#### Calendar No. 112

117TH CONGRESS 1ST SESSION

# S. 2297

To improve global health, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

June 24, 2021

Mr. RISCH (for himself, Mr. MENENDEZ, Mr. MURPHY, and Mr. PORTMAN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

July 30, 2021

Reported by Mr. MENENDEZ, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

### A BILL

To improve global health, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "International Pandemic Preparedness and COVID-19
- 6 Response Act of 2021".
- 7 (b) Table of Contents for
- 8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Purpose.

### TITLE I—ENHANCING THE UNITED STATES INTERNATIONAL RESPONSE TO COVID—19 AND FUTURE PANDEMICS

- Sec. 101. Statement of policy regarding international cooperation to end the COVID-19 pandemic.
- See. 102. Oversight of United States foreign assistance to end the COVID-19 pandemic.
- Sec. 103. United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 response mechanism.
- Sec. 104. Global COVID-19 vaccine distribution and delivery.
- Sec. 105. Leveraging United States bilateral global health programs for the international COVID-19 response.
- Sec. 106. Report on humanitarian response to the COVID-19 pandemic.
- Sec. 107. Safeguarding democracy and human rights during the COVID-19 pandemic.
- Sec. 108. Public diplomacy and combating disinformation and misinformation about COVID-19.
- Sec. 109. Findings and sense of Congress regarding the United States International Development Finance Corporation.
- Sec. 110. Sense of Congress regarding international cooperation to prevent and respond to future pandemies.
- Sec. 111. Roles of the Department of State, the United States Agency for International Development, and the Centers for Disease Control and Prevention in pandemic response.
- Sec. 112. USAID disaster surge capacity.
- Sec. 113. Statement of policy on humanitarian assistance to countries affected by pandemics.

## TITLE H—INTERNATIONAL PANDEMIC PREVENTION AND PREPAREDNESS

- Sec. 201. Partner country defined.
- Sec. 202. Global health security strategy and report.
- Sec. 203. Committee on Global Health Security and Pandemic and Biological Threats.
- Sec. 204. United States overseas global health security and diplomacy coordination and strategy.
- Sec. 205. Resilience.
- Sec. 206. Strengthening health systems.
- Sec. 207. Additional authorities.
- Sec. 208. Authorization for United States participation in the Coalition for Epidemic Preparedness Innovations.
- Sec. 209. National intelligence estimate and briefing regarding novel diseases and pandemic threats.
- See. 210. Pandemic early warning network.
- Sec. 211. International emergency operations.

# TITLE HI—FINANCING MECHANISM FOR GLOBAL HEALTH SECURITY AND PANDEMIC PREVENTION AND PREPAREDNESS

Sec. 301. Eligible partner country defined.

Sec. 302. Establishment of Fund for Global Health Security and Pandemic Prevention and Preparedness.

Sec. 303. Authorities.

Sec. 304. Administration.

Sec. 305. Advisory Board.

Sec. 306. Reports to Congress.

Sec. 307. United States contributions.

Sec. 308. Compliance with the Foreign Aid Transparency and Accountability

Act of 2016.

#### SEC. 2. DEFINITIONS.

- 2 In this Act:
- 3 (1) Appropriate congressional commit-
- 4 TEES.—The term "appropriate congressional com-
- 5 mittees" means—
- 6 (A) the Committee on Foreign Relations of
- 7 the Senate;
- 8 (B) the Committee on Appropriations of
- 9 the Senate;
- 10 (C) the Committee on Foreign Affairs of
- the House of Representatives; and
- 12 (D) the Committee on Appropriations of
- the House of Representatives.
- 14 (2) Global Health Security Agenda;
- 15 GHSA.—The terms "Global Health Security Agenda"
- 16 and "GHSA" mean the multi-sectoral initiative
- 17 launched in 2014 and renewed in 2017 that brings
- 18 together countries, regions, international organiza-
- 19 tions, nongovernmental organizations, and the pri-
- vate sector to elevate global health security as a na-
- 21 tional-level priority, to share best practices, and to

1	facilitate national capacity to comply with and ad-
2	here to—
3	(A) the International Health Regulations
4	(2005);
5	(B) the World Organisation for Animal
6	Health international standards and guidelines;
7	(C) United Nations Security Council Reso-
8	lution 1540 (2004);
9	(D) the Convention on the Prohibition of
10	the Development, Production and Stockpiling of
11	Bacteriological and Toxin Weapons and on
12	their Destruction, done at Washington, London,
13	and Moscow, April 10, 1972 (commonly re-
14	ferred to as the "Biological Weapons Conven-
15	<del>tion'');</del>
16	(E) the Global Health Security Agenda
17	2024 Framework; and
18	(F) other relevant frameworks that con-
19	tribute to global health security.
20	(3) Global Health Security Index.—The
21	term "Global Health Security Index" means the
22	comprehensive assessment and benchmarking of
23	health security and related capabilities across the
24	countries that make up the States Parties to the
25	International Health Regulations (2005).

	<u> </u>
1	(4) Global Health Security initiative.—
2	The term "Global Health Security Initiative" means
3	the informal network of countries and organizations
4	that came together in 2001 to undertake concerted
5	global action to strengthen public health prepared-
6	ness and response to chemical, biological, radio-
7	logical, and nuclear threats, as well as pandemic in-
8	<del>fluenza.</del>
9	(5) Joint External Evaluation.—The term
10	"Joint External Evaluation" means the World
11	Health Organization-facilitated, voluntary, collabo-

- "Joint External Evaluation" means the World Health Organization-facilitated, voluntary, collaborative, multi-sectoral process to assess country capacity to prevent, detect, and rapidly respond to public health risks occurring naturally or due to deliberate or accidental events, assess progress in achieving the targets under the International Health Regulations (2005), and recommend priority actions.
- (6) Key stakeholders.—The term "key stakeholders" means actors engaged in efforts to advance global health security programs and objectives, including—
- 22 (A) national and local governments in partner countries;
- 24 (B) other bilateral donors;

1	(C) international, regional, and local orga-
2	nizations, including private, voluntary, non-
3	governmental, and civil society organizations;
4	(D) international, regional, and local finan-
5	cial institutions;
6	(E) representatives of historically
7	marginalized groups, including women, youth,
8	and indigenous peoples;
9	(F) the private sector, including medical
10	device, technology, pharmaceutical, manufac-
11	turing, logistics, and other relevant companies;
12	<del>and</del>
13	(G) public and private research and aca-
14	demic institutions.
15	(7) ONE HEALTH APPROACH.—The term "One
16	Health approach" means the collaborative, multi-sec-
17	toral, and transdisciplinary approach toward achiev-
18	ing optimal health outcomes in a manner that recog-
19	nizes the interconnection between people, animals,
20	plants, and their shared environment.
21	(8) Relevant federal departments and
22	AGENCIES.—The term "relevant Federal depart-
23	ments and agencies" means any Federal department
24	or agency implementing United States policies and
25	programs relevant to the advancement of United

1	States global health security and diplomacy overseas
2	which may include—
3	(A) the Department of State;
4	(B) the United States Agency for Inter-
5	national Development;
6	(C) the Department of Health and Human
7	<del>Services;</del>
8	(D) the Centers for Disease Control and
9	Prevention;
10	(E) the National Institutes of Health;
11	(F) the Department of the Treasury;
12	(G) the Department of Agriculture;
13	(H) the Department of Defense;
14	(I) the Defense Threat Reduction Agency
15	(J) the Millennium Challenge Corporation
16	(K) the Development Finance Corporation
17	(L) the Peace Corps; and
18	(M) any other department or agency that
19	the President determines to be relevant for
20	these purposes.
21	(9) Resilience.—The term "resilience" means
22	the ability of people, households, communities, sys-
23	tems, institutions, countries, and regions to reduce
24	mitigate, withstand, adapt to, and quickly recover

from stresses and shocks in a manner that reduces
ehronic vulnerability and facilitates inclusive growth.
SEC. 3. PURPOSE.
The purpose of this Act is to accelerate and enhance
the United States international response to pandemics, in-
eluding the COVID-19 pandemic, and to operationalize
lessons learned from current and prior emergency re-
sponses in a manner that—
(1) advances the global health security and di-
plomacy objectives of the United States;
(2) improves coordination among the relevant
Federal departments and agencies implementing
United States foreign assistance for global health se-
curity; and
(3) more effectively enables partner countries to
strengthen and sustain resilient health systems and
supply chains with the resources, capacity, and per-
sonnel required to prevent, prepare for, detect, and
respond to infectious disease threats before they be-

come pandemics.

1	TITLE I—ENHANCING THE
2	UNITED STATES INTER-
3	NATIONAL RESPONSE TO
4	COVID-19 AND FUTURE
5	<b>PANDEMICS</b>
6	SEC. 101. STATEMENT OF POLICY REGARDING INTER-
7	NATIONAL COOPERATION TO END THE
8	COVID-19 PANDEMIC.
9	It shall be the policy of the United States to lead and
10	implement a comprehensive and coordinated international
11	response to end the COVID-19 pandemic in a manner
12	that recognizes the critical role that multilateral and re-
13	gional organizations can and should play in pandemic re-
14	sponse, including by—
15	(1) seeking adoption of a United Nations Secu-
16	rity Council resolution that—
17	(A) declares pandemics, including the
18	COVID-19 pandemie, to be a threat to inter-
19	national peace and security; and
20	(B) urges member states to address this
21	threat by aligning their health preparedness
22	plans with international best practices and
23	those established by the Global Health Security
24	Agenda to improve country capacity to prevent.

1	detect, and respond to infectious disease
2	threats;
3	(2) advancing efforts to reform the World
4	Health Organization so that it serves as an effective
5	normative and capable coordinating body empowered
6	to align member countries around a single strategic
7	operating plan to detect, contain, treat, and deter
8	the further spread of COVID-19;
9	(3) providing timely, appropriate levels of finan-
10	cial support to United Nations agencies responding
11	to the COVID-19 pandemie;
12	(4) prioritizing United States foreign assistance
13	for the COVID-19 response in the most vulnerable
14	countries and regions;
15	(5) encouraging other donor governments to
16	similarly increase contributions to the United Na-
17	tions agencies responding to the COVID-19 pan-
18	demic in the world's poorest and most vulnerable
19	countries;
20	(6) working with key stakeholders to accelerate
21	progress toward meeting and exceeding, as prac-
22	ticable, the global COVID-19 vaccination goals

jointly proposed by the International Monetary

Fund, the World Health Organization, the World

23

1	Bank, and the World Trade Organization, where-
2	<del>by</del>
3	(A) at least 40 percent of the population in
4	all countries is vaccinated by the end of 2021;
5	and
6	(B) at least 60 percent of the population
7	in all countries is vaccinated by the first half of
8	<del>2022;</del>
9	(7) engaging with key stakeholders, including
10	through multilateral facilities such as the COVID-
11	19 Vaccines Global Access initiative (referred to in
12	this title as "COVAX") and the Access to COVID-
13	19 Tools (ACT) Accelerator initiative, and expand-
14	ing bilateral efforts, including through the Inter-
15	national Development Finance Corporation, to accel-
16	erate the development, manufacturing, local produc-
17	tion, and efficient and equitable distribution of—
18	(A) vaccines and related raw materials to
19	meet or exceed the vaccination goals under
20	paragraph (6); and
21	(B) global health commodities, including
22	personal protective equipment, test kits, medi-
23	cines and therapeutics, and other essential sup-
24	plies to combat COVID-19:

1	(8) supporting global COVID-19 vaccine dis-
2	tribution strategies that strengthen underlying
3	health systems and ensure that people living in vul-
4	nerable and marginalized communities, including
5	women, do not face undue barriers to vaccination;
6	(9) working with key stakeholders, including
7	through the World Bank Group, the International
8	Monetary Fund, the World Trade Organization, the
9	International Finance Corporation, and other rel-
10	evant regional and bilateral financial institutions, to
11	address the economic and financial implications of
12	the COVID-19 pandemic, while taking into account
13	the differentiated needs of disproportionately af
14	feeted, vulnerable, and marginalized populations;
15	(10) establishing clear timelines, benchmarks
16	and goals for COVID-19 response strategies and ac-
17	tivities under this section; and
18	(11) generating commitments of resources in
19	support of the goals referred to in paragraph (10)
20	SEC. 102. OVERSIGHT OF UNITED STATES FOREIGN ASSIST
21	ANCE TO END THE COVID-19 PANDEMIC.
22	(a) REPORTING REQUIREMENTS.—Not later than 60
23	days after the date of the enactment of this Act, the Sec-
24	retary of State and the Administrator for the United

- 1 States Agency for International Development shall jointly
- 2 submit to the appropriate congressional committees—
- 3 (1) an unclassified report containing a descrip-
- 4 tion of funds already obligated and expended under
- 5 title X of the American Rescue Plan Act of 2021
- 6 (Public Law 117–2); and
- 7 (2) a plan that describes the objectives and
- 8 timeline for the obligation and expenditure of all re-
- 9 maining funds appropriated under the American
- 10 Rescue Plan Act of 2021, which shall be submitted
- in an unclassified form, and should include a de-
- 12 scription of steps taken pursuant to each objective
- 13 specified in the plan.
- 14 (b) Congressional Consultation.—Not less fre-
- 15 quently than once every 60 days, until the completion or
- 16 termination of the implementation plan required under
- 17 subsection (a)(2), and upon the request from one or more
- 18 of the appropriate congressional committees, the Secretary
- 19 of State and the Administrator for the United States
- 20 Agency for International Development shall provide a
- 21 briefing to the appropriate congressional committees re-
- 22 garding the report required under subsection (a)(1) and
- 23 the status of the implementation of the plan required
- 24 under subsection (a)(2).

1	(e) Branding.—In providing assistance under this
2	title, the Secretary of State and the Administrator of the
3	United States Agency for International Development, with
4	due consideration for the safety and security of imple-
5	menting partners and beneficiaries, and pursuant to cur-
6	rent branding and marking regulations and procedures
7	shall prescribe the use of logos or other insignia, which
8	may include the flag of the United States, to appropriately
9	identify such assistance as being from the people of the
10	United States.
11	SEC. 103. UNITED STATES CONTRIBUTIONS TO THE GLOBAL
12	FUND TO FIGHT AIDS, TUBERCULOSIS, AND
12	MALADIA COMP. 10 DECDONGE MEGHANISM
13	MALARIA COVID-19 RESPONSE MECHANISM.
13	(a) United States Contributions to the Glob-
14	
14	(a) United States Contributions to the Glob-
14 15 16	(a) United States Contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 Response Mechanism.—United
14 15 16 17	(a) United States Contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 Response Mechanism.—United
14 15 16 17	(a) United States Contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 Response Mechanism.—United States contributions to the Global Fund to Fight AIDS,
14 15 16 17	(a) United States Contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID—19 Response Mechanism.—United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID—19 Response Mechanism.
14 15 16 17 18	(a) United States Contributions to the Global AL Fund To Fight AIDS, Tuberculosis, and Malaria COVID-19 Response Mechanism.—United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 Response Mechanism under section 10003(a)(2) of the American Rescue
14 15 16 17 18 19 20	(a) UNITED STATES CONTRIBUTIONS TO THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS, AND MALARIA COVID—19 RESPONSE MECHANISM.—United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID—19 Response Mechanism under section 10003(a)(2) of the American Rescue Plan Act of 2021 (Public Law 107—2)—
14 15 16 17 18 19 20	(a) UNITED STATES CONTRIBUTIONS TO THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS, AND MALARIA COVID—19 RESPONSE MECHANISM.—United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID—19 Response Mechanism under section 10003(a)(2) of the American Rescue Plan Act of 2021 (Public Law 107—2)—  (1) shall be meaningfully leveraged in a manner
14 15 16 17 18 19 20 21	(a) UNITED STATES CONTRIBUTIONS TO THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS, AND MALARIA COVID—19 RESPONSE MECHANISM.—United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID—19 Response Mechanism under section 10003(a)(2) of the American Rescue Plan Act of 2021 (Public Law 107—2)—  (1) shall be meaningfully leveraged in a manner that incentivizes other public and private donor con-

(d)(4)(A)(ii), (d)(4)(C), (d)(5), (d)(6), (f), and (g) of1 2 section 202 of the United States Leadership Against 3 HIV/AIDS, Tuberculosis, and Malaria Act of 2003 4 (22 U.S.C. 7622). SEC. 104. GLOBAL COVID-19 VACCINE DISTRIBUTION AND 6 DELIVERY. 7 (a) ACCELERATING GLOBAL VACCINE DISTRIBUTION 8 STRATEGY.—The Secretary of State, in consultation with the Secretary of Health and Human Services, the Admin-10 istrator of the United States Agency for International Development, the Chief Executive Officer of the United States International Development Finance Corporation, and the heads of other relevant Federal departments and agencies, as determined by the President, shall develop a 15 strategy to expand access to, and accelerate the global distribution of, COVID-19 vaccines to other countries, which 17 shall— 18 (1) identify the countries that have the highest 19 infection and death rates due to COVID-19, the 20 lowest COVID-19 vaccination rates, and face the 21 most difficult, political, logistical, and financial chal-22 lenges to obtaining and delivering COVID-19 vac-23 cines, and describe the basis and metrics used to 24 make such determinations;

- (2) identify which countries and regions will be prioritized and targeted for COVID-19 vaccine delivery, and the rationale for such prioritization;
  - (3) describe efforts that the United States is making to increase COVID-19 vaccine manufacturing capacity, including through the provision of development finance, and estimate when, how many, and which types of vaccines will be provided by the United States Government bilaterally and through COVAX;
  - (4) describe efforts to encourage international partners to take actions similar to the efforts referred to in paragraph (3);
  - (5) describe how the United States Government will ensure efficient delivery of COVID-19 vaccines to intended recipients, including United States citizens residing overseas, and identify complementary United States foreign assistance that will facilitate vaccine readiness, distribution, delivery, monitoring, and administration activities;
  - (6) describe the roles, responsibilities, tasks, and, as appropriate, the authorities of the Secretary of State, the Administrator of the United States Agency for International Development, the Secretary of Health and Human Services, the Chief Executive

1	Officer of the United States International Develop-
2	ment Finance Corporation, and the heads of other
3	relevant Federal departments and agencies with re-
4	spect to the implementation of such strategy; and
5	(7) summarize the United States public diplo-
6	macy strategies for branding and addressing vaccine
7	misinformation and hesitancy.
8	(b) Submission of Strategy.—Not later than 90
9	days after the date of the enactment of this Act, the Sec-
10	retary of State shall submit the strategy described in sub-
11	section (a) to the appropriate congressional committees.
12	SEC. 105. LEVERAGING UNITED STATES BILATERAL GLOB-
13	AL HEALTH PROGRAMS FOR THE INTER-
13 14	AL HEALTH PROGRAMS FOR THE INTER- NATIONAL COVID-19 RESPONSE.
14	NATIONAL COVID-19 RESPONSE.
14 15	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL
14 15 16 17	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL  PROGRAM ACTIVITIES.—Amounts authorized to be appro-
14 15 16 17	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL PROGRAM ACTIVITIES.—Amounts authorized to be appropriated or otherwise made available to carry out section
14 15 16 17	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL PROGRAM ACTIVITIES.—Amounts authorized to be appropriated or otherwise made available to carry out section 104 of the Foreign Assistance Act (22 U.S.C. 2151b) may
14 15 16 17 18	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL PROGRAM ACTIVITIES.—Amounts authorized to be appropriated or otherwise made available to earry out section 104 of the Foreign Assistance Act (22 U.S.C. 2151b) may be used in countries receiving United States foreign assist-
14 15 16 17 18 19	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL PROGRAM ACTIVITIES.—Amounts authorized to be appropriated or otherwise made available to carry out section 104 of the Foreign Assistance Act (22 U.S.C. 2151b) may be used in countries receiving United States foreign assistance—
14 15 16 17 18 19 20 21	NATIONAL COVID-19 RESPONSE.  (a) AUTHORIZATION FOR LEVERAGING BILATERAL PROGRAM ACTIVITIES.—Amounts authorized to be appropriated or otherwise made available to carry out section 104 of the Foreign Assistance Act (22 U.S.C. 2151b) may be used in countries receiving United States foreign assistance—  (1) to combat the COVID-19 pandemic, includ-

1	(B) reducing vaccine hesitancy and misin-
2	formation;
3	(C) delivering and administering COVID-
4	19 vaccines;
5	(D) strengthening health systems and sup-
6	ply chains;
7	(E) supporting health care workforce plan-
8	ning, training, and management;
9	(F) enhancing transparency, quality, and
10	reliability of health data;
11	(G) increasing bidirectional testing; and
12	(H) building lab capacity.
13	(b) Adjustment of Targets and Goals.—The
14	Secretary of State, in coordination with the heads of other
15	relevant Federal departments and agencies, shall submit
16	an annual report to the appropriate congressional commit-
17	tees that identifies—
18	(1) any adjustments to original program targets
19	and goals that result from the use of funds for the
20	purposes authorized under subsection (a); and
21	(2) the amounts needed in the following fiscal
22	year to meet the original program goals.

1	SEC. 106. REPORT ON HUMANITARIAN RESPONSE TO THE
2	COVID-19 PANDEMIC.
3	(a) In General.—Not later than 120 days after the
4	date of the enactment of this Act, the Secretary of State,
5	in consultation with the Administrator of the United
6	States Agency for International Development and the Sec-
7	retary of Health and Human Services, shall submit a re-
8	port to the appropriate congressional committees that
9	(1) assesses the global humanitarian response
10	to COVID-19; and
11	(2) outlines specific elements of the United
12	States Government's country-level response to the
13	COVID-19 pandemic.
14	(b) ELEMENTS.—The report required under sub-
15	section (a) shall include—
16	(1) for countries receiving United States assist-
17	ance, a description of humanitarian and health-
18	worker access to crisis-affected areas, including—
19	(A) legal and bureaucratic restrictions on
20	the entry of humanitarian workers from abroad,
21	to include visa authorizations that do not allow
22	adequate time for humanitarian workers to
23	quarantine upon arrival in-line with host coun-
24	try regulations, conduct needs assessments, and
25	subsequently implement multilateral and United

1	States-funded programming in an efficient, ef-
2	feetive, and unrestricted manner;
3	(B) restrictions on travel by humanitarian
4	workers within such country to reach the areas
5	of operation where vulnerable and marginalized
6	populations reside;
7	(C) access to medical evacuation in the
8	event of a health emergency;
9	(D) access to personal protective equip-
10	ment for United States Government imple-
11	menting partners; and
12	(E) efforts to support access to COVID-19
13	vaccines for humanitarian and health-workers
14	and crisis-affected communities;
15	(2) an analysis and description of countries (re-
16	gardless of whether such countries have received di-
17	reet United States assistance) that have expressly
18	prevented vulnerable populations from accessing nec-
19	essary assistance related to COVID-19, including—
20	(A) the omission of vulnerable populations
21	from national response plans;
22	(B) laws, policies, or practices that restrict
23	or preclude treatment of vulnerable populations
24	at public hospitals and health facilities; and

1	(C) exclusion of, or discrimination against,
2	vulnerable populations in law, policy, or practice
3	that prevents equal access to food, shelter, and
4	other basic assistance;
5	(3) a description of United States Government
6	efforts to facilitate greater humanitarian access, in-
7	<del>cluding—</del>
8	(A) advocacy and diplomatic efforts with
9	relevant foreign governments and multilateral
10	institutions to ensure that vulnerable and
11	marginalized populations are included in na-
12	tional response plans and other relevant plans
13	developed in response to the COVID-19 pan-
14	demie; and
15	(B) advocacy and diplomatic efforts with
16	relevant foreign governments to ensure that ap-
17	propriate visas, work permits, and domestic
18	travel exemptions are issued for humanitarian
19	and health workers responding to the COVID-
20	19 pandemie; and
21	(4) a description of United States Government
22	plans and efforts to address the second-order im-
23	pacts of the COVID-19 pandemic and an assess-
24	ment of the resources required to implement such
25	plans, including efforts to address—

1	(A) famine and acute food insecurity;
2	(B) gender-based violence;
3	(C) mental health and psychosocial support
4	needs;
5	(D) child protection needs;
6	(E) health, education, and livelihoods;
7	(F) shelter; and
8	(G) attempts to close civil society space,
9	including through bureaucratic, administrative,
10	and health or security related impediments.
11	SEC. 107. SAFEGUARDING DEMOCRACY AND HUMAN
12	RIGHTS DURING THE COVID-19 PANDEMIC.
13	(a) Sense of Congress.—It is the sense of Con-
14	gress that—
15	(1) governments may be required to take appro-
16	priate extraordinary measures during public health
17	emergencies to halt the spread of disease, including
18	elosing businesses and public events, limiting access
19	to public spaces, and restricting the movement of
20	people;
21	(2) certain foreign governments have taken
22	measures in response to COVID-19 that violate the
23	human rights of their citizens without clear public
24	health justification, oversight measures, or sunset
25	<del>provisions;</del>

- (3) governments using the COVID-19 pandemic as a pretext for repression have undermined democratic institutions, debilitated institutions for transparency and public integrity, quashed legitimate dissent, and attacked journalists, civil society organizations, activists, independent voices, and vulnerable and marginalized populations, including refugees and migrants, with far-reaching consequences that will extend beyond the current crisis;
  - (4) COVID-19 threatens to roll back decades of progress for women and girls, disproportionately affecting women economically, educationally, and with respect to health, while also leading to alarming rises in gender based violence; and
  - (5) during and after the pandemic, the Department of State and the United States Agency for International Development should directly, and through nongovernmental organizations or international organizations, provide assistance and implement programs that support democratic institutions, eivil society, free media, and the advancement of internationally recognized human rights.
- 23 (b) Funding for Civil Society and Human
- 24 Rights Defenders.—

available for each of the fiscal years 2022 through 2026 to earry out the purposes of sections 101 and 102 of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 and 2151-1), including programs to support democratic institutions, human rights defenders, civil society, and freedom of the press, should be targeted, to the extent feasible, toward civil society organizations in countries in which emergency government measures taken in response to the COVID-19 pandemic have violated internationally recognized human rights.

(2) ELIGIBLE ORGANIZATIONS.—Civil society organizations operating in countries in which emergency government measures taken in response to the COVID-19 pandemic violated internationally recognized human rights shall be eligible to receive funds made available to earry out the purposes of sections 101 and 102 of the Foreign Assistance Act of 1961 for each of the fiscal years 2022 through 2026, for—

(A) programs designed to strengthen and support civil society, human rights defenders, freedom of association, and the freedom of the press;

1	(B) programs to restore democratic institu-
2	tions; and
3	(C) peacebuilding and conflict prevention
4	to address the impacts of COVID-19 on social
5	cohesion, public trust, and conflict dynamics by
6	adapting existing programs or investing in new
7	<del>ones.</del>
8	(3) Final Report.—Not later than 180 days
9	after the date of the enactment of this Act, the Sec-
10	retary of State shall submit a report to the appro-
11	priate congressional committees that—
12	(A) lists the countries whose emergency
13	measures limiting internationally recognized
14	human rights in a manner inconsistent with the
15	principles of limitation and derogation remain
16	in place;
17	(B) describes such countries' emergency
18	measures, including—
19	(i) how such procedures violate inter-
20	nationally recognized human rights; and
21	(ii) an analysis of the impact of such
22	measures on access to health and efforts to
23	control the COVID-19 pandemic within
24	the country;
25	(C) describes—

1	(i) security and intelligence surveil-
2	lance measures implemented by countries
3	during the COVID-19 pandemic;
4	(ii) the extent to which such measures
5	have been, or have not been, rolled back;
6	and
7	(iii) whether and how such measures
8	impact internationally recognized human
9	rights; and
10	(D) includes a strategic plan by the De-
11	partment of State and the United States Agen-
12	ey for International Development that address-
13	es, through multilateral and bilateral diplomacy
14	and foreign assistance, the persistent issues re-
15	lated to the restriction of internationally recog-
16	nized human rights in the COVID-19 response.
17	SEC. 108. PUBLIC DIPLOMACY AND COMBATING
18	DISINFORMATION AND MISINFORMATION
19	ABOUT COVID-19.
20	(a) United States Agency for Global Media.—
21	(1) FINDING.—Congress finds that the United
22	States Agency for Global Media (referred to in this
23	section as "USAGM") broadcasting entities and
24	grantees have proven valuable in providing timely

1	and accurate information, particularly in countries
2	in which the free press is under threat.
3	(2) Sense of congress. It is the sense of
4	Congress that—
5	(A) accurate, investigative, and scientific
6	journalism is critical for societies to effectively
7	combat global health threats; and
8	(B) Congress supports—
9	(i) accurate and objective investigative
10	and scientific reporting by USAGM net-
11	works and grantees regarding COVID-19
12	and
13	(ii) platforms that help dispel and
14	combat misinformation about the COVID-
15	19 pandemie.
16	(3) VOICE OF AMERICA.—It is the sense of Con-
17	gress that amounts authorized to be appropriated or
18	otherwise made available to Voice of America should
19	be used—
20	(A) to expand programs such as POLY-
21	GRAPH.info;
22	(B) to provide critical tools for combating
23	propaganda associated with COVID-19; and
24	(C) to assist journalists in providing accu-
25	rate information to local media outlets.

1	(4) Office of cuba broadcasting.—It is the
2	sense of Congress that Radio Televisión Martí and
3	Digital Martí should continue to broadcast programs
4	that detect, highlight, and dispel disinformation.
5	(5) Radio free Europe/Radio Liberty.—
6	(A) FINDING.—Congress finds that Radio
7	Free Europe/Radio Liberty (referred to in this
8	section as "RFE/RL") operate in media mar-
9	kets in which authoritarian state and nonstate
10	actors, including Russia, heavily invest in misin-
11	formation and disinformation campaigns de-
12	signed to promote confusion and mistrust.
13	(B) Sense of congress.—It is the sense
14	of Congress that RFE/RL should—
15	(i) increase investigative reporting re-
16	garding the impacts of COVID-19, the po-
17	litical and social responses governments
18	are taking in response to COVID-19, and
19	the lasting impacts such actions will have
20	on key political freedoms; and
21	(ii) expand its "digital first" strategy
22	(6) Radio free Asia.—
23	(A) FINDING.—Congress finds that Radio
24	Free Asia (RFA) operates in a media market
25	dominated by powerful state-run media that

1	have invested heavily in media distortion and
2	disinformation, including about COVID-19.
3	(B) Sense of congress.—It is the sense
4	of Congress that RFA should—
5	(i) commission technical experts to
6	bolster efforts to counter social media
7	tools, including bots used by some coun-
8	tries to promote misinformation;
9	(ii) expand digital programming and
10	local coverage to expose China's media ma-
11	nipulation techniques; and
12	(iii) increase English language content
13	to help counter China's propaganda di-
14	rected toward English-speaking audiences.
15	(7) MIDDLE EAST BROADCASTING NET-
16	WORKS.—
17	(A) FINDING.—Congress finds that the
18	Middle East Broadcasting Networks operate
19	largely in closed media markets in which malign
20	state and nonstate actors remain active.
21	(B) Sense of congress.—It is the sense
22	of Congress that the Middle East Broadcasting
23	Networks should—
24	(i) continue plans to expand an inves-
25	tigative news unit; and

1	(ii) work to ensure that reporting con-
2	tinues amidst operational challenges on the
3	<del>ground.</del>
4	(8) OPEN TECHNOLOGY FUND.—
5	(A) FINDING.—Congress finds that the
6	Open Technology Fund works to advance inter-
7	net freedom in repressive environments by sup-
8	porting technologies that—
9	(i) provide secure and uncensored ac-
10	cess to USAGM's content and the broader
11	internet; and
12	(ii) counter attempts by authoritarian
13	governments to control the internet and re-
14	strict freedom online.
15	(B) Sense of congress.—It is the sense
16	of Congress that the Open Technology Fund
17	<del>should—</del>
18	(i) support a broad range of tech-
19	nologies to respond to increasingly aggres-
20	sive and sophisticated censorship and sur-
21	veillance threats and provide more com-
22	prehensive and tailored support to
23	USAGM's networks; and
24	(ii) provide direct assistance to
25	USAGM's networks to improve the digital

1	security of reporting operations and jour-
2	nalists.
3	(b) DEPARTMENT OF STATE PUBLIC DIPLOMACY
4	Programs.—
5	(1) FINDINGS.—Congress finds the following:
6	(A) The Department of State's public di-
7	plomacy programs build global networks that
8	ean address shared challenges, such as the
9	COVID-19 pandemie, including through ex-
10	changes of researchers, public health experts
11	and scientists.
12	(B) The programs referred to in subpara-
13	graph (A) play a critical role in creating oper
14	and resilient information environments where
15	democracies can thrive, as articulated in the
16	2020 Public Diplomacy Strategic Plan, includ-
17	ing by—
18	(i) improving media quality with jour-
19	nalist training and reporting tours;
20	(ii) conducting media literacy pro-
21	grams; and
22	(iii) supporting media access activi-
23	<del>ties.</del>
24	(C) The International Visitor Leadership
25	Program and Digital Communications Network

1	engaged journalists around the world to combat
2	COVID-19 disinformation, promote unbiased
3	reporting, and strengthen media literacy.
4	(D) More than 12,000 physicians holding
5	J-1 visas from 130 countries—
6	(i) are engaged in residency or fellow-
7	ship training at approximately 750 hos-
8	pitals throughout the United States, the
9	majority of whom are serving in States
10	that have been the hardest hit by COVID-
11	<del>19;</del> and
12	(ii) throughout the pandemic, have
13	served on the front lines of the medical
14	workforce and in United States university
15	labs researching ways to detect and treat
16	the virus.
17	(2) VISA PROCESSING BRIEFING.—Not later
18	than 30 days after the date of the enactment of this
19	Act, the Assistant Secretary for Consular Affairs
20	shall brief the appropriate congressional committees
21	by providing—
22	(A) a timeline for increasing visa proc-
23	essing capacities at embassies around the world,
24	notably where there are—

1	(i) many American citizens, including
2	dual nationals; and
3	(ii) many visa applicants for edu-
4	eational and cultural exchange programs
5	that promote United States foreign policy
6	objectives and economic stability to small
7	businesses, universities, and communities
8	across the United States; and
9	(B) a detailed plan for using existing au-
10	thorities to waive in-person appointments and
11	interviews.
12	(3) Global engagement center.—
13	(A) FINDING.—Congress finds that since
14	the beginning of the COVID-19 pandemic, pub-
15	lications, websites, and platforms associated
16	with China, Russia, and Iran have sponsored
17	disinformation campaigns related to the
18	COVID-19 pandemie, including falsely blaming
19	the United States for the disease.
20	(B) Sense of congress.—It is the sense
21	of Congress that the Global Engagement Center
22	should continue its efforts to expose and
23	counter state and non-state-sponsored
24	disinformation related to COVID-19, the ori-

1	gins of COVID-19, and COVID-19 vaccina-
2	tions.
3	SEC. 109. FINDINGS AND SENSE OF CONGRESS REGARDING
4	THE UNITED STATES INTERNATIONAL DE-
5	VELOPMENT FINANCE CORPORATION.
6	(a) FINDINGS.—Congress finds the following:
7	(1) The COVID-19 pandemic is causing a glob-
8	al economic recession, as evidenced by the global
9	economic indicators described in paragraphs (2)
10	through (4).
11	(2) The United Nations Conference on Trade
12	and Development determined that the COVID-19
13	pandemic pushed the global economy into recession
14	in 2020 on a scale that has not been witnessed since
15	the 1930s.
16	(3) Developed countries are expected to experi-
17	ence a relatively more significant rebound in gross
18	domestic product growth during 2021 than is ex-
19	pected to be experienced in developing countries.
20	leading to concerns about a further expansion in the
21	gap between rich and poor countries, particularly is
22	this trend continues into 2022.
23	(4) Global markets have suffered losses ranging
24	between 5 percent and over 10 percent since the be-
25	ginning of the pandemic. While markets are recov-

1	ering in 2021, global job losses and unemployment
2	rates remain high, with—
3	(A) approximately 33,000,000 labor hours
4	have been lost globally (13 per cent of the total
5	hours lost) due to outright unemployment; and
6	(B) an estimated additional 81,000,000
7	labor hours have been lost due to inactivity or
8	underemployment.
9	(5) Given the prolonged nature of the COVID-
10	19 pandemic, African finance ministers have re-
11	quested continued efforts to provide—
12	(A) additional liquidity;
13	(B) better market access;
14	(C) more concessional resources; and
15	(D) an extension in the Debt Service Sus-
16	pension Initiative established by the Group of
17	<del>20.</del>
18	(b) SENSE OF CONGRESS.—It is the sense of Con-
19	gress that—
20	(1) even when markets begin to recover in the
21	future, it is likely that access to capital will be espe-
22	cially challenging for developing countries, which still
23	will be struggling with the containment of, and the
24	recovery from, the COVID-19 pandemic;

- (2) economic uncertainty and the inability of individuals and households to generate income are major drivers of political instability and social diseord, which creates conditions for insecurity;
  - (3) it is in the security and economic interests of the United States to assist in the economic recovery of developing countries that are made more vulnerable and unstable from the public health and economic impacts of the COVID—19 pandemic;
  - (4) United States foreign assistance and development finance institutions should seek to blunt the impacts of a COVID-19 related economic recession by supporting investments in sectors critical to maintaining economic stability and resilience in low and middle income countries;
  - (5) the need for the United States International Development Finance Corporation's support for advancing development outcomes in less developed countries, as mandated by the Better Utilization of Investments Leading to Development Act of 2018 (22 U.S.C. 9601 et seq.), is critical to ensuring lasting and resilient economic growth in light of the COVID-19 pandemic's exacerbation of economic hardships and challenges;

1	(6) the United States International Develop-
2	ment Finance Corporation should adjust its view of
3	risk versus return by taking smart risks that may
4	produce a lower rate of financial return, but produce
5	significant development outcomes in responding to
6	the economic effects of COVID-19; and
7	(7) to mitigate the economic impacts of the
8	COVID-19 recession, the United States Inter-
9	national Development Finance Corporation should
10	use its resources and authorities, among other
11	things—
12	(A) to ensure loan support for small- and
13	medium-sized enterprises;
14	(B) to offer local currency loans to bor-
15	rowers for working capital needs;
16	(C) to create dedicated financing opportu-
17	nities for new "customers" that are experi-
18	encing financial hardship due to the COVID-19
19	<del>pandemic;</del> and
20	(D) to work with other development fi-
21	nance institutions to create co-financing facili-
22	ties to support customers experiencing hardship
23	due to the COVID-19 pandemic.

1	SEC. 110. SENSE OF CONGRESS REGARDING INTER-
2	NATIONAL COOPERATION TO PREVENT AND
3	RESPOND TO FUTURE PANDEMICS.
4	It is the sense of Congress that—
5	(1) global pandemic preparedness and response
6	requires international and regional cooperation and
7	action;
8	(2) the United States should lead efforts in
9	multilateral fora, such as the Group of 7, the Group
10	of 20, and the United Nations, by collaborating and
11	cooperating with other countries and international
12	and regional organizations, including the World
13	Health Organization and other key stakeholders, to
14	implement international strategies, tools, and agree-
15	ments to better prevent, detect, and respond to fu-
16	ture infectious disease threats before they become
17	pandemics; and
18	(3) the United States should enhance and ex-
19	pand coordination and collaboration among the rel-
20	evant Federal departments and agencies, the Food
21	and Agriculture Organization of the United Nations,
22	the World Health Organization, and the World Or-
23	ganization for Animal Health, to advance a One
24	Health approach toward preventing, detecting, and
25	responding to zoonotic threats in the human-animal
26	<del>interface.</del>

1	SEC. 111. ROLES OF THE DEPARTMENT OF STATE, THE
2	UNITED STATES AGENCY FOR INTER-
3	NATIONAL DEVELOPMENT, AND THE CEN-
4	TERS FOR DISEASE CONTROL AND PREVEN-
5	TION IN PANDEMIC RESPONSE.
6	(a) Designation of Lead Agencies for Coordi-
7	NATION OF THE UNITED STATES RESPONSE TO INFEC-
8	TIOUS DISEASE OUTBREAKS WITH SEVERE OR PANDEMIC
9	POTENTIAL.—In the event of an infectious disease out-
10	break outside of the United States with pandemic poten-
11	tial, the President should designate agencies to lead spe-
12	eific aspects of the response efforts, including—
13	(1) designating the Department of State to
14	serve as the lead for diplomatic engagement, and re-
15	lated foreign policy efforts, including—
16	(A) enhanced coordination of engagement
17	with multilateral organizations and countries,
18	and mobilization of donor contributions; and
19	(B) support for United States citizens
20	abroad;
21	(2) designating the United States Agency for
22	International Development to serve as the key lead
23	agency for design and implementation of the United
24	States international response, relief, and recovery as-
25	sistance associated with the potential pandemic out-

1	break by leading programmatic activities, as nec-
2	essary and appropriate, including—
3	(A) immediate health, disaster assistance
4	and humanitarian response needs and preven-
5	tion and preparedness activities in neighboring
6	at-risk countries;
7	(B) testing, treatment, and assistance with
8	preventative care units and community care fa-
9	<del>cilities;</del>
10	(C) surveillance, case investigation, and
11	rapid response capability;
12	(D) providing supplies, such as personal
13	protective, screening, and treatment equipment
14	(E) conducting community outreach and
15	communication and mobilization efforts;
16	(F) logistics support; and
17	(G) serving as lead agency for disease out-
18	break response abroad; and
19	(3) designating the Centers for Disease Control
20	and Prevention to serve as the public health lead for
21	the international response to the potential pandemic
22	outbreak by conducting activities, such as—
23	(A) infection prevention and control, con-
24	tact tracing, and laboratory surveillance and
25	training;

1 (B) building up, in coordination with the
2 United States Agency for International Devel3 opment, emergency operation centers;
4 (C) providing education and outreach; and
5 (D) assessing the safety and efficacy of
6 vaccine and treatment candidates in the con-

duct of clinical trials in affected countries.

## 8 SEC. 112. USAID DISASTER SURGE CAPACITY.

- 9 (a) SURGE CAPACITY.—Amounts authorized to be 10 appropriated or otherwise made available to earry out part I and chapter 4 of part H of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), including funds made available for "Assistance for Europe, Eurasia and Central Asia", may be used, in addition to amounts otherwise 15 made available for such purposes, for the cost (including support costs) of individuals detailed to or employed by the United States Agency for International Development whose primary responsibility is to carry out programs in response to global health emergencies and natural or manmade disasters. 20
- 21 (b) NOTIFICATION. Not later than 15 days before 22 making funds available to address man-made disasters 23 pursuant to subsection (a), the Secretary of State or the 24 Administrator of the United States Agency for Inter-

1	national Development shall notify the appropriate congres-
2	sional committees of such action.
3	SEC. 113. STATEMENT OF POLICY ON HUMANITARIAN AS-
4	SISTANCE TO COUNTRIES AFFECTED BY
5	PANDEMICS.
6	(a) STATEMENT OF POLICY.—It shall be the policy
7	of the United States—
8	(1) to ensure that United States assistance to
9	address pandemics, including the provision of vac-
10	cines, reaches vulnerable and marginalized popu-
11	lations, including racial and religious minorities, ref-
12	ugees, internally displaced persons, migrants, state-
13	less persons, women, children, the elderly, and per-
14	sons with disabilities;
15	(2) to ensure that United States assistance, in-
16	eluding development finance, addresses the second
17	order effects of a pandemic, including acute food in-
18	security; and
19	(3) to protect and support humanitarian actors
20	who are essential workers in preventing, mitigating
21	and responding to the spread of a pandemic among
22	vulnerable and marginalized groups described in
23	paragraph (1), including ensuring that such humani-
24	tarian actors—

1	(A) are exempted from unreasonable travel
2	restrictions to ensure that they can effectively
3	provide life-saving assistance; and
4	(B) are prioritized as frontline workers in
5	country vaccine distribution plans.
6	(b) FACILITATING EFFECTIVE AND SAFE HUMANI-
7	TARIAN ASSISTANCE.—The Secretary of State, in coordi-
8	nation with the Administrator of the United States Agen-
9	ey for International Development, should carry out actions
10	that accomplish the policies set forth in subsection (a),
11	including by—
12	(1) taking steps to ensure that travel restric-
13	tions implemented to help contain the spread of a
14	pandemic are not applied to individuals authorized
15	by the United States Government to travel to, or re-
16	side in, a designated country to provide assistance
17	related to, or otherwise impacted by, an outbreak;
18	(2) approving the usage of foreign assistance
19	funding for the procurement of personal protective
20	equipment by United States Government imple-
21	menting partners from businesses within or nearby
22	the country receiving foreign assistance on an urgent
23	basis and in a manner consistent with efforts to re-
24	spond to the spread of a pandemic in the United
25	States; and

1	(3) waiving certain travel restrictions imple-
2	mented to help contain the spread of a pandemic in
3	order to facilitate the medical evacuation of United
4	States Government implementing partners, regard-
5	less of nationality.
6	TITLE II—INTERNATIONAL PAN-
7	<b>DEMIC PREVENTION AND</b>
8	<b>PREPAREDNESS</b>
9	SEC. 201. PARTNER COUNTRY DEFINED.
10	In this title, the term "partner country" means a for-
11	eign country in which the relevant Federal departments
12	and agencies are implementing United States assistance
13	for global health security and pandemic prevention and
14	preparedness under this Act.
15	SEC. 202. GLOBAL HEALTH SECURITY STRATEGY AND RE-
16	PORT.
17	(a) In General.—The President shall develop, up-
18	date, maintain, and advance a comprehensive strategy for
19	improving global health security and pandemic prevention
20	preparedness, and response that—
21	(1) clearly articulates the policy goals related to
22	pandemic prevention, preparedness, and response,
23	and actions necessary to elevate and strengther
24	United States diplomatic leadership in global health

- security and pandemic preparedness, including by
   building the expertise of the diplomatic corps;
  - (2) improves the effectiveness of United States foreign assistance to prevent, detect, and respond to infectious disease threats, through a One Health approach, including through the advancement of the Global Health Security Agenda, the International Health Regulations (2005), and other relevant frameworks and programs that contribute to global health security and pandemic preparedness;
    - (3) establishes specific and measurable goals, benchmarks, timetables, performance metrics, and monitoring and evaluation plans for United States foreign policy and assistance for global health security that promote learning and adaptation and reflect international best practices relating to global health security, transparency, and accountability;
    - (4) establishes transparent means to improve coordination and performance by the relevant Federal departments and agencies and sets out clear roles and responsibilities that reflect the unique eapabilities and resources of each such department and agency;
    - (5) establishes mechanisms to improve coordination and avoid duplication of effort among the rel-

	46
1	evant Federal departments and agencies, partner
2	countries, donor countries, the private sector, multi-
3	lateral organizations, and other key stakeholders,
4	and ensures collaboration at the country level;
5	(6) supports, and is aligned with, partner coun-
6	try-led, global health security policy and investment
7	plans, developed with input from key stakeholders,
8	as appropriate;
9	(7) prioritizes working with partner countries
10	with—
11	(A) demonstrated need, as identified
12	through the Joint External Evaluation process,
13	the Global Health Security Index classification
14	of health systems, national action plans for
15	health security, Global Health Security Agenda

health security, Global Health Security Agenda Action Packages, other risk-based assessments, and other complementary or successor indicators of global health security and pandemic preparedness; and

(B) demonstrated commitment to transparency, including budget and global health data transparency, complying with the International Health Regulations (2005), investing in domestic health systems, and achieving measurable results;

16

17

18

19

20

21

22

23

24

1	(8) reduces long-term reliance upon United
2	States foreign assistance for global health security
3	<del>by—</del>
4	(A) helping build and enhance community
5	resilience to infectious disease emergencies and
6	threats, such as COVID-19 and Ebola;
7	(B) ensuring that United States global
8	health assistance is strategically planned and
9	coordinated in a manner that contributes to the
10	strengthening of overall health systems and
11	builds the capacity of local organizations and
12	institutions;
13	(C) promoting improved domestic resource
14	mobilization, co-financing, and appropriate na-
15	tional budget allocations for strong health sys-
16	tems, global health security, and pandemic pre-
17	paredness and response in partner countries;
18	and
19	(D) ensuring partner country ownership of
20	global health security strategies, data, pro-
21	grams, and outcomes;
22	(9) supports health budget and workforce plan-
23	ning in partner countries, including training in pub-
24	lie financial management and budget data trans-
25	<del>parency;</del>

	48
1	(10) works to ensure that—
2	(A) partner countries have national action
3	plans for health security that are developed
4	with input from key stakeholders, including
5	communities and the private sector; and
6	(B) United States foreign assistance for
7	global health security is aligned with existing
8	national action plans for health security in part-
9	ner countries, developed with input from key
10	stakeholders, including communities and the
11	private sector, to the greatest extent practicable
12	and appropriate;

(11) strengthens linkages between complementary bilateral and multilateral foreign assistance programs, including efforts of the World Bank, the World Health Organization, the Global Fund to Fight AIDS, Tuberculosis, and Malaria, Gavi, the Vaccine Alliance, and regional health organizations, that contribute to the development of more resilient health systems and supply chains in partner countries with the capacity, resources, and personnel required to prevent, detect, and respond to infectious disease threats; and

(12) supports innovation and partnerships with the private sector, health organizations, civil society,

1	nongovernmental organizations, and health research
2	and academic institutions to improve pandemic pre-
3	paredness and response, including for the prevention
4	and detection of infectious disease, and the develop-
5	ment and deployment of effective, accessible, and af-
6	fordable infectious disease tracking tools,
7	diagnostics, therapeutics, and vaccines.
8	(b) Submission of Strategy.—Not later than 120
9	days after the date of the enactment of this Act, the Presi-
10	dent shall submit the strategy required under subsection
11	(a) to the appropriate congressional committees.
12	(e) Annual Report.—
13	(1) In GENERAL.—Not later than 1 year after
14	the submission of the strategy to the appropriate
15	congressional committees under subsection (b), and
16	not later than October 1 of each year thereafter for
17	the following 4 fiscal years, the President shall sub-
18	mit a report to the appropriate congressional com-
19	mittees that describes—
20	(A) the status of the implementation of the
21	strategy required under subsection (a);
22	(B) any necessary updates to the strategy;
23	(C) the progress made in implementing the
24	strategy, with specific information related to
25	the progress toward improving countries' ability

1	to detect, respond and prevent the spread of in-
2	fectious disease threats, such as COVID-19
3	and Ebola; and
4	(D) details on the status of funds made
5	available to earry out the purposes of this title
6	(2) AGENCY-SPECIFIC PLANS.—The reports re-
7	quired under paragraph (1) shall include specific im-
8	plementation plans from each relevant Federal de-
9	partment and agency that describe—
10	(A) how updates to the strategy may have
11	impacted the agency's plan during the pre-
12	ceding calendar year;
13	(B) the progress made in meeting the
14	goals, objectives, and benchmarks under imple-
15	mentation plans during the preceding year;
16	(C) the anticipated staffing plans and con-
17	tributions of the department or agency, includ-
18	ing technical, financial, and in-kind contribu-
19	tions, to implement the strategy;
20	(D) a transparent, open, and detailed ac-
21	counting of obligations by each of the relevant
22	Federal departments and agencies to implement
23	the strategy, including—
24	(i) the statutory source of obligated
25	<del>funds;</del>

1	(ii) the amounts obligated;
2	(iii) implementing partners;
3	(iv) targeted beneficiaries; and
4	(v) activities supported;
5	(E) the efforts of the relevant Federal de-
6	partment or agency to ensure that the activities
7	and programs carried out pursuant to the strat-
8	egy are designed to achieve maximum impact
9	and enduring returns, including through spe-
10	cific activities to strengthen health systems, as
11	appropriate; and
12	(F) a plan for regularly reviewing and up-
13	dating programs and partnerships, and for
14	sharing lessons learned with a wide range of
15	stakeholders in an open, transparent manner.
16	(3) Form.—The reports required under para-
17	graph (1) shall be submitted in unclassified form,
18	but may contain a classified annex.
19	SEC. 203. COMMITTEE ON GLOBAL HEALTH SECURITY AND
20	PANDEMIC AND BIOLOGICAL THREATS.
21	(a) STATEMENT OF POLICY.—It shall be the policy
22	of the United States—
23	(1) to promote global health security as a core
24	national and security interest; and

1	(2) to ensure effective coordination and collabo-
2	ration between the relevant Federal departments
3	and agencies engaged domestically and internation-
4	ally in efforts to advance the global health security
5	of the United States, in accordance with paragraph
6	<del>(1).</del>
7	(b) Coordination.—
8	(1) Defined Term.—In this subsection, the
9	term "pandemic threat" means any infectious dis-
10	ease that—
11	(A) has an aggregation of eases in a com-
12	munity that rises above what is normally ex-
13	pected in that population in that area;
14	(B) has the potential to spread over several
15	countries or continents; and
16	(C) could, if not addressed, threaten the
17	national security of the United States.
18	(2) Committee on Global Health Security
19	AND PANDEMIC AND BIOLOGICAL THREATS.—There
20	is authorized to be established, within the National
21	Security Council, the Committee on Global Health
22	Security and Pandemic and Biological Threats (re-
23	ferred to in this subsection as the "Committee"),
24	whose day to day operations should be led by the
25	Special Advisor for Global Health Security.

1	(3) Special advisor for global health se-
2	CURITY.—The Special Advisor for Global Health Se-
3	curity referred to in paragraph (2)—
4	(A) should serve as part of the staff of the
5	National Security Council; and
6	(B) may also be the Senior Director for a
7	Global Health Security and Biodefense Direc-
8	torate within the Executive Office of the Presi-
9	dent, who reports to the Assistant to the Presi-
10	dent for National Security Affairs.
11	(4) Composition.—The Committee should in-
12	elude the following members:
13	(A) The Director of National Intelligence.
14	(B) The Secretary of State.
15	(C) The Secretary of Defense.
16	(D) The Secretary of Health and Human
17	Services.
18	(E) The Administrator of the United
19	States Agency for International Development.
20	(F) The Secretary of Agriculture.
21	(G) The Secretary of the Treasury.
22	(H) The Attorney General.
23	(I) The Secretary of Homeland Security.
24	(J) The Office of Management and Budg-
25	et.

1	(K) The Administrator of the Environ-
2	mental Protection Agency.
3	(L) The Director of the Centers for Dis-
4	ease Control and Prevention.
5	(M) The Director of the Office of Science
6	and Technology Policy.
7	(N) The Assistant to the President for Na-
8	tional Security Affairs, who should serve as the
9	chairperson of the Committee.
10	(O) Such other members as the President
11	may designate.
12	(5) Functions.
13	(A) In General.—The functions of the
14	Committee should be—
15	(i) to provide strategie guidance for
16	the development of a policy framework for
17	activities of the United States Government
18	relating to global health security, including
19	pandemic prevention, preparedness and re-
20	sponse; and
21	(ii) to ensure policy coordination be-
22	tween United States Government agencies,
23	especially coordination between—
24	(I) agencies with a primarily do-
25	mestic mandate; and

1	(H) agencies with an inter-
2	national mandate relating to global
3	health security and pandemic threats.
4	(B) ACTIVITIES.—In carrying out the
5	functions described in subparagraph (A), the
6	Committee should—
7	(i) conduct, in coordination with the
8	heads of relevant Federal agencies, a re-
9	view of existing United States health secu-
10	rity policies and strategies and develop rec-
11	ommendations for how the Federal Gov-
12	ernment may regularly update and har-
13	monize such policies and strategies to en-
14	sure the timely development of a com-
15	prehensive coordinated strategy to enable
16	the United States Government to respond
17	to pandemic threats and to monitor the
18	implementation of such strategies;
19	(ii) develop a plan for—
20	(I) establishing an interagency
21	National Center for Epidemic Fore-
22	easting and Outbreak Analytics; and
23	(H) modernizing global early
24	warning and trigger systems for scal-
25	ing action to prevent, detect, respond

1	to, and recover from emerging biologi-
2	eal threats;
3	(iii) provide policy-level recommenda-
4	tions to participating agencies regarding
5	the Global Health Security Agenda goals,
6	objectives, and implementation, and other
7	international efforts to strengthen pan-
8	demic prevention, preparedness and re-
9	sponse;
10	(iv) review the progress toward, and
11	working to resolve challenges in, achieving
12	United States commitments under the
13	$\frac{\text{GHSA}}{}$ ;
14	(v) develop protocols for coordinating
15	and deploying a global response to emerg-
16	ing high-consequence infectious disease
17	threats that outline the respective roles for
18	relevant Federal agencies in facilitating
19	and supporting such response operations
20	that should facilitate the operational work
21	of Federal agencies, and of the Special Ad-
22	visor for Global Health Security;
23	(vi) make recommendations regarding
24	appropriate responses to specific pandemic
25	threats and ensure the coordination of do-

1	mestic and international agencies regard-
2	ing the Federal Government's efforts to
3	prevent, detect, respond to, and recover
4	from biological events; and
5	(vii) take steps to strengthen the glob-
6	al pandemic supply chain and address any
7	barriers to the timely delivery of supplies
8	in response to a pandemic, including
9	through engagement with the private sec-
10	tor, as appropriate;
11	(C) develop policies and procedures to en-
12	sure the effective sharing of information from
13	domestic and international sources about pan-
14	demie threats among the relevant Federal de-
15	partments and agencies, State and local govern-
16	ments, and international partners and organiza-
17	tions; and
18	(D) develop guidelines to enhance and im-
19	prove the operational coordination between
20	State and local governments and Federal agen-
21	cies with respect to pandemic threats.
22	(6) Foreign affairs responsibilities.—The
23	Committee should not assume any foreign affairs re-
24	sponsibilities of the Secretary of State, including the
25	responsibility to oversee the implementation of pro-

1	grams and policies that advance global health secu-
2	rity within foreign countries.
3	(7) Specific roles and responsibilities.
4	(A) In GENERAL.—The heads of the agen-
5	cies listed in paragraph (4) should—
6	(i) make global health security and
7	pandemic threat reduction a high priority
8	within their respective agencies, and in-
9	elude global health security and pandemic
10	threat reduction-related activities within
11	their respective agencies' strategic plan-
12	ning and budget processes;
13	(ii) designate a senior-level official to
14	be responsible for global health security
15	and pandemic threat reduction at each of
16	their respective agencies;
17	(iii) designate, in accordance with
18	paragraph (4), an appropriate representa-
19	tive at the Assistant Secretary level or
20	higher to participate on the Committee in
21	instances where the head of the agency
22	cannot participate;
23	(iv) keep the Committee apprised of
24	Global Health Security and pandemic

1	threat reduction-related activities under-
2	taken within their respective agencies;
3	(v) ensure interagency cooperation
4	and collaboration and maintain responsi-
5	bility for agency-related programmatic
6	functions including, as applicable, in co-
7	ordination with host governments, country
8	teams, and global health security in-coun-
9	try teams; and
10	(vi) keep the Committee apprised of
11	GHSA-related activities undertaken within
12	their respective agencies.
13	(B) Additional roles and respon-
14	SIBILITIES.—In addition to the roles and re-
15	sponsibilities described in subparagraph (A),
16	the heads of the agencies described in para-
17	graph (4) should earry out their respective roles
18	and responsibilities described in Executive
19	Order 13747 (81 Fed. Reg. 78701; relating to
20	Advancing the Global Health Security Agenda
21	to Achieve a World Safe and Secure from Infec-
22	tious Disease Threats) and the National Secu-
23	rity Memorandum-1 on United States Global
24	Leadership to Strengthen the International

COVID-19 Response and to Advance Global

1	Health Security and Biological Preparedness,
2	as in effect on the day before the date of the
3	enactment of this Act.
4	SEC. 204. UNITED STATES OVERSEAS GLOBAL HEALTH SE-
5	CURITY AND DIPLOMACY COORDINATION
6	AND STRATEGY.
7	(a) Establishment.—There is established, within
8	the Department of State, a Special Representative for
9	United States International Activities to Advance Global
10	Health Security and Diplomacy Overseas (referred to in
11	this section as the "Special Representative").
12	(b) Appointment; Qualifications.—The Special
13	Representative—
14	(1) shall be appointed by the President, by and
15	with the advice and consent of the Senate;
16	(2) shall report to the Secretary of State; and
17	(3) shall have—
18	(A) demonstrated knowledge and experi-
19	ence in the fields of development and public
20	health, epidemiology, or medicine; and
21	(B) relevant diplomatic, policy, and polit-
22	ical expertise.
23	(c) AUTHORITIES.—The Special Representative is au-
24	thorized—

1	(1) to operate internationally to carry out the
2	purposes of this title;
3	(2) to lead in developing a global pandemic pre-
4	vention, preparedness and response framework to
5	support global pandemic prevention, preparedness
6	responses and recovery efforts, including through—
7	(A) diplomatic engagement and related for
8	eign policy efforts, such as multilateral and bi-
9	lateral arrangements, enhanced coordination of
10	engagement with multilateral organizations and
11	countries, and the mobilization of donor con-
12	tributions; and
13	(B) support for United States citizens liv-
14	ing abroad, including consular support;
15	(3) to serve as the representative of the Sec-
16	retary of the State on the Committee on Global
17	Health Security and Pandemic and Biological
18	Threats under section 202;
19	(4) to represent the United States on the Fund
20	for Global Health Security and Pandemic Prevention
21	and Preparedness established pursuant to section
22	<del>302(a);</del>
23	(5) to transfer and allocate United States for
24	eign assistance funding authorized to be appro-
25	priated pursuant to subsection (f) to the relevant

Federal departments and agencies implementing the
strategy required under section 202, in coordination
with the Office of Management and Budget, the
United States Agency for International Development, the Department of Health and Human Services, and the Office of Foreign Assistance Resources
in the Department of State;

(6) to utilize detailees, on a reimbursable or nonreimbursable basis, from the relevant Federal departments and agencies and hire personal service contractors, who may operate domestically and internationally, to ensure that the Office of the Special Representative has access to the highest quality experts available to the United States Government to earry out the functions under this Act; and

(7) to perform such other functions as the Secretary of State may assign.

(d) DUTIES.—The Special Representative shall coordinate, manage, and oversee United States foreign policy, diplomatic efforts, and foreign assistance funded with amounts appropriated pursuant to subsection (f) to advance the United States Global Health Security and Diplomacy Strategy developed pursuant to section 202, includ-

24 <del>ing by</del>

8

9

10

11

12

13

14

15

16

17

18

19

1	(1) developing and coordinating a global pan-
2	demic prevention, preparedness and response frame-
3	work to support pandemic preparedness, responses
4	and recovery efforts, and related foreign policy
5	measures, such as multilateral and bilateral arrange-
6	ments;
7	(2) enhancing engagement with multilateral or-
8	ganizations and partner countries, including through
9	the mobilization of donor support;
10	(3) enhancing coordination of consular services
11	for United States citizens abroad in the event of a
12	global health emergency;
13	(4) ensuring effective program coordination and
14	implementation by the relevant Federal departments
15	and agencies by—
16	(A) formulating, issuing, and updating re-
17	lated policy guidance;
18	(B) establishing, in consultation with the
19	United States Agency for International Devel-
20	opment and the Centers for Disease Control
21	and Prevention, unified auditing, monitoring,
22	and evaluation plans;
23	(C) aligning, in coordination with United
24	States chiefs of mission and country teams in
25	partner countries—

1	(i) the foreign assistance resources
2	funded with amounts appropriated pursu-
3	ant to subsection (f); and
4	(ii) the implementation plans required
5	under section 202(c)(2) with the relevant
6	Federal departments and agencies in a
7	manner that—
8	(I) is consistent with Executive
9	Order 13747 (81 Fed. Reg. 78701;
10	relating to Advancing the Global
11	Health Security Agenda to Achieve a
12	World Safe and Secure from Infec-
13	tious Disease Threats);
14	(H) is consistent with the Na-
15	tional Security Memorandum on
16	United States Global Leadership to
17	Strengthen the International COVID-
18	19 Response and to Advance Global
19	Health Security and Biological Pre-
20	paredness, issued by President Biden
21	on January 21, 2021; and
22	(III) reflects and leverages the
23	unique capabilities of each such de-
24	partment and agency;

1	(D) convening, as appropriate, an inter-
2	agency working group on pandemic prevention
3	and preparedness, headed by the Special Rep-
4	resentative and including representatives from
5	the relevant Federal departments and agencies
6	to facilitate coordination of activities relating to
7	pandemic prevention and preparedness in part-
8	ner countries under this Act;
9	(E) working with, and leveraging the ex-
10	pertise and activities of, the Office of the
11	United States Global AIDS Coordinator, the
12	Office of the United States Global Malaria Co-
13	ordinator, and similar or successor entities that
14	are implementing United States global health
15	assistance overseas; and
16	(F) avoiding duplication of effort and
17	working to resolve policy, program, and funding
18	disputes among the relevant Federal depart-
19	ments and agencies;
20	(5) leading diplomatic efforts to identify and
21	address current and emerging threats to global
22	health security;
23	(6) ensuring, in coordination with the Secretary
24	of Health and Human Services and the Adminis-

trator of the United States Agency for International

- Development, effective representation of the United States in relevant international forums, including at the World Health Organization, the World Health Assembly, and meetings of the Global Health Security Agenda and of the Global Health Security Initiative;
  - (7) working to enhance coordination with, and transparency among, the governments of partner countries and key stakeholders, including the private sector;
  - (8) promoting greater donor and national investment in partner countries to build more resilient health systems and supply chains, including through representation and participation in a multilateral, catalytic financing mechanism for global health security and pandemic prevention and preparedness, consistent with title III;
  - (9) securing bilateral and multilateral financing commitments to advance the Global Health Security Agenda, including through funding for the financing mechanism described in title III; and
  - (10) providing regular updates to the appropriate congressional committees regarding the fulfillment of the duties described in this subsection.

1	(e) DEPUTY REPRESENTATIVE.—The Special Rep-
2	resentative should be supported by a deputy, who—
3	(1) should be an employee of the United States
4	Agency for International Development serving in a
5	career or noncareer position in the Senior Executive
6	Service or at the level of a Deputy Assistant Admin-
7	istrator or higher;
8	(2) should have demonstrated knowledge and
9	experience in the fields of development and public
10	health, epidemiology, or medicine; and
11	(3) serves concurrently as the deputy and per-
12	forms the functions described in section 3(h) of Ex-
13	ecutive Order 13747 (81 Fed. Reg. 78701).
14	(f) Authorization of Appropriations.—
15	(1) In general.—There is authorized to be
16	appropriated \$3,000,000,000, for the 5-year period
17	beginning on October 1, 2022, to carry out the pur-
18	poses of this section and title III, which, in consulta-
19	tion with the appropriate congressional committees
20	and subject to the requirements under chapters 1
21	and 10 of part I and section 634A of the Foreign
22	Assistance Act of 1961 (22 U.S.C. 2151 et seq.),
23	may include support for—
24	(A) enhancing preparedness in partner
25	countries through implementation of the Global

1	Health Security Strategy developed pursuant to
2	section 202;
3	(B) replenishing the Emergency Reserve
4	Fund at the United States Agency for Inter-
5	national Development, established pursuant to
6	section 7058(e)(1) of the Department of State,
7	Foreign Operations, and Related Programs Ap-
8	propriations Act, 2017 (division J of Public
9	Law 115-31) to address new or emerging infec-
10	tious disease threats, as necessary and appro-
11	<del>priate;</del>
12	(C) United States contributions to the
13	World Bank Health Emergency Preparedness
14	and Response Multi-Donor Fund; and
15	(D) United States contributions to a multi-
16	lateral, eatalytic financing mechanism for global
17	health security and pandemic prevention and
18	preparedness described in section 302.
19	(2) Exception.—Section 110 of the Traf-
20	ficking Victims Protection Act of 2000 (22 U.S.C.
21	7107) shall not apply to assistance made available
22	pursuant to this subsection.
23	SEC. 205. RESILIENCE.
24	It shall be the policy of the United States to support
25	the growth of healthier, more stable societies, while ad-

- 1 vancing the global health security interests of the United
- 2 States by working with key stakeholders—
- 3 (1) in developing countries that are highly vul-4 nerable to the emergence, reemergence, and spread 5 of infectious diseases with pandemic potential, in-6 cluding diseases resulting from natural and man-7 made disasters, human displacement, loss of natural 8 habitat, poor access to water, sanitation, and hy-9 giene, and other political, security, economic, and eli-10 matic shocks and stresses;
  - (2) to develop effective tools to identify, analyze, forecast, and mitigate the risks that make such countries vulnerable;
    - (3) to better integrate short-, medium-, and long-term recovery efforts into global health emergency response and disaster relief; and
  - (4) to ensure that international assistance and financing tools are effectively designed, objectively informed, strategically targeted, carefully coordinated, reasonably adapted, and rigorously monitored and evaluated in a manner that advances the policy objectives under this section.

## 23 SEC. 206. STRENGTHENING HEALTH SYSTEMS.

24 (a) STATEMENT OF POLICY.—It shall be the policy
25 of the United States to ensure that bilateral global health

11

12

13

14

15

16

17

18

19

20

21

- 1 assistance programs are effectively managed and coordi-
- 2 nated to contribute to the strengthening of health systems
- 3 in each country in which such programs are carried out,
- 4 as necessary and appropriate.
- 5 (b) Coordination.—The Administrator of the
- 6 United States Agency for International Development (re-
- 7 ferred to in this section as "USAID") shall work with the
- 8 Director of the Centers for Disease Control and Preven-
- 9 tion, the Global Malaria Coordinator, and the United
- 10 States Global AIDS Coordinator and Special Representa-
- 11 tive for Global Health Diplomacy at the Department of
- 12 State to identify areas of collaboration and coordination
- 13 in countries with global health programs and activities un-
- 14 dertaken by USAID pursuant to the United States Lead-
- 15 ership Against HIV/AIDS, Tuberculosis, and Malaria Act
- 16 of 2003 (Public Law 108-25) and other relevant statutes
- 17 to ensure that such activities contribute to health systems
- 18 strengthening.
- 19 (e) PILOT PROGRAM.—
- 20 (1) In General.—The Administrator of
- 21 USAID should identify not fewer than 5 countries in
- 22 which the United States has significant bilateral in-
- vestments in global health to develop an integrated
- 24 approach toward health systems strengthening that
- 25 takes advantage of all sources of funding for global

1	health in such country, with the aim of establishing
2	a model for coordinating health systems strength-
3	ening activities in additional countries in the future.
4	(2) Assessment.—In the countries selected
5	under paragraph (1), USAID missions, in consulta-
6	tion with USAID's Office of Health Systems
7	Strengthening, should conduct an assessment that—
8	(A) takes a comprehensive view of the con-
9	straints in the country's health system that pre-
10	vent the achievement of desired outcomes of
11	United States Government-supported health
12	<del>programs;</del>
13	(B) identifies the best opportunities for im-
14	proving health systems to achieve improved out-
15	comes, including obstacles to health service de-
16	<del>livery;</del>
17	(C) maps the resources of the country and
18	other donors in the health sector with a focus
19	on investment in health system strengthening;
20	and
21	(D) develops and implements a new or re-
22	vised 5-year strategy for United States assist-
23	ance, based on the results of the assessment de-
24	scribed in subparagraph (A), to strengthen the
25	country's health system that—

1	(i) provides a framework for imple-
2	menting such strategy;
3	(ii) identifies key areas for United
4	States Government investments to
5	strengthen the health system in alignment
6	with other donors;
7	(iii) specifies the anticipated role of
8	health programs undertaken by each of the
9	relevant Federal departments and agencies
10	operating in the country in implementing
11	such strategy; and
12	(iv) includes clear goals, benchmarks,
13	outputs, desired outcomes, a means of
14	measuring progress and a cost analysis.
15	(3) Strategies to strengthen health sys-
16	TEMS.—USAID missions in countries identified pur-
17	suant paragraph (1) should develop a strategy to
18	strengthen health systems based on the assessment
19	developed pursuant to paragraph (2) that—
20	(A) ensures complementarity with prior-
21	ities identified under any other action plan fo-
22	cused on strengthening a country's health sys-
23	tem, such as the World Health Organization's
24	Joint External Evaluation and National Action
25	Plans for Health Security;

1	(B) identifies bureaucratic barriers and in-
2	efficiencies, including poor linkages between
3	government ministries and between ministries
4	and donor agencies and the extent of any cor-
5	ruption, and identify actions to overcome such
6	<del>barriers;</del>
7	(C) identifies potential obstacles to the im-
8	plementation of the strategy, such as issues re-
9	lating to lack of political will or poor govern-
10	ance of an effective health system at all levels
11	of the country's public health systems, espe-
12	cially with respect to governing bodies and
13	councils at the provincial, district, and commu-
14	nity levels;
15	(D) includes proposals for mobilizing suffi-
16	cient and durable financing for health systems
17	(E) identifies barriers to building and re-
18	taining an effective frontline health workforce
19	with key global health security capacities, in-
20	formed by the International Health Regulations
21	(2005), including—
22	(i) strengthened data collection and
23	analysis;
24	(ii) data driven decisionmaking capac-
25	ity; and

1	(iii) recommendations for partner
2	country actions to achieve a workforce that
3	conforms with the World Health Organiza-
4	tion's recommendation for at least 44.5
5	doctors, nurses, and midwives for every
6	10,000 people;
7	(F) identifies deficiencies in information
8	systems and communication technologies that
9	prevent linkages at all levels of the health sys-
10	tem delivery and medical supply systems and
11	promotes interoperability across data systems
12	with real time data, while protecting data secu-
13	rity;
14	(G) identifies weaknesses in supply chain
15	and procurement systems and practices, and
16	recommends ways to improve the efficiency,
17	transparency, and effectiveness of such systems
18	and practices;
19	(H) identifies obstacles to health service
20	access and quality and improved health out-
21	comes for women and girls, and for the poorest
22	and most vulnerable, including a lack of social
23	support and other underlying causes, and rec-
24	ammendations for how to everence such abeta-

<del>cles;</del>

25

1	(I) includes plans for integrating innova-
2	tions in health technologies, services, and sys-
3	<del>tems;</del>
4	(J) identifies barriers to health literacy,
5	community engagement, and patient empower-
6	ment, and recommendations for overcoming
7	such barriers;
8	(K) includes proposals for strengthening
9	community health systems and the community-
10	based health workforce informed by the World
11	Health Organization guideline on health policy
12	and system support to optimize community
13	health worker programmes (2018), including
14	the professionalization of community health
15	workers; and
16	(L) describes the role of the private sector
17	and nongovernmental health providers, includ-
18	ing community groups engaged in health pro-
19	motion and mutual assistance and other institu-
20	tions engaged in health delivery, including the
21	extent to which the local population utilizes
22	such health services.
23	(4) Consultation.—In developing a strategy
24	pursuant to paragraph (3), each USAID mission

1	should consult with a wide variety of stakeholders,
2	including—
3	(A) relevant partner government institu-
4	<del>tions;</del>
5	(B) professional associations;
6	(C) patient groups;
7	(D) civil society organizations (including
8	international nongovernmental organizations
9	with relevant expertise in program implementa-
10	tion); and
11	(E) the private sector.
12	(d) International Efforts.—
13	(1) Coordination.—The Secretary of State, in
14	coordination with the Administrator of USAID,
15	should work with the Global Fund to Fight AIDS,
16	Tuberculosis, and Malaria, Gavi, the Vaccine Alli-
17	ance, bilateral donors, and other relevant multilat-
18	eral and international organizations and stake-
19	holders to develop—
20	(A) shared core indicators for strengthened
21	health systems;
22	(B) agreements among donors that report-
23	ing requirements for health systems come from
24	country systems to reduce the burden placed on
25	partner countries;

1	(C) structures for joint assessments, plans,
2	auditing, and consultations; and
3	(D) a regularized approach to coordination
4	on health systems strengthening.
5	(e) Public Private Partnerships To Improve
6	Health Systems Strengthening.—
7	(1) Inclusion in country strategies.—The
8	country strategies developed under subsection (e)(3)
9	should include a section that—
10	(A) discusses the role of the private sector
11	(including corporate, local, and international or-
12	ganizations with relevant expertise); and
13	(B) identifies relevant opportunities for the
14	private sector—
15	(i) to accelerate research and develop-
16	ment of innovative health and information
17	technology, and to offer training related to
18	its use;
19	(ii) to contribute to improvements in
20	health administration and management
21	<del>processes;</del>
22	(iii) to improve system efficiency;
23	(iv) to develop training related to clin-
24	ical practice guidelines; and

1	(v) to help countries develop systems
2	for documenting outcomes and achieve-
3	ments related to activities undertaken to
4	strengthen the health sector.
5	(f) AUTHORIZATION FOR USE OF FUNDS.—Amounts
6	authorized to be appropriated or otherwise made available
7	to earry out section 104 of the Foreign Assistance Act
8	of 1961 (22 U.S.C. 2151b) may be made available to earry
9	out this section.
10	SEC. 207. ADDITIONAL AUTHORITIES.
11	(a) Foreign Assistance Act of 1961.—Chapter 1
12	of part I of the Foreign Assistance Act of 1961 (22 U.S.C.
13	2151 et seq.) is amended—
14	(1) in section $104(e)(1)$ (22 U.S.C.
15	2151b(e)(1)), by inserting "(emphasizing health sys-
16	tems strengthening, as appropriate)" after "health
17	services";
18	(2) in section 104A (22 U.S.C. 2151b-2)—
19	(A) in subsection $(b)(3)(D)$ , by striking
20	"including health care systems, under other
21	international donor support" and inserting "in-
22	cluding through support for health systems
23	strengthening, under other donor support"; and
24	(B) in subsection $(f)(3)(Q)$ , by inserting
25	"the Office of the United States Global AIDS

1	Coordinator, partner countries, and the Global
2	Fund to Fight AIDS, Tuberculosis, and Ma-
3	laria to ensure that their actions support the
4	activities taken to strengthen the overall health
5	systems in recipient countries, and efforts by"
6	after "efforts by"; and
7	(3) in section 104B(g)(2) (22 U.S.C. 2151b-
8	3(g)(2)), by inserting "strengthening the health sys-
9	tem of the country and" after "contribute to".
10	(b) United States Leadership Against HIV/
11	AIDS, Tuberculosis, and Malaria Act of 2003.—
12	Section 204 of the United States Leadership Against HIV/
13	AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C.
14	7623) is amended—
15	(1) in subsection (a)—
16	(A) in paragraph $(1)(A)$ , by inserting "in
17	a manner that is coordinated with, and contrib-
18	utes to, efforts through other assistance activi-
19	ties being carried out to strengthen national
20	health systems and health policies" after "sys-
21	tems"; and
22	(B) in paragraph (2)—
23	(i) in subparagraph (C), by inserting
24	"as part of a strategy to improve overall
25	health" before the semicolon at the end:

1	(ii) in subparagraph (D), by striking
2	"and" at the end;
3	(iii) in subparagraph (E), by striking
4	the period at the end and inserting ";
5	and"; and
6	(iv) by adding at the end the fol-
7	lowing:
8	"(F) to contribute to efforts that build
9	health systems capable of preventing, detecting
10	and responding to HIV/AIDS, tuberculosis, ma-
11	laria and other infectious diseases with pan-
12	demic potential."; and
13	(2) in subsection (b), by striking "receive fund-
14	ing to carry out programs to combat HIV/AIDS, tu-
15	berculosis, and malaria" and inserting "more effec-
16	tively budget for and receive funding to carry out
17	programs to strengthen health systems such that
18	countries are able to more effectively combat HIV/
19	AIDS, tuberculosis, and malaria, to prevent, respond
20	and detect other diseases with pandemic potential."

1	SEC. 208. AUTHORIZATION FOR UNITED STATES PARTICI-
2	PATION IN THE COALITION FOR EPIDEMIC
3	PREPAREDNESS INNOVATIONS.
4	(a) In General.—The United States is authorized
5	to participate in the Coalition for Epidemic Preparedness
6	Innovations (referred to in this section as "CEPI").
7	(b) INVESTORS COUNCIL AND BOARD OF DIREC-
8	TORS.
9	(1) Initial Designation.—The President
10	shall designate an employee of the United States
11	Agency for International Development to serve on
12	the Investors Council and, if nominated, on the
13	Board of Directors of CEPI, as a representative of
14	the United States during the period beginning on
15	the date of such designation and ending on Sep-
16	tember 30, 2022.
17	(2) Ongoing Designations.—The President
18	may designate an employee of the relevant Federal
19	department or agency with fiduciary responsibility
20	for United States contributions to CEPI to serve on
21	the Investors Council and, if nominated, on the
22	Board of Directors of CEPI, as a representative of
23	the United States.
24	(3) QUALIFICATIONS.—Any employee des-
25	ignated pursuant to paragraph (1) or (2) shall have
26	demonstrated knowledge and experience in the fields

1	of development and public health, epidemiology, or
2	medicine, from the Federal department or agency
3	with primary fiduciary responsibility for United
4	States contributions pursuant to subsection (e).
5	(e) Consultation.—Not later than 60 days after
6	the date of the enactment of this Act, the employee des-
7	ignated pursuant to subsection (b)(1) shall consult with
8	the appropriate congressional committees regarding—
9	(1) the manner and extent to which the United
10	States plans to participate in CEPI, including
11	through the governance of CEPI;
12	(2) any planned financial contributions from
13	the United States to CEPI; and
14	(3) how participation in CEPI is expected to
15	<del>support</del>
16	(A) the United States Global Health Secu-
17	rity Strategy required under this Act;
18	(B) the applicable revision of the National
19	Biodefense Strategy required under section
20	1086 of the National Defense Authorization Act
21	for Fiscal Year 2017 (6 U.S.C. 104); and
22	(C) any other relevant programs relating
23	to global health security and biodefense.
24	(d) United States Contributions.—

1	(1) Sense of congress.—It is the sense of
2	Congress that the President, consistent with the pro-
3	visions under section 10003(a)(1) of the American
4	Rescue Plan Act of 2021, should make an immediate
5	contribution to CEPI in the amount of
6	\$300,000,000, to expand research and development
7	of vaccines to combat the spread of COVID-19
8	<del>variants.</del>
9	(2) NOTIFICATION.—Not later than 15 days be-
10	fore a contribution is made available pursuant to
11	paragraph (1), the President shall notify the appro-
12	priate congressional committees of the details of the
13	amount, purposes, and national interests served by
14	such contribution.
15	SEC. 209. NATIONAL INTELLIGENCE ESTIMATE AND BRIEF-
16	ING REGARDING NOVEL DISEASES AND PAN-
17	DEMIC THREATS.
18	(a) Defined Term.—In this section, the term "ap-
19	propriate committees of Congress" means—
20	(1) the Committee on Foreign Relations of the
21	Senate;
22	(2) the Select Committee on Intelligence of the
23	Senate;
24	(3) the Committee on Health, Education,
25	Labor, and Pensions of the Senate;

1	(4) the Committee on Foreign Affairs of the
2	House of Representatives;
3	(5) the Permanent Select Committee on Intel-
4	ligence of the House of Representatives; and
5	(6) the Committee on Energy and Commerce of
6	the House of Representatives.
7	(b) NATIONAL INTELLIGENCE ESTIMATES.—
8	(1) In GENERAL.—Not later than 1 year after
9	the date of the enactment of this Act, and annually
10	thereafter for the following 4 years, the National In-
11	telligence Council shall submit to the appropriate
12	committees of Congress a National Intelligence Esti-
13	mate regarding the risks posed to the national secu-
14	rity interests of the United States by the emergence,
15	reemergence, and overseas transmission of patho-
16	gens with pandemic potential.
17	(2) Elements.—The National Intelligence Es-
18	timate submitted pursuant to paragraph (1) shall—
19	(A) identify the countries or regions most
20	vulnerable to the emergence or reemergence of
21	a pathogen with pandemic potential, including
22	the most likely sources and pathways of such
23	emergence or reemergence, whether naturally
24	occurring, accidental, or deliberate;

1	(B) assess the likelihood that a pathoger
2	described in subparagraph (A) will spread to
3	the United States, the United States Armed
4	Forces, diplomatic or development personnel of
5	the United States stationed abroad, or citizens
6	of the United States living abroad in a manner
7	that could lead to an epidemic in the United
8	States or otherwise affect the national security
9	or economic prosperity of the United States;
10	(C) assess the preparedness of countries
11	around the world, particularly those identified
12	pursuant to subparagraph (A), to prevent, de-
13	teet, and respond to pandemic threats; and
14	(D) identify any scientific, capacity, or
15	governance gaps in the preparedness of coun-
16	tries identified pursuant to subparagraph (A)
17	including an analysis of the capacity and per-
18	formance of any country or entity described in
19	subparagraph (C) in complying with biosecurity
20	standards, as applicable.
21	(c) Congressional Briefings.—The National In-
22	telligence Council shall provide an annual briefing to the
23	appropriate committees of Congress regarding—
24	(1) the most recent National Intelligence Esti-
25	mate submitted pursuant to subsection (b)(1): and

- 1 (2) the emergence or reemergence of pathogens
- 2 with pandemic potential that could lead to an epi-
- $\frac{1}{2}$  demie described in subsection (b)(2)(B).
- 4 (d) Public Availability.—The Director of Na-
- 5 tional Intelligence shall make publicly available an unclas-
- 6 sified version of each National Intelligence Estimate sub-
- 7 mitted pursuant to subsection (b)(1).

## 8 SEC. 210. PANDEMIC EARLY WARNING NETWORK.

- 9 (a) In General.—The Secretary of State, in coordi-
- 10 nation with the Administrator of the United States Agen-
- 11 ey for International Development, the Secretary of Health
- 12 and Human Services, and the heads of the other relevant
- 13 Federal departments and agencies, shall work with the
- 14 World Health Organization and other key stakeholders to
- 15 establish or strengthen effective early warning systems, at
- 16 the partner country, regional, and international levels,
- 17 that utilize innovative information and analytical tools and
- 18 robust review processes to track, document, analyze, and
- 19 forecast infectious disease threats with epidemic and pan-
- 20 demie potential.
- 21 (b) REPORT.—Not later than 1 year after the date
- 22 of the enactment of this Act, the Secretary of State, in
- 23 coordination with the Secretary of Health and Human
- 24 Services and the heads of the other relevant Federal de-
- 25 partments and agencies, shall submit a report to the ap-

- 1 propriate congressional committees that describes United
- 2 States Government efforts and opportunities to establish
- 3 or strengthen effective early warning systems for infec-
- 4 tious disease threats.

## 5 SEC. 211. INTERNATIONAL EMERGENCY OPERATIONS.

- 6 (a) Sense of Congress.—It is the sense of Con-
- 7 gress that it is essential to enhance the capacity of key
- 8 stakeholders to effectively operationalize early warning
- 9 and execute multi-sectoral emergency operations during
- 10 an infectious disease outbreak, particularly in countries
- 11 and areas that deliberately withhold critical global health
- 12 data and delay access during an infectious disease out-
- 13 break in advance of the next infectious disease outbreak
- 14 with pandemic potential.
- 15 (b) Public Health Emergencies of Inter-
- 16 NATIONAL CONCERN.—The Secretary of State, in coordi-
- 17 nation with the Secretary of Health and Human Services,
- 18 should work with the World Health Organization and like-
- 19 minded member states to adopt an approach toward as-
- 20 sessing infectious disease threats under the International
- 21 Health Regulations (2005) for the World Health Organi-
- 22 zation to identify and transparently communicate, on an
- 23 ongoing basis, varying levels of risk leading up to a dec-
- 24 laration by the Director General of the World Health Or-
- 25 ganization of a Public Health Emergency of International

- 1 Concern for the duration and in the aftermath of such 2 declaration.
- 3 (e) Emergency Operations.—The Secretary of
- 4 State, in coordination with the United States Agency for
- 5 International Development and other relevant Federal de-
- 6 partments and agencies and consistent with the require-
- 7 ments under the International Health Regulations (2005)
- 8 and the objectives of the World Health Organization's
- 9 Health Emergencies Programme, the Global Health Secu-
- 10 rity Agenda, and national actions plans for health secu-
- 11 rity, shall work, in coordination with the World Health
- 12 Organization, with partner countries and other key stake-
- 13 holders to support the establishment, strengthening, and
- 14 rapid response capacity of global health emergency oper-
- 15 ations centers, at the national and international levels, in-
- 16 eluding efforts—
- 17 (1) to collect and share data, assess risk, and
  18 operationalize early warning;
- 19 (2) to secure, including through utilization of
- 20 stand-by arrangements and emergency funding
- 21 mechanisms, the staff, systems, and resources nee-
- 22 essary to execute cross-sectoral emergency oper-
- 23 ations during the 48-hour period immediately fol-
- 24 lowing an infectious disease outbreak with pandemic
- 25 potential; and

1	(3) to organize and conduct emergency simula-
2	tions.
3	TITLE III—FINANCING MECHA-
4	NISM FOR GLOBAL HEALTH
5	SECURITY AND PANDEMIC
6	PREVENTION AND PRE-
7	PAREDNESS
8	SEC. 301. ELIGIBLE PARTNER COUNTRY DEFINED.
9	In this title, the term "eligible partner country"
10	means a country in which the Fund for Global Health Se-
11	eurity and Pandemic Prevention and Preparedness to be
12	established under section 302 may finance global health
13	security and pandemic prevention and preparedness assist-
14	ance programs under this Act based on the country's dem-
15	onstrated—
16	(1) need, as identified through the Joint Exter-
17	nal Evaluation process, the Global Health Security
18	Index classification of health systems, national ac-
19	tion plans for health security, and other complemen-
20	tary or successor indicators of global health security
21	and pandemic prevention and preparedness; and
22	(2) commitment to transparency, including—
23	(A) budget and global health data trans-
24	<del>parency;</del>

1	(B) complying with the International
2	Health Regulations (2005);
3	(C) investing in domestic health systems;
4	and
5	(D) achieving measurable results.
6	SEC. 302. ESTABLISHMENT OF FUND FOR GLOBAL HEALTH
7	SECURITY AND PANDEMIC PREVENTION AND
8	PREPAREDNESS.
9	(a) Negotiations for Establishment of Fund
10	FOR GLOBAL HEALTH SECURITY AND PANDEMIC PRE-
11	VENTION AND PREPAREDNESS.—The Secretary of State,
12	in coordination with the Secretary of the Treasury, the
13	Administrator of the United States Agency for Inter-
14	national Development, the Secretary of Health and
15	Human Services, and the heads of other relevant Federal
16	departments and agencies, as necessary and appropriate,
17	should seek to enter into negotiations with donors, rel-
18	evant United Nations agencies, including the World
19	Health Organization, and other key multilateral stake-
20	holders, to establish—
21	(1) a multilateral, catalytic financing mecha-
22	nism for global health security and pandemic preven-
23	tion and preparedness, which may be known as the
24	Fund for Global Health Security and Pandemic Pre-
25	vention and Preparedness (in this title referred to as

1	"the Fund"), to address the need for and secure du-
2	rable financing in accordance with the provisions of
3	this section; and
4	(2) an Advisory Board to the Fund in accord-
5	ance with section 305.
6	(b) Purposes. The purposes of the Fund should
7	<del>be—</del>
8	(1) to close critical gaps in global health secu-
9	rity and pandemic prevention and preparedness; and
10	(2) to build capacity in eligible partner coun-
11	tries in the areas of global health security, infectious
12	disease control, and pandemic prevention and pre-
13	paredness, in a manner that—
14	(A) prioritizes capacity building and fi-
15	nancing availability in eligible partner countries
16	(B) incentivizes countries to prioritize the
17	use of domestic resources for global health secu-
18	rity and pandemic prevention and preparedness
19	(C) leverages government, nongovernment
20	and private sector investments;
21	(D) regularly responds to and evaluates
22	progress based on clear metrics and bench-
23	marks, such as the Joint External Evaluation
24	and the Global Health Security Index;

(E) aligns with and complements ongoing bilateral and multilateral efforts and financing, including through the World Bank, the World Health Organization, the Global Fund to Fight AIDS, Tuberculosis, and Malaria, the Coalition for Epidemic Preparedness and Innovation, and Gavi, the Vaccine Alliance; and

(F) helps countries accelerate and achieve compliance with the International Health Regulations (2005) and the fulfillment of the Global Health Security Agenda 2024 Framework not later than 5 years after the date on which the Fund is established, in coordination with the ongoing Joint External Evaluation national action planning process.

## (c) EXECUTIVE BOARD.—

(1) In General.—The Fund should be governed by a transparent and accountable body (referred to in this title as the "Executive Board"), which should be composed of not more than 20 representatives of donor governments, foundations, academic institutions, civil society, indigenous people, and the private sector that meet a minimum threshold in annual contributions and agree to uphold transparency measures.

1	(2) Duties.—The Executive Board should—
2	(A) be charged with approving strategies,
3	operations, and grant making authorities in
4	order to conduct effective fiduciary, monitoring,
5	and evaluation efforts, and other oversight
6	functions;
7	(B) be comprised only of contributors to
8	the Fund at not less than the minimum thresh-
9	old to be established pursuant to paragraph (1);
10	(C) determine operational procedures such
11	that the Fund is able to effectively fulfill its
12	mission;
13	(D) provide oversight and accountability
14	for the Fund in collaboration with the Inspector
15	General to be established pursuant to section
16	304(e)(1)(A); and
17	(E) develop and utilize a mechanism to ob-
18	tain formal input from partner countries rel-
19	ative to lessons learned with regard to program
20	implementation.
21	(3) Composition.—The Executive Board
22	should include—
23	(A) representatives of the governments of
24	founding permanent member countries who, in
25	addition to the requirements under paragraph

1	(1), qualify based upon meeting an established
2	initial contribution threshold, which should be
3	not less than 10 percent of total initial con-
4	tributions, and a demonstrated commitment to
5	supporting the International Health Regula-
6	$\frac{1}{2005}$ ;
7	(B) a geographically diverse group of term
8	members who—
9	(i) come from academic institutions
10	eivil society, including indigenous organiza-
11	tions, and the private sector; and
12	(ii) are selected by the permanent
13	members on the basis of their experience
14	and commitment to innovation, best prac-
15	tices, and the advancement of global health
16	security objectives;
17	(C) representatives of the World Health
18	Organization;
19	(D) the chair of the Global Health Security
20	Steering Group; and
21	(E) representatives from low- and middle-
22	income countries that are or will be imple-
23	menting a national pandemic prevention plan.
24	(4) QUALIFICATIONS.—Individuals appointed to
25	the Executive Board should have demonstrated

1	knowledge and experience across a variety of sectors,
2	including human and animal health, agriculture, de-
3	velopment, defense, finance, research, and academia.
4	(5) Conflicts of interest.—
5	(A) TECHNICAL EXPERTS.—The Executive
6	Board may include independent technical ex-
7	perts who are not affiliated with, or employed
8	by, a recipient country or organization.
9	(B) MULTHATERAL BODIES AND INSTITU-
10	Tions.—Executive Board members appointed
11	pursuant to paragraph (3)(C) should recuse
12	themselves from matters presenting conflicts of
13	interest, including financing decisions relating
14	to such bodies and institutions.
15	(6) United states representation.—
16	(A) FOUNDING PERMANENT MEMBER.—
17	The Secretary of State should seek—
18	(i) to establish the United States as a
19	founding permanent member of the Fund;
20	and
21	(ii) to ensure that the United States
22	is represented on the Executive Board by
23	an officer or employee of the United
24	States, who shall be appointed by the
25	President.

1	(B) EFFECTIVE AND TERMINATION
2	<del>DATES</del>
3	(i) Effective date. This para
4	graph shall take effect upon the date or
5	which the Secretary of State certifies and
6	submits to Congress an agreement estab-
7	lishing the Fund.
8	(ii) TERMINATION DATE.—The mem-
9	bership established pursuant to subpara
10	graph (A) shall terminate upon the date of
11	termination of the Fund.
12	(7) REMOVAL PROCEDURES.—The Fund should
13	establish procedures for the removal of members of
14	the Executive Board who—
15	(A) engage in a consistent pattern of
16	human rights abuses;
17	(B) fail to uphold global health data trans-
18	parency requirements; or
19	(C) otherwise violate the established stand
20	ards of the Fund, including in relation to cor-
21	ruption.
22	SEC. 303. AUTHORITIES.
23	(a) Program Objectives —

1	(1) In General.—In earrying out the purpose
2	set forth in section 302, the Fund, acting through
3	the Executive Board, should—
4	(A) provide grants, including challenge
5	grants, technical assistance, concessional lend-
6	ing, eatalytic investment funds, and other inno-
7	vative funding mechanisms, as appropriate—
8	(i) to help eligible partner countries
9	elose critical gaps in health security, as
10	identified through the Joint External Eval-
11	uation process, the Global Health Security
12	Index classification of health systems, and
13	national action plans for health security
14	and other complementary or successor in-
15	dicators of global health security and pan-
16	demic prevention and preparedness; and
17	(ii) to support measures that enable
18	such countries, at the national and sub-
19	national levels, and in partnership with
20	civil society and the private sector, to
21	strengthen and sustain resilient health sys-
22	tems and supply chains with the resources,
23	capacity, and personnel required to pre-
24	vent, detect, mitigate, and respond to in-

fectious disease threats, including zoonotic

25

1	spillover, before they become pandemics;
2	and
3	(B) develop recommendations for a mecha-
4	nism for assisting countries that are at high
5	risk for zoonotic spillover events with pandemic
6	potential to participate in the Global Health Se-
7	curity Agenda and the Joint External Evalua-
8	tions.
9	(2) ACTIVITIES SUPPORTED.—The activities to
10	be supported by the Fund should include efforts—
11	(A) to enable eligible partner countries to
12	formulate and implement national health secu-
13	rity and pandemic prevention and preparedness
14	action plans, advance action packages under the
15	Global Health Security Agenda, and adopt and
16	uphold commitments under the International
17	Health Regulations (2005) and other related
18	international health agreements and arrange-
19	ments, as appropriate;
20	(B) to support health security budget plan-
21	ning in eligible partner countries, including
22	training in public financial management and
23	budget and health data transparency;
24	(C) to strengthen the health workforce, in-
25	eluding hiring, training, and deploying experts

1	to improve frontline prevention of, and moni-
2	toring and preparedness for, unknown, new,
3	emerging, or reemerging pathogens, epidemics,
4	and pandemic threats;
5	(D) to improve infection prevention and
6	control and the protection of healthcare workers
7	within healthcare settings;
8	(E) to combat the threat of antimicrobial
9	resistance;
10	(F) to strengthen laboratory capacity and
11	promote biosafety and biosecurity through the
12	provision of material and technical assistance;
13	(G) to reduce the risk of bioterrorism,
14	zoonotic disease spillover, and accidental bio-
15	<del>logical</del> release;
16	(H) to build technical capacity to manage
17	health supply chains for commodities, equip-
18	ment, and supplies, including for personal pro-
19	tective equipment, testing reagents, and other
20	lifesaving supplies, through effective fore-
21	easting, procurement, warehousing, and delivery
22	from central warehouses to points of service in
23	both the public and private sectors;
24	(I) to enable bilateral, regional, and inter-
25	national partnerships and cooperation, includ-

1	ing through pandemic early warning systems
2	and emergency operations centers, to identify
3	and address transnational infectious disease
4	threats exacerbated by natural and man-made
5	disasters, human displacement, and zoonotic in
6	fection;
7	(J) to establish partnerships for the shar
8	ing of best practices and enabling eligible coun
9	tries to meet targets and indicators under the
10	Joint External Evaluation process, the Globa
11	Health Security Index classification of health
12	systems, and national action plans for health
13	security relating to the prevention, detection
14	and treatment of neglected tropical diseases;
15	(K) to build the technical capacity of eligi
16	ble partner countries to prepare for and re-
17	spond to second order development impacts of
18	infectious disease outbreaks, while accounting
19	for the differentiated needs and vulnerabilities
20	of marginalized populations;
21	(L) to develop and utilize metrics to mon

itor and evaluate programmatic performance and identify best practices, including in accordance with Joint External Evaluation bench-

1	marks, Global Health Security Agenda targets,
2	and Global Health Security Index indicators;
3	(M) to develop and deploy mechanisms to
4	enhance the transparency and accountability of
5	global health security and pandemic prevention
6	and preparedness programs and data, in com-
7	pliance with the International Health Regula-
8	tions (2005), including through the sharing of
9	trends, risks, and lessons learned;
10	(N) to develop and implement simulation
11	exercises, produce and release after action re-
12	ports, and address related gaps;
13	(O) to support countries in conducting
14	Joint External Evaluations; and
15	(P) to improve surveillance capacity in
16	partner counties such that those countries are
17	better able to detect and respond to known and
18	unknown pathogens and zoonotic infectious dis-
19	eases.
20	(3) Implementation of program objec-
21	TIVES.—In earrying out the objectives under para-
22	graph (1), the Fund should work to eliminate dupli-
23	cation and waste by upholding strict transparency
24	and accountability standards and coordinating its
25	programs and activities with key partners working to

1	advance global health security and pandemic preven-
2	tion and preparedness, including—
3	(A) governments, civil society, nongovern-
4	mental organizations, research and academic in-
5	stitutions, and private sector entities in eligible
6	partner countries;
7	(B) the pandemic early warning systems
8	and international emergency operations centers
9	to be established under sections 210 and 211;
10	(C) the World Health Organization;
11	(D) the Global Health Security Agenda;
12	(E) the Global Health Security Initiative;
13	(F) the Global Fund to Fight AIDS, Tu-
14	berculosis, and Malaria;
15	(G) the United Nations Office for the Co-
16	ordination of Humanitarian Affairs, UNICEF
17	and other relevant funds, programs, and spe-
18	cialized agencies of the United Nations;
19	(H) Gavi, the Vaccine Alliance;
20	(I) the Coalition for Epidemic Prepared
21	ness Innovations (CEPI); and
22	(J) the Global Polio Eradication Initiative.
23	(b) Priority.—In providing assistance under this
24	section, the Fund should give priority to low-and lower
25	middle income countries with—

1	(1) low scores on the Global Health Security
2	Index elassification of health systems;
3	(2) measurable gaps in global health security
4	and pandemic prevention and preparedness identi-
5	fied under Joint External Evaluations and national
6	action plans for health security;
7	(3) demonstrated political and financial com-
8	mitment to pandemic prevention and preparedness;
9	and
10	(4) demonstrated commitment to upholding
11	global health budget and data transparency and ac-
12	countability standards, complying with the Inter-
13	national Health Regulations (2005), investing in do-
14	mestic health systems, and achieving measurable re-
15	<del>sults.</del>
16	(e) Eligible Grant Recipients.—Governments
17	and nongovernmental organizations should be eligible to
18	receive grants as described in this section.
19	SEC. 304. ADMINISTRATION.
20	(a) Appointment of Administrator.—The Execu-
21	tive Board should appoint an Administrator, who should
22	be responsible for managing the day-to-day operations of
23	the Fund.
24	(b) AUTHORITY TO ACCEPT AND SOLICIT CONTRIBU-
25	TIONS.—The Fund should be authorized to solicit and ac-

1	cept contributions from governments, the private sector,
2	foundations, individuals, and nongovernmental entities.
3	(e) Accountability of Funds and Criteria for
4	Programs.—As part of the negotiations described in sec-
5	tion 302(a), the Secretary of the State, consistent with
6	subsection (d), shall—
7	(1) take such actions as are necessary to ensure
8	that the Fund will have in effect adequate proce-
9	dures and standards to account for and monitor the
10	use of funds contributed to the Fund, including the
11	cost of administering the Fund; and
12	(2) seek agreement on the criteria that should
13	be used to determine the programs and activities
14	that should be assisted by the Fund.
15	(d) Selection of Partner Countries, Projects,
16	AND RECIPIENTS.—The Executive Board should estab-
17	<del>lish</del> —
18	(1) eligible partner country selection criteria, to
19	include transparent metrics to measure and assess
20	global health security and pandemic prevention and
21	preparedness strengths and vulnerabilities in coun-
22	tries seeking assistance;
23	(2) minimum standards for ensuring eligible
24	partner country ownership and commitment to long-

1	term results, including requirements for domestic
2	budgeting, resource mobilization, and co-investment;
3	(3) criteria for the selection of projects to re-
4	ceive support from the Fund;
5	(4) standards and criteria regarding qualifica-
6	tions of recipients of such support;
7	(5) such rules and procedures as may be nee-
8	essary for cost-effective management of the Fund;
9	and
10	(6) such rules and procedures as may be nee-
11	essary to ensure transparency and accountability in
12	the grant-making process.
13	(e) Additional Transparency and Account-
14	ABILITY REQUIREMENTS.—
15	(1) Inspector General.
16	(A) In General.—The Secretary of State
17	shall seek to ensure that—
18	(i) the Fund maintains an inde-
19	pendent Office of the Inspector General;
20	<del>and</del>
21	(ii) such office has the requisite re-
22	sources and capacity to regularly conduct
23	and publish, on a publicly accessible
24	website, rigorous financial, programmatic,

1	and reporting audits and investigations of
2	the Fund and its grantees.
3	(B) Sense of congress on corrup-
4	TION.—It is the sense of Congress that—
5	(i) corruption within global health
6	programs contribute directly to the loss of
7	human life and cannot be tolerated; and
8	(ii) in making financial recoveries re-
9	lating to a corrupt act or criminal conduct
10	under a grant, as determined by the In-
11	spector General, the responsible grant re-
12	cipient should be assessed at a recovery
13	rate of up to 150 percent of such loss.
14	(2) Administrative expenses.—The Sec-
15	retary of State shall seek to ensure the Fund estab-
16	lishes, maintains, and makes publicly available a sys-
17	tem to track the administrative and management
18	costs of the Fund on a quarterly basis.
19	(3) Financial tracking systems.—The Sec-
20	retary of State shall ensure that the Fund estab-
21	lishes, maintains, and makes publicly available a sys-
22	tem to track the amount of funds disbursed to each
23	grant recipient and sub-recipient during a grant's
24	fiscal evele.

1	(4) Exemption from duties and taxes.—
2	The Secretary should ensure that the Fund adopts
3	rules that condition grants upon agreement by the
4	relevant national authorities in an eligible partner
5	country to exempt from duties and taxes all products
6	financed by such grants, including procurements by
7	any principal or sub-recipient for the purpose of ear-
8	rying out such grants.
9	SEC. 305. ADVISORY BOARD.
10	(a) In General.—There should be an Advisory
11	Board to the Fund.
12	(b) APPOINTMENTS.—The members of the Advisory
13	Board should be composed of—
14	(1) a geographically diverse group of individuals
15	that includes representation from low- and middle-
16	income countries;
17	(2) individuals with experience and leadership
18	in the fields of development, global health, epidemi-
19	ology, medicine, biomedical research, and social
20	sciences; and
21	(3) representatives of relevant United Nations
22	agencies, including the World Health Organization,
23	and nongovernmental organizations with on-the-
24	ground experience in implementing global health
25	programs in low and lower-middle income countries.

- 1 (c) Responsibilities.—The Advisory Board should
- 2 provide advice and guidance to the Executive Board of the
- 3 Fund on the development and implementation of programs
- 4 and projects to be assisted by the Fund and on leveraging
- 5 donations to the Fund.
- 6 (d) Prohibition on Payment of Compensa-
- 7 <del>TION.</del>
- 8 (1) In General.—Except for travel expenses
- 9 (including per diem in lieu of subsistence), no mem-
- ber of the Advisory Board should receive compensa-
- 11 tion for services performed as a member of the
- 12 Board.
- 13 (2) United States representative.—Not-
- 14 withstanding any other provision of law (including
- an international agreement), a representative of the
- 16 United States on the Advisory Board may not accept
- 17 compensation for services performed as a member of
- the Board, except that such representative may ac-
- 19 cept travel expenses, including per diem in lieu of
- 20 subsistence, while away from the representative's
- 21 home or regular place of business in the perform-
- 22 ance of services for the Board.
- 23 (e) Conflicts of Interest.—Members of the Advi-
- 24 sory Board should be required to disclose any potential
- 25 conflicts of interest prior to serving on the Advisory Board

1	and, in the event of any conflicts of interest, recuse them-
2	selves from such matters during their service on the Advi-
3	sory Board.
4	SEC. 306. REPORTS TO CONGRESS.
5	(a) STATUS REPORT.—Not later than 180 days after
6	the date of the enactment of this Act, the Secretary of
7	State, in coordination with the Administrator of the
8	United States Agency for International Development, and
9	the heads of other relevant Federal departments and agen-
10	cies, shall submit a report to the appropriate congressional
11	committees that describes the progress of international ne-
12	gotiations to establish the Fund.
13	(b) Annual Report.—
14	(1) In GENERAL.—Not later than 1 year after
15	the date of the establishment of the Fund, and an-
16	nually thereafter for the duration of the Fund, the
17	Secretary of State, shall submit a report to the ap-
18	propriate congressional committees regarding the ad-
19	ministration of the Fund.
20	(2) REPORT ELEMENTS.—The report required
21	under paragraph (1) shall describe—
22	(A) the goals of the Fund;
23	(B) the programs, projects, and activities
24	supported by the Fund;

1	(C) private and governmental contributions
2	to the Fund; and
3	(D) the criteria utilized to determine the
4	programs and activities that should be assisted
5	by the Fund, including baselines, targets, de-
6	sired outcomes, measurable goals, and extent to
7	which those goals are being achieved.
8	(e) GAO REPORT ON EFFECTIVENESS.—Not later
9	than 2 years after the date on which the Fund is estab-
10	lished, the Comptroller General of the United States shall
11	submit a report to the appropriate congressional commit-
12	tees that evaluates the effectiveness of the Fund, including
13	the effectiveness of the programs, projects, and activities
14	supported by the Fund, as described in section 303(a).
15	SEC. 307. UNITED STATES CONTRIBUTIONS.
16	(a) In General.—Subject to submission of the cer-
17	tification under this section, the President is authorized
18	to make available for United States contributions to the
19	Fund such funds as may be appropriated or otherwise
20	made available for such purpose.
21	(b) NOTIFICATION.—The Secretary of State shall no-
22	tify the appropriate congressional committees not later
23	than 15 days in advance of making a contribution to the
24	Fund, including—
25	(1) the amount of the proposed contribution;

1	$\frac{(2)}{2}$	<del>ie tota</del> l	e <del>of</del>	<del>funds</del>	contributed	by	other	<del>do</del> -
2	nors; and							

- 3 (3) the national interests served by United
  4 States participation in the Fund.
- 5 (e) Limitation.—During the 5-year period begin-
- 6 ning on the date of the enactment of this Act, a United
- 7 States contribution to the Fund may not cause the cumu-
- 8 lative total of United States contributions to the Fund to
- 9 exceed 33 percent of the total contributions to the Fund
- 10 from all sources.

12

13

14

15

16

17

18

19

20

21

22

23

24

25

## (d) WITHHOLDINGS.—

- (1) Support for acts of international that the Fund has provided assistance to a country, the government of which the Secretary of State has determined, for purposes of section 620A of the Foreign Assistance Act of 1961 (22 U.S.C. 2371) has repeatedly provided support for acts of international terrorism, the United States shall withhold from its contribution to the Fund for the next fiscal year an amount equal to the amount expended by the Fund to the government of such country.
  - (2) Excessive salaries.—During the 5-year period beginning on the date of the enactment of this Act, if the Secretary of State determines that

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the salary of any individual employed by the Fund exceeds the salary of the Vice President of the United States for such fiscal year, the United States should withhold from its contribution for the next fiscal year an amount equal to the aggregate amount by which the salary of each such individual exceeds the salary of the Vice President of the United States.

(3) ACCOUNTABILITY CERTIFICATION REQUIRE-MENT.—The Secretary of State may withhold not more than 20 percent of planned United States contributions to the Fund until the Secretary certifies to the appropriate congressional committees that the Fund has established procedures to provide access by the Office of Inspector General of the Department of State, as cognizant Inspector General, the Inspector General of the Department of Health and Human Services, the Inspector General of the United States Agency for International Development, and the Comptroller General of the United States to the Fund's financial data and other information relevant to United States contributions to the Fund (as determined by the Inspector General of the Department of State, in consultation with the Secretary of State).

1	SEC. 308. COMPLIANCE WITH THE FOREIGN AID TRANS-
2	PARENCY AND ACCOUNTABILITY ACT OF
3	<del>2016.</del>
4	Section 2(3) of the Foreign Aid Transparency and
5	Accountability Act of 2016 (Public Law 114-191; 22
6	U.S.C. 2394e note) is amended—
7	(1) in subparagraph (D), by striking "and" at
8	the end;
9	(2) in subparagraph (E), by striking the period
10	at the end and inserting "; and"; and
11	(3) by adding at the end the following:
12	"(F) the International Pandemic Prepared-
13	ness and COVID-19 Response Act of 2021.".
14	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
15	(a) Short Title.—This Act may be cited as the
16	"International Pandemic Preparedness and COVID-19 Re-
17	sponse Act of 2021".
18	(b) Table of Contents.—The table of contents for
19	this Act is as follows:
	Sec. 1. Short title; table of contents. Sec. 2. Definitions. Sec. 3. Purpose.
	TITLE I—ENHANCING THE UNITED STATES' INTERNATIONAL RESPONSE TO COVID-19 AND FUTURE PANDEMICS
	Sec. 101. Statement of policy regarding international cooperation to end the COVID-19 pandemic.  Sec. 102. Oversight of United States foreign assistance to end the COVID-19 pandemic.

Sec. 103. United States contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria COVID-19 response mechanism.

Sec. 104. Global COVID-19 vaccine distribution and delivery.

- Sec. 105. Leveraging United States bilateral global health programs for the international COVID-19 response.
- Sec. 106. Report on humanitarian response to the COVID-19 pandemic.
- Sec. 107. Safeguarding democracy and human rights during the COVID-19 pandemic.
- Sec. 108. Public diplomacy and combating disinformation and misinformation about COVID-19.
- Sec. 109. Findings and sense of Congress regarding the United States International Development Finance Corporation.
- Sec. 110. Sense of Congress regarding international cooperation to prevent and respond to future pandemics.
- Sec. 111. Roles of the Department of State, the United States Agency for International Development, and the Centers for Disease Control and Prevention in pandemic response.
- Sec. 112. USAID disaster surge capacity.
- Sec. 113. Statement of policy on humanitarian assistance to countries affected by pandemics.

# TITLE II—INTERNATIONAL PANDEMIC PREVENTION AND PREPAREDNESS

- Sec. 201. Partner country defined.
- Sec. 202. Global health security strategy and report.
- Sec. 203. Committee on Global Health Security and Pandemic and Biological Threats.
- Sec. 204. United States overseas global health security and diplomacy coordination.
- Sec. 205. Resilience.
- Sec. 206. Strengthening health systems.
- Sec. 207. Additional authorities.
- Sec. 208. Authorization for United States participation in the Coalition for Epidemic Preparedness Innovations.
- Sec. 209. National intelligence estimate and briefing regarding novel diseases and pandemic threats.
- Sec. 210. Pandemic early warning network.
- Sec. 211. International emergency operations.

### TITLE III—FINANCING MECHANISM FOR GLOBAL HEALTH SECURITY AND PANDEMIC PREVENTION AND PREPAREDNESS

- Sec. 301. Eligible partner country defined.
- Sec. 302. Establishment of Fund for Global Health Security and Pandemic Prevention and Preparedness.
- Sec. 303. Authorities.
- Sec. 304. Administration.
- Sec. 305. Advisory Board.
- Sec. 306. Reports to Congress.
- Sec. 307. United States contributions.
- Sec. 308. Compliance with the Foreign Aid Transparency and Accountability Act of 2016.
- Sec. 309. Prohibition against United States foreign assistance for the Government of the People's Republic of China.

#### 1 SEC. 2. DEFINITIONS.

## 2 In this Act:

1	(1) Appropriate congressional commit-
2	TEES.—The term "appropriate congressional commit-
3	tees" means—
4	(A) the Committee on Foreign Relations of
5	$the \ Senate;$
6	(B) the Committee on Appropriations of the
7	Senate;
8	(C) the Committee on Foreign Affairs of the
9	House of Representatives; and
10	(D) the Committee on Appropriations of the
11	House of Representatives.
12	(2) Global Health Security Agenda;
13	GHSA.—The terms "Global Health Security Agenda"
14	and "GHSA" mean the multi-sectoral initiative
15	launched in 2014 and renewed in 2018 that brings to-
16	gether countries, regions, international organizations,
17	nongovernmental organizations, and the private sec-
18	tor to elevate global health security as a national-level
19	priority, to share best practices, and to facilitate na-
20	tional capacity to comply with and adhere to—
21	(A) the International Health Regulations
22	(2005);
23	(B) the World Organisation for Animal
24	Health international standards and guidelines;

1	(C) United Nations Security Council Reso-
2	lution 1540 (2004);
3	(D) the Convention on the Prohibition of
4	the Development, Production and Stockpiling of
5	Bacteriological and Toxin Weapons and on their
6	Destruction, done at Washington, London, and
7	Moscow, April 10, 1972 (commonly referred to as
8	the "Biological Weapons Convention");
9	(E) the Global Health Security Agenda
10	2024 Framework; and
11	(F) other relevant frameworks that con-
12	tribute to global health security.
13	(3) Global Health Security Index .—The
14	term "Global Health Security Index" means the com-
15	prehensive assessment and benchmarking of health se-
16	curity and related capabilities across the countries
17	that make up the States Parties to the International
18	Health Regulations (2005).
19	(4) Global Health Security Initiative.—The
20	term "Global Health Security Initiative" means the
21	informal network of countries and organizations that
22	came together in 2001 to undertake concerted global
23	action to strengthen public health preparedness and
24	response to chemical, biological, radiological, and nu-
25	clear threats, as well as pandemic influenza.

1	(5) Joint External Evaluation.—The term
2	"Joint External Evaluation" means the World Health
3	Organization-facilitated, voluntary, collaborative,
4	multi-sectoral process to assess country capacity to
5	prevent, detect, and rapidly respond to public health
6	risks occurring naturally or due to deliberate or acci-
7	dental events, assess progress in achieving the targets
8	under the International Health Regulations (2005),
9	and recommend priority actions.
10	(6) Key stakeholders.—The term "key stake-
11	holders" means actors engaged in efforts to advance
12	global health security programs and objectives, includ-
13	ing—
14	(A) national and local governments in part-
15	ner countries;
16	(B) other bilateral donors;
17	(C) international, regional, and local orga-
18	nizations, including private, voluntary, non-
19	governmental, and civil society organizations;
20	(D) international, regional, and local finan-
21	$cial\ institutions;$
22	(E) representatives of historically
23	marginalized groups, including women, youth,
24	and indigenous peoples;

1	(F) the private sector, including medical de-
2	vice, technology, pharmaceutical, manufacturing,
3	logistics, and other relevant companies; and
4	(G) public and private research and aca-
5	demic institutions.
6	(7) One health approach.—The term "One
7	Health approach" means the collaborative, multi-sec-
8	toral, and transdisciplinary approach toward achiev-
9	ing optimal health outcomes in a manner that recog-
10	nizes the interconnection between people, animals,
11	plants, and their shared environment.
12	(8) Relevant federal departments and
13	AGENCIES.—The term "relevant Federal departments
14	and agencies" means any Federal department or
15	agency implementing United States policies and pro-
16	grams relevant to the advancement of United States
17	global health security and diplomacy overseas, which
18	may include—
19	(A) the Department of State;
20	(B) the United States Agency for Inter-
21	$national\ Development;$
22	(C) the Department of Health and Human
23	Services;
24	(D) the Centers for Disease Control and
25	Prevention;

1	$(E) \ the \ National \ Institutes \ of \ Health;$
2	(F) the Department of the Treasury;
3	(G) the Department of Agriculture;
4	(H) the Department of Defense;
5	(I) the Defense Threat Reduction Agency;
6	(J) the Millennium Challenge Corporation;
7	(K) the Development Finance Corporation;
8	(L) the Peace Corps; and
9	(M) any other department or agency that
10	the President determines to be relevant for these
11	purposes.
12	(9) Resilience.—The term "resilience" means
13	the ability of people, households, communities, sys-
14	tems, institutions, countries, and regions to reduce,
15	mitigate, withstand, adapt to, and quickly recover
16	from stresses and shocks in a manner that reduces
17	chronic vulnerability and facilitates inclusive growth.
18	(10) USAID.—The term "USAID" means the
19	United States Agency for International Development.
20	SEC. 3. PURPOSE.
21	The purpose of this Act is to accelerate and enhance
22	the United States international response to pandemics, in-
23	cluding the COVID-19 pandemic, and to operationalize les-
24	sons learned from current and prior emergency responses
25	in a manner that—

1	(1) advances the global health security and di-
2	plomacy objectives of the United States;
3	(2) improves coordination among the relevant
4	Federal departments and agencies implementing
5	United States foreign assistance for global health se-
6	curity; and
7	(3) more effectively enables partner countries to
8	strengthen and sustain resilient health systems and
9	supply chains with the resources, capacity, and per-
10	sonnel required to prevent, prepare for, detect, and re-
11	spond to infectious disease threats before they become
12	pandemics.
13	TITLE I—ENHANCING THE
14	UNITED STATES' INTER-
15	NATIONAL RESPONSE TO
16	COVID-19 AND FUTURE
17	<b>PANDEMICS</b>
18	SEC. 101. STATEMENT OF POLICY REGARDING INTER-
19	NATIONAL COOPERATION TO END THE
20	COVID-19 PANDEMIC.
21	It shall be the policy of the United States to lead and
22	implement a comprehensive and coordinated international
23	response to end the COVID-19 pandemic in a manner that
24	recognizes the critical role that multilateral and regional

1	organizations can and should play in pandemic response,
2	including by—
3	(1) seeking adoption of a United Nations Secu-
4	rity Council resolution that—
5	(A) declares pandemics, including the
6	COVID-19 pandemic, to be a threat to inter-
7	national peace and security; and
8	(B) urges member states to address this
9	threat by aligning their health preparedness
10	plans with international best practices and those
11	established by the Global Health Security Agen-
12	da to improve country capacity to prevent, de-
13	tect, and respond to infectious disease threats;
14	(2) advancing efforts to reform the World Health
15	Organization so that it serves as an effective nor-
16	mative and capable coordinating body empowered to
17	align member countries around a single strategic op-
18	erating plan to detect, contain, treat, and deter the
19	further spread of COVID-19;
20	(3) providing timely, appropriate levels of finan-
21	cial support to United Nations agencies responding to
22	the COVID-19 pandemic;
23	(4) prioritizing United States foreign assistance
24	for the COVID-19 response in the most vulnerable
25	countries and regions;

1	(5) encouraging other donor governments to
2	similarly increase contributions to the United Nations
3	agencies responding to the COVID-19 pandemic in
4	the world's poorest and most vulnerable countries;
5	(6) working with key stakeholders to accelerate
6	progress toward meeting and exceeding, as prac-
7	ticable, the global COVID-19 vaccination goals joint-
8	ly proposed by the International Monetary Fund, the
9	World Health Organization, the World Bank, and the
10	World Trade Organization, whereby—
11	(A) at least 40 percent of the population in
12	all countries is vaccinated by the end of 2021;
13	and
14	(B) at least 60 percent of the population in
15	all countries is vaccinated by the first half of
16	2022;
17	(7) engaging with key stakeholders, including
18	through multilateral facilities such as the COVID-19
19	Vaccines Global Access initiative (referred to in this
20	title as "COVAX") and the Access to COVID-19 Tools
21	(ACT) Accelerator initiative, and expanding bilateral
22	efforts, including through the International Develop-
23	ment Finance Corporation, to accelerate the develop-
24	ment, manufacturing, local production, and efficient
25	and equitable distribution of—

1	(A) vaccines and related raw materials to
2	meet or exceed the vaccination goals under para-
3	graph (6); and
4	(B) global health commodities, including
5	personal protective equipment, test kits, medi-
6	cines and therapeutics, and other essential sup-
7	plies to combat COVID-19 and help immediately
8	$disrupt \ transmission;$
9	(8) supporting global COVID-19 vaccine dis-
10	tribution strategies that strengthen underlying health
11	systems and ensure that people living in vulnerable
12	and marginalized communities, including women, do
13	not face undue barriers to vaccination;
14	(9) working with key stakeholders, including
15	through the World Bank Group, the International
16	Monetary Fund, the World Trade Organization, the
17	International Finance Corporation, and other rel-
18	evant regional and bilateral financial institutions, to
19	address the economic and financial implications of
20	the COVID-19 pandemic, while taking into account
21	the differentiated needs of disproportionately affected,
22	vulnerable, and marginalized populations;
23	(10) entering into discussions with vaccine man-
24	ufacturing companies to incentivize technology shar-

ing, with the goal of ensuring adequate global supply

25

1	of vaccines, necessary components, and raw materials,
2	including through existing authorities under the De-
3	fense Production Act of 1950 (50 U.S.C. 4501 et seq.)
4	and chapter 18 of title 35, United States Code (com-
5	monly referred to as the "Bayh-Dole Act");
6	(11) establishing clear timelines, benchmarks,
7	and goals for COVID-19 response strategies and ac-
8	tivities under this section; and
9	(12) generating commitments of resources in
10	support of the goals referred to in paragraph (6).
11	SEC. 102. OVERSIGHT OF UNITED STATES FOREIGN ASSIST-
12	ANCE TO END THE COVID-19 PANDEMIC.
13	(a) Reporting Requirements.—Not later than 60
14	days after the date of the enactment of this Act, the Sec-
15	retary of State and the Administrator for the United States
16	Agency for International Development shall jointly submit
17	to the appropriate congressional committees—
18	(1) an unclassified report containing a descrip-
19	tion of funds already obligated and expended under
20	title X of the American Rescue Plan Act of 2021
21	(Public Law 117–2); and
22	(2) a plan that describes the objectives and
23	timeline for the obligation and expenditure of all re-
24	maining funds appropriated under title $X$ of the
25	American Rescue Plan Act of 2021, to include sup-

- 1 port for civil society for the protection of human
- 2 rights in the context of the COVID-19 pandemic,
- 3 which shall be submitted in an unclassified form, and
- 4 should include a description of steps taken pursuant
- 5 to each objective specified in the plan.
- 6 (b) Congressional Consultation.—Not less fre-
- 7 quently than once every 60 days, until the completion or
- 8 termination of the implementation plan required under
- 9 subsection (a)(2), and upon the request from one or more
- 10 of the appropriate congressional committees, the Secretary
- 11 of State and the Administrator for the United States Agen-
- 12 cy for International Development shall provide a briefing
- 13 to the appropriate congressional committees regarding the
- 14 report required under subsection (a)(1) and the status of
- 15 the implementation of the plan required under subsection
- 16 (a)(2).
- 17 (c) Branding.—In providing assistance under this
- 18 title, the Secretary of State and the Administrator of the
- 19 United States Agency for International Development, with
- 20 due consideration for the safety and security of imple-
- 21 menting partners and beneficiaries, shall prescribe the use
- 22 of logos or other insignia, which may include the flag of
- 23 the United States, to appropriately identify such assistance
- 24 as being from the people of the United States.

1	SEC. 103. UNITED STATES CONTRIBUTIONS TO THE GLOBAL
2	FUND TO FIGHT AIDS, TUBERCULOSIS, AND
3	MALARIA COVID-19 RESPONSE MECHANISM.
4	(a) United States Contributions to the Global
5	Fund to Fight AIDS, Tuberculosis, and Malaria
6	COVID-19 Response Mechanism.—United States con-
7	tributions to the Global Fund to Fight AIDS, Tuberculosis,
8	and Malaria COVID-19 Response Mechanism under section
9	10003(a)(2) of the American Rescue Plan Act of 2021 (Pub-
10	lic Law 107–2)—
11	(1) shall be meaningfully leveraged in a manner
12	that incentivizes other public and private donor con-
13	tributions; and
14	(2) shall be subject to the reporting and with-
15	holding requirements under subsections (c),
16	(d)(4)(A)(ii), (d)(4)(C), (d)(5), (d)(6), (f), and (g) of
17	section 202 of the United States Leadership Against
18	HIV/AIDS, Tuberculosis, and Malaria Act of 2003
19	(22 U.S.C. 7622).
20	SEC. 104. GLOBAL COVID-19 VACCINE DISTRIBUTION AND
21	DELIVERY.
22	(a) Accelerating Global Vaccine Distribution
23	Strategy.—The Secretary of State, in consultation with
24	the Secretary of Health and Human Services, the Adminis-
25	trator of the United States Agency for International Devel-
26	opment, the Director of the Centers for Disease Control and

- 1 Prevention, the Chief Executive Officer of the United States
- 2 International Development Finance Corporation, and the
- 3 heads of other relevant Federal departments and agencies,
- 4 as determined by the President, shall develop a strategy to
- 5 expand access to, and accelerate the global distribution of,
- 6 COVID-19 vaccines to other countries, which shall—
- 7 (1) identify the countries that have the highest 8 infection and death rates due to COVID-19, the low-9 est COVID-19 vaccination rates, and face the most 10 difficult, political, logistical, and financial challenges 11 to obtaining and delivering COVID-19 vaccines, and 12 describe the basis and metrics used to make such de-13 terminations;
  - (2) identify which countries and regions will be prioritized and targeted for COVID-19 vaccine delivery, and the rationale for such prioritization;
  - (3) describe efforts that the United States is making to increase COVID-19 vaccine manufacturing capacity, both domestically and internationally, as appropriate, through the establishment or refurbishment of regional manufacturing hubs in South America, South Africa, and South Asia, including through the provision of development finance, and estimate when, how many, and which types of vaccines

15

16

17

18

19

20

21

22

23

24

1	will be provided by the United States Government bi-
2	laterally and through COVAX;
3	(4) describe efforts to encourage international
4	partners to take actions similar to the efforts referred
5	to in paragraph (3);
6	(5) describe how the United States Government
7	will ensure efficient delivery of COVID-19 vaccines to
8	intended recipients, including United States citizens
9	residing overseas, and identify complementary United
10	States foreign assistance that will facilitate vaccine
11	readiness, distribution, delivery, monitoring, and ad-
12	$ministration \ activities;$
13	(6) describe how the United States Government
14	will ensure the efficient delivery and administration
15	of COVID-19 vaccines to United States citizens resid-
16	ing overseas, including through the donation of vac-
17	cine doses to United States embassies and consulates,
18	as appropriate, giving priority to—
19	(A) countries in which United States citi-
20	zens are deemed ineligible or low priority in the
21	national vaccination deployment plan; and
22	(B) countries that are not presently distrib-
23	uting a COVID-19 vaccine that—

1	(i) has been approved by the United
2	States Food and Drug Administration for
3	emergency use; or
4	(ii) has met the necessary criteria for
5	safety and efficacy established by the World
6	$Health\ Organization;$
7	(7) summarize the United States Government's
8	efforts to encourage and facilitate technology sharing
9	and the licensing of intellectual property to the extent
10	necessary to ensure an adequate and timely supply of
11	vaccines and vaccine components to meet the vaccina-
12	tion goals specified in section 101(6), giving due con-
13	sideration to avoiding undermining intellectual prop-
14	erty innovation and intellectual property rights pro-
15	tections with respect to vaccine development in per-
16	forming the assessment required in this paragraph;
17	(8) describe the roles, responsibilities, tasks, and,
18	as appropriate, the authorities of the Secretary of
19	State, the Administrator of the United States Agency
20	for International Development, the Secretary of
21	Health and Human Services, the Director of the Cen-
22	ters for Disease Control and Prevention, the Chief Ex-
23	ecutive Officer of the United States International De-
24	velopment Finance Corporation, and the heads of

1	other relevant Federal departments and agencies with
2	respect to the implementation of such strategy;
3	(9) describe how the Department of State and
4	USAID will coordinate with the Secretary of Health
5	and Human Services and the heads of other relevant
6	Federal agencies to expedite the export and distribu-
7	tion of excess vaccines from Federal and State stock-
8	piles to support countries in need and ensure such
9	vaccines will not be wasted;
10	(10) summarize the United States public diplo-
11	macy strategies for branding and addressing vaccine
12	misinformation and hesitancy; and
13	(11) describe efforts that the United States is
14	making to help countries disrupt the current trans-
15	mission of COVID-19, while simultaneously increas-
16	ing vaccination rates, utilizing non-vaccine health
17	commodities, including diagnostics and personal pro-
18	$tective\ equipment.$
19	(b) Submission of Strategy.—Not later than 90
20	days after the date of the enactment of this Act, the Sec-
21	retary of State shall submit the strategy described in sub-
22	section (a) to—
23	(1) the appropriate congressional committees;
24	(2) the Committee on Health, Education, Labor,
25	and Pensions of the Senate; and

1	(3) the Committee on Energy and Commerce of
2	the House of Representatives.
3	(c) Limitation.—
4	(1) In general.—No Federal funds may be
5	made available to COVAX to procure vaccines pro-
6	duced by any companies owned or controlled by the
7	Government of the People's Republic of China or by
8	the Chinese Communist Party unless the Secretary of
9	State certifies that the People's Republic of China—
10	(A) is providing financial support to
11	COVAX that is commensurate with the United
12	States' contribution to COVAX; and
13	(B) publically discloses transparent data on
14	the quality, safety, and efficacy of its COVID-19
15	vaccines.
16	(2) Safeguards.—The President shall ensure
17	that appropriate safeguards are put in place to en-
18	sure that the condition described in paragraph (1) is
19	honored by Gavi, the Vaccine Alliance.
20	SEC. 105. LEVERAGING UNITED STATES BILATERAL GLOBAL
21	HEALTH PROGRAMS FOR THE INTER-
22	NATIONAL COVID-19 RESPONSE.
23	(a) Authorization for Leveraging Bilateral
24	Program Activities.—Amounts authorized to be appro-
25	priated or otherwise made available to carry out section

1	104 of the Foreign Assistance Act (22 U.S.C. 2151b) may
2	be used in countries receiving United States foreign assist-
3	ance—
4	(1) to combat the COVID-19 pandemic, includ-
5	ing through the sharing of COVID-19 vaccines; and
6	(2) to support related activities, including—
7	(A) strengthening vaccine readiness;
8	(B) reducing vaccine hesitancy and misin-
9	formation;
10	(C) delivering and administering COVID-
11	19 vaccines;
12	(D) strengthening health systems and sup-
13	ply chains;
14	(E) supporting health care workforce plan-
15	ning, training, and management;
16	(F) enhancing transparency, quality, and
17	reliability of health data;
18	(G) increasing bidirectional testing, includ-
19	ing screening for symptomatic and asymp-
20	tomatic cases; and
21	(H) building lab capacity.
22	(b) Adjustment of Targets and Goals.—The Sec-
23	retary of State, in coordination with the heads of other rel-
24	evant Federal departments and agencies, shall submit an

1	annual report to the appropriate congressional committees
2	that identifies—
3	(1) any adjustments to original program targets
4	and goals that result from the use of funds for the
5	purposes authorized under subsection (a); and
6	(2) the amounts needed in the following fiscal
7	year to meet the original program goals, as necessary
8	and appropriate.
9	SEC. 106. REPORT ON HUMANITARIAN RESPONSE TO THE
10	COVID-19 PANDEMIC.
11	(a) In General.—Not later than 120 days after the
12	date of the enactment of this Act, the Secretary of State,
13	in consultation with the Administrator of the United States
14	Agency for International Development and the Secretary of
15	Health and Human Services, shall submit a report to the
16	appropriate congressional committees that—
17	(1) assesses the global humanitarian response to
18	COVID-19; and
19	(2) outlines specific elements of the United States
20	Government's country-level humanitarian response to
21	the COVID-19 pandemic.
22	(b) Elements.—The report required under subsection
23	(a) shall include—

1	(1) for countries receiving United States assist-
2	ance, a description of humanitarian and health-work-
3	er access to crisis-affected areas, including—
4	(A) legal and bureaucratic restrictions on
5	the entry of humanitarian workers from abroad,
6	to include visa authorizations that do not allow
7	adequate time for humanitarian workers to
8	quarantine upon arrival in-line with host coun-
9	try regulations, conduct needs assessments, and
10	subsequently implement multilateral and United
11	States-funded programming in an efficient, effec-
12	tive, and unrestricted manner;
13	(B) restrictions on travel by humanitarian
14	workers within such country to reach the areas
15	of operation where vulnerable and marginalized
16	$populations\ reside;$
17	(C) access to medical evacuation in the
18	event of a health emergency;
19	(D) access to personal protective equipment
20	for United States Government implementing
21	partners; and
22	(E) efforts to support access to COVID-19
23	vaccines for humanitarian and health-workers
24	and crisis-affected communities;

1	(2) an analysis and description of countries (re-
2	gardless of whether such countries have received direct
3	United States assistance) that have expressly pre-
4	vented vulnerable populations from accessing nec-
5	essary assistance related to COVID-19, including—
6	(A) the omission of vulnerable populations
7	from national response plans;
8	(B) laws, policies, or practices that restrict
9	or preclude treatment of vulnerable populations
10	at public hospitals and health facilities; and
11	(C) exclusion of, or discrimination against,
12	vulnerable populations in law, policy, or prac-
13	tice that prevents equitable access to food, shelter,
14	and other basic assistance;
15	(3) a description of United States Government
16	efforts to facilitate greater humanitarian access, in-
17	cluding—
18	(A) advocacy and diplomatic efforts with
19	relevant foreign governments and multilateral
20	institutions to ensure that vulnerable and
21	marginalized populations are included in na-
22	tional response plans and other relevant plans
23	developed in response to the COVID-19 pan-
24	demic; and

1	(B) advocacy and diplomatic efforts with
2	relevant foreign governments to ensure that ap-
3	propriate visas, work permits, and domestic
4	travel exemptions are issued for humanitarian
5	and health workers responding to the COVID-19
6	pandemic; and
7	(4) a description of United States Government
8	plans and efforts to address the second-order impacts
9	of the COVID-19 pandemic and an assessment of the
10	resources required to implement such plans, including
11	efforts to address—
12	(A) famine and acute food insecurity;
13	(B) gender-based violence;
14	(C) mental health and psychosocial support
15	needs;
16	(D) child protection needs;
17	(E) health, education, and livelihoods;
18	(F) shelter; and
19	(G) attempts to close civil society space, in-
20	cluding through bureaucratic, administrative,
21	and health or security related impediments.
22	SEC. 107. SAFEGUARDING DEMOCRACY AND HUMAN RIGHTS
23	DURING THE COVID-19 PANDEMIC.
24	(a) Sense of Congress.—It is the sense of Congress
25	that—

- (1) governments may be required to take appropriate extraordinary measures during public health emergencies to halt the spread of disease, including closing businesses and public events, limiting access to public spaces, and restricting the movement of people;
  - (2) certain foreign governments have taken measures in response to COVID-19 that violate the human rights of their citizens without clear public health justification, oversight measures, or sunset provisions;
- (3) governments using the COVID-19 pandemic as a pretext for repression have undermined democratic institutions, debilitated institutions for transparency and public integrity, quashed legitimate dissent, and attacked journalists, civil society organizations, activists, independent voices, and vulnerable and marginalized populations, including refugees and migrants, with far-reaching consequences that will extend beyond the current crisis;
- (4) foreign governments should take immediate steps to release from prison all arbitrarily detained United States citizens and political prisoners who may be at increased risk for contracting or suffering from complications from COVID-19;
- (5) COVID-19 threatens to roll back decades of progress for women and girls, disproportionately af-

- fecting women economically, educationally, and with
   respect to health, while also leading to alarming rises
   in gender based violence; and
- 4 (6) during and after the pandemic, the Depart-5 ment of State and the United States Agency for Inter-6 national Development should directly, and through 7 nongovernmental organizations or international orga-8 nizations, provide assistance and implement pro-9 grams that support democratic institutions, civil soci-10 ety, free media, and the advancement of internation-11 ally recognized human rights.
- 12 (b) Funding for Civil Society and Human Rights
  13 Defenders.—
- 14 PROGRAM PRIORITIES.—Amounts (1)available for each of the fiscal years 2022 through 15 16 2026 to carry out the purposes of sections 101 and 17 102 of the Foreign Assistance Act of 1961 (22 U.S.C. 18 2151 and 2151-1), including programs to support 19 democratic institutions, human rights defenders, civil 20 society, and freedom of the press, should be targeted, 21 to the extent feasible, toward civil society organiza-22 tions in countries in which emergency government 23 measures taken in response to the COVID-19 pan-24 demic have violated internationally recognized human 25 rights.

1	(2) Eligible organizations.—Civil society or-
2	ganizations operating in countries in which emer-
3	gency government measures taken in response to the
4	COVID-19 pandemic violated internationally recog-
5	nized human rights shall be eligible to receive funds
6	made available to carry out the purposes of sections
7	101 and 102 of the Foreign Assistance Act of 1961 for
8	each of the fiscal years 2022 through 2026, for—
9	(A) programs designed to strengthen and
10	support civil society, human rights defenders,
11	freedom of association, and the freedom of the
12	press;
13	(B) programs to restore democratic institu-
14	tions; and
15	(C) peacebuilding and conflict prevention to
16	address the impacts of COVID-19 on social cohe-
17	sion, public trust, and conflict dynamics by
18	adapting existing programs or investing in new
19	ones.
20	(3) Final Report.—Not later than 180 days
21	after the date of the enactment of this Act, the Sec-
22	retary of State shall submit a report to the appro-
23	priate congressional committees that—
24	(A) lists the countries whose emergency
25	measures limiting internationally recognized

1	human rights in a manner inconsistent with the
2	principles of limitation and derogation remain
3	in place;
4	(B) describes such countries' emergency
5	measures, including—
6	(i) how such procedures violate inter-
7	nationally recognized human rights; and
8	(ii) an analysis of the impact of such
9	measures on access to health and efforts to
10	control the COVID-19 pandemic within the
11	country;
12	(C) describes—
13	(i) security and intelligence surveil-
14	lance measures implemented by countries
15	during the COVID-19 pandemic;
16	(ii) the extent to which such measures
17	have been, or have not been, rolled back; and
18	(iii) whether and how such measures
19	impact internationally recognized human
20	rights; and
21	(D) includes a strategic plan by the Depart-
22	ment of State and the United States Agency for
23	International Development that addresses,
24	through multilateral and bilateral diplomacy
25	and foreign assistance, the persistent issues re-

1	lated to the restriction of internationally recog-
2	nized human rights in the COVID-19 response.
3	SEC. 108. PUBLIC DIPLOMACY AND COMBATING
4	DISINFORMATION AND MISINFORMATION
5	ABOUT COVID-19.
6	(a) United States Agency for Global Media.—
7	(1) Finding.—Congress finds that the United
8	States Agency for Global Media (referred to in this
9	section as "USAGM") broadcasting entities and
10	grantees have proven valuable in providing timely
11	and accurate information, particularly in countries
12	in which the free press is under threat.
13	(2) Sense of congress.—It is the sense of
14	Congress that—
15	(A) accurate, investigative, and scientific
16	journalism is critical for societies to effectively
17	combat global health threats; and
18	(B) Congress supports—
19	(i) accurate and objective investigative
20	and scientific reporting by USAGM net-
21	works and grantees regarding COVID-19;
22	and
23	(ii) platforms that help dispel and
24	combat misinformation about the COVID-
25	19 pandemic.

1	(3) Voice of America.—It is the sense of Con-
2	gress that amounts authorized to be appropriated or
3	otherwise made available to Voice of America should
4	be used—
5	(A) to expand programs such as POLY-
6	GRAPH.info;
7	(B) to provide critical tools for combating
8	propaganda associated with COVID-19; and
9	(C) to assist journalists in providing accu-
10	rate information to local media outlets.
11	(4) Office of Cuba Broadcasting.—It is the
12	sense of Congress that Radio Televisión Martí and
13	Digital Martí should continue to broadcast programs
14	that detect, highlight, and dispel disinformation.
15	(5) Radio free Europe/Radio liberty.—
16	(A) FINDING.—Congress finds that Radio
17	Free Europe/Radio Liberty (referred to in this
18	section as "RFE/RL") operate in media markets
19	in which authoritarian state and nonstate ac-
20	tors, including Russia, heavily invest in misin-
21	formation and disinformation campaigns de-
22	signed to promote confusion and mistrust.
23	(B) Sense of congress.—It is the sense of
24	Congress that RFE/RL should—

1	(i) increase investigative reporting re-
2	garding the impacts of COVID-19, the po-
3	litical and social responses governments are
4	taking in response to COVID-19, and the
5	lasting impacts such actions will have on
6	key political freedoms; and
7	(ii) expand its "digital first" strategy.
8	(6) Radio free Asia.—
9	(A) Finding.—Congress finds that Radio
10	Free Asia (RFA) operates in a media market
11	dominated by powerful state-run media that
12	have invested heavily in media distortion and
13	disinformation, including about COVID-19.
14	(B) Sense of congress.—It is the sense of
15	Congress that RFA should—
16	(i) commission technical experts to bol-
17	ster efforts to counter social media tools, in-
18	cluding bots used by some countries to pro-
19	$mote\ misin formation;$
20	(ii) expand digital programming and
21	local coverage to expose China's media ma-
22	nipulation techniques; and
23	(iii) increase English language content
24	to help counter China's propaganda di-
25	rected toward English-speaking audiences.

1	(7) MIDDLE EAST BROADCASTING NETWORKS.—
2	(A) FINDING.—Congress finds that the Mid-
3	dle East Broadcasting Networks operate largely
4	in closed media markets in which malign state
5	and nonstate actors remain active.
6	(B) Sense of congress.—It is the sense of
7	Congress that the Middle East Broadcasting Net-
8	works should—
9	(i) continue plans to expand an inves-
10	tigative news unit; and
11	(ii) work to ensure that reporting con-
12	tinues amidst operational challenges on the
13	ground.
14	(8) Open technology fund.—
15	(A) FINDING.—Congress finds that the Open
16	Technology Fund works to advance internet free-
17	dom in repressive environments by supporting
18	technologies that—
19	(i) provide secure and uncensored ac-
20	cess to USAGM's content and the broader
21	internet; and
22	(ii) counter attempts by authoritarian
23	governments to control the internet and re-
24	strict freedom online.

1	(B) Sense of congress.—It is the sense of
2	Congress that the Open Technology Fund
3	should—
4	(i) support a broad range of tech-
5	nologies to respond to increasingly aggres-
6	sive and sophisticated censorship and sur-
7	veillance threats and provide more com-
8	prehensive and tailored support to
9	USAGM's networks; and
10	(ii) provide direct assistance to
11	USAGM's networks to improve the digital
12	security of reporting operations and jour-
13	nalists.
14	(b) Department of State Public Diplomacy Pro-
15	GRAMS.—
16	(1) Findings.—Congress finds the following:
17	(A) The Department of State's public diplo-
18	macy programs build global networks that can
19	address shared challenges, such as the COVID-19
20	pandemic, including through exchanges of re-
21	searchers, public health experts, and scientists.
22	(B) The programs referred to in subpara-
23	graph (A) play a critical role in creating open
24	and resilient information environments where
25	democracies can thrive, as articulated in the

1	2020 Public Diplomacy Strategic Plan, includ-
2	ing by—
3	(i) improving media quality with jour-
4	nalist training and reporting tours;
5	(ii) conducting media literacy pro-
6	grams; and
7	(iii) supporting media access activi-
8	ties.
9	(C) The International Visitor Leadership
10	Program and Digital Communications Network
11	engaged journalists around the world to combat
12	COVID-19 disinformation, promote unbiased re-
13	porting, and strengthen media literacy.
14	(D) More than 12,000 physicians holding
15	J-1 visas from 130 countries—
16	(i) are engaged in residency or fellow-
17	ship training at approximately 750 hos-
18	pitals throughout the United States, the ma-
19	jority of whom are serving in States that
20	have been the hardest hit by COVID-19;
21	and
22	(ii) throughout the pandemic, have
23	served on the front lines of the medical
24	workforce and in United States university

1	labs researching ways to detect and treat the
2	virus.
3	(2) Visa processing briefing.—Not later than
4	30 days after the date of the enactment of this Act,
5	the Assistant Secretary for Consular Affairs shall
6	brief the appropriate congressional committees by
7	providing—
8	(A) a timeline for increasing visa proc-
9	essing capacities at embassies around the world,
10	notably where there are—
11	(i) many American citizens, including
12	dual nationals; and
13	(ii) many visa applicants for edu-
14	cational and cultural exchange programs
15	that promote United States foreign policy
16	objectives and economic stability to small
17	businesses, universities, and communities
18	across the United States;
19	(B) a detailed plan for using existing au-
20	thorities to waive or provide other alternatives to
21	in-person appointments and interviews;
22	(C) an assessment of whether additional au-
23	thorities and resources are required for the use of
24	videoconference appointments and interviews as

an alternative to in-person appointments and interviews; and

(D) a detailed plan for using existing authorities to rapidly cross-train and surge temporary personnel to support consular services at embassies and consulates of the United States around the world, and an assessment of whether additional authorities and resources are required.

## (3) Global engagement center.—

- (A) FINDING.—Congress finds that since the beginning of the COVID-19 pandemic, publications, websites, and platforms associated with China, Russia, and Iran have sponsored disinformation campaigns related to the COVID-19 pandemic, including falsely blaming the United States for the disease.
- (B) Sense of congress.—It is the sense of Congress that the Global Engagement Center should continue its efforts to expose and counter state and non-state-sponsored disinformation related to COVID-19, the origins of COVID-19, and COVID-19 vaccinations.

1	SEC. 109. FINDINGS AND SENSE OF CONGRESS REGARDING
2	THE UNITED STATES INTERNATIONAL DEVEL-
3	OPMENT FINANCE CORPORATION.
4	(a) Findings.—Congress finds the following:
5	(1) The COVID-19 pandemic is causing a global
6	economic recession, as evidenced by the global eco-
7	nomic indicators described in paragraphs (2) through
8	(4).
9	(2) The United Nations Conference on Trade and
10	Development determined that the COVID-19 pan-
11	demic pushed the global economy into recession in
12	2020 on a scale that has not been witnessed since the
13	1930s.
14	(3) Developed countries are expected to experi-
15	ence a relatively more significant rebound in gross
16	domestic product growth during 2021 than is expected
17	to be experienced in developing countries, leading to
18	concerns about a further expansion in the gap be-
19	tween rich and poor countries, particularly if this
20	trend continues into 2022.
21	(4) Global markets have suffered losses ranging
22	between 5 percent and over 10 percent since the begin-
23	ning of the pandemic. While markets are recovering
24	in 2021, global job losses and unemployment rates re-
25	main high, with—

1	(A) approximately 33,000,000 labor hours
2	lost globally (13 per cent of the total hours lost)
3	due to outright unemployment; and
4	(B) an estimated additional 81,000,000
5	labor hours lost due to inactivity or under-
6	employment.
7	(5) Given the prolonged nature of the COVID-
8	19 pandemic, African finance ministers have re-
9	quested continued efforts to provide—
10	$(A)\ additional\ liquidity;$
11	(B) better market access;
12	(C) more concessional resources; and
13	(D) an extension in the Debt Service Sus-
14	pension Initiative established by the Group of
15	20.
16	(b) Sense of Congress.—It is the sense of Congress
17	that—
18	(1) even when markets begin to recover in the fu-
19	ture, it is likely that access to capital will be espe-
20	cially challenging for developing countries, which still
21	will be struggling with the containment of, and recov-
22	ery from, the COVID-19 pandemic;
23	(2) economic uncertainty and the inability of in-
24	dividuals and households to generate income are

- major drivers of political instability and social dis cord, which create conditions for insecurity;
  - (3) it is in the security and economic interests of the United States to assist in the economic recovery of developing countries that are made more vulnerable and unstable from the public health and economic impacts of the COVID-19 pandemic;
    - (4) United States foreign assistance and development finance institutions should seek to blunt the impacts of a COVID-19 related economic recession by supporting investments in sectors critical to maintaining economic stability and resilience in low and middle income countries;
    - (5) the need for the United States International Development Finance Corporation's support for advancing development outcomes in less developed countries, as mandated by the Better Utilization of Investments Leading to Development Act of 2018 (22 U.S.C. 9601 et seq.), is critical to ensuring lasting and resilient economic growth in light of the COVID—19 pandemic's exacerbation of economic hardships and challenges;
    - (6) The United States International Development Finance Corporation should adjust its view of risk versus return by taking smart risks that may

1	produce a lower rate of financial return, but produce
2	significant development outcomes in responding to the
3	economic effects of COVID-19;
4	(7) to mitigate the economic impacts of the
5	COVID-19 recession, the United States International
6	Development Finance Corporation should use its re-
7	sources and authorities, among other things—
8	(A) to ensure loan support for small- and
9	$medium\mbox{-}sized\ enterprises;$
10	(B) to offer local currency loans to bor-
11	rowers for working capital needs;
12	(C) to create dedicated financing opportuni-
13	ties for new "customers" that are experiencing fi-
14	nancial hardship due to the COVID-19 pan-
15	demic; and
16	(D) to work with other development finance
17	institutions to create co-financing facilities to
18	support customers experiencing hardship due to
19	the COVID-19 pandemic.
20	SEC. 110. SENSE OF CONGRESS REGARDING INTER-
21	NATIONAL COOPERATION TO PREVENT AND
22	RESPOND TO FUTURE PANDEMICS.
23	It is the sense of Congress that—

- (1) global pandemic preparedness and response requires international and regional cooperation and action;
  - (2) the United States should lead efforts in multilateral fora, such as the Group of 7, the Group of 20, and the United Nations, by collaborating and cooperating with other countries and international and regional organizations, including the World Health Organization and other key stakeholders, to implement international strategies, tools, and agreements to better prevent, detect, and respond to future infectious disease threats before they become pandemics; and
  - (3) the United States should enhance and expand coordination and collaboration among the relevant Federal departments and agencies, the Food and Agriculture Organization of the United Nations, the World Health Organization, and the World Organization for Animal Health, to advance a One Health approach toward preventing, detecting, and responding to zoonotic threats in the human-animal interface.

1	SEC. 111. ROLES OF THE DEPARTMENT OF STATE, THE
2	UNITED STATES AGENCY FOR INTER-
3	NATIONAL DEVELOPMENT, AND THE CEN-
4	TERS FOR DISEASE CONTROL AND PREVEN-
5	TION IN PANDEMIC RESPONSE.
6	(a) Designation of Lead Agencies for Coordina-
7	TION OF THE UNITED STATES' RESPONSE TO INFECTIOUS
8	Disease Outbreaks With Severe or Pandemic Poten-
9	TIAL.—The President shall designate relevant Federal de-
10	partments and agencies, including the Department of State,
11	USAID, and the Centers for Disease Control and Preven-
12	tion, to lead specific aspects of the United States response
13	to infectious disease outbreaks with severe or pandemic po-
14	tential.
15	(b) Notification.—Not later than 120 days after the
16	date of the enactment of this Act, the President shall notify
17	the appropriate congressional committees, the Committee on
18	Health, Education, Labor, and Pensions of the Senate, and
19	the Committee on Energy and Commerce of the House of
20	Representatives of the designations made pursuant to sub-
21	section (a), including detailed descriptions of the roles and
22	responsibilities of each relevant department and agency.
23	SEC. 112. USAID DISASTER SURGE CAPACITY.
24	(a) Surge Capacity.—Amounts authorized to be ap-
25	propriated or otherwise made available to carry out part
26	I and chapter 4 of part II of the Foreign Assistance Act

1	of 1961 (22 U.S.C. 2151 et seq.), including funds made
2	available for "Assistance for Europe, Eurasia and Central
3	Asia", may be used, in addition to amounts otherwise made
4	available for such purposes, for the cost (including support
5	costs) of individuals detailed to or employed by the United
6	States Agency for International Development whose pri-
7	mary responsibility is to carry out programs in response
8	to global health emergencies and natural or man-made dis-
9	asters.
10	(b) Notification.—Not later than 15 days before
11	making funds available to address man-made disasters pur-
12	suant to subsection (a), the Secretary of State or the Admin-
13	istrator of the United States Agency for International De-
14	velopment shall notify the appropriate congressional com-
15	mittees of such action.
16	SEC. 113. STATEMENT OF POLICY ON HUMANITARIAN AS-
17	SISTANCE TO COUNTRIES AFFECTED BY
18	PANDEMICS.
19	(a) Statement of Policy.—It shall be the policy of
20	the United States—
21	(1) to ensure that United States assistance to ad-
22	dress pandemics, including the provision of vaccines,

reaches vulnerable and marginalized populations, in-

cluding racial and religious minorities, refugees, in-

ternally displaced persons, migrants, stateless persons,

23

24

1	women, children, the elderly, and persons with dis-
2	abilities;
3	(2) to ensure that United States assistance, in-
4	cluding development finance, addresses the second
5	order effects of a pandemic, including acute food inse-
6	curity; and
7	(3) to protect and support humanitarian actors
8	who are essential workers in preventing, mitigating
9	and responding to the spread of a pandemic among
10	vulnerable and marginalized groups described in
11	paragraph (1), including ensuring that such humani-
12	tarian actors—
13	(A) are exempted from unreasonable travel
14	restrictions to ensure that they can effectively
15	provide life-saving assistance; and
16	(B) are prioritized as frontline workers in
17	country vaccine distribution plans.
18	(b) Facilitating Effective and Safe Humani-
19	Tarian Assistance.—The Secretary of State, in coordina-
20	tion with the Administrator of the United States Agency
21	for International Development, should carry out actions
22	that accomplish the policies set forth in subsection (a), in-
23	cluding by—
24	(1) taking steps to ensure that travel restrictions
25	implemented to help contain the spread of a pan-

1	demic are not applied to individuals authorized by
2	the United States Government to travel to, or reside
3	in, a designated country to provide assistance related
4	to, or otherwise impacted by, an outbreak;

- (2) approving the use of foreign assistance for the procurement of personal protective equipment by United States Government implementing partners from businesses within or nearby the country receiving foreign assistance on an urgent basis and in a manner consistent with efforts to respond to the spread of a pandemic in the United States; and
- 12 (3) waiving certain travel restrictions imple-13 mented to help contain the spread of a pandemic in 14 order to facilitate the medical evacuation of United 15 States Government implementing partners, regardless 16 of nationality.

## 17 TITLE II—INTERNATIONAL PAN-

## 18 **DEMIC PREVENTION AND**

## 19 **PREPAREDNESS**

- 20 SEC. 201. PARTNER COUNTRY DEFINED.
- In this title, the term "partner country" means a for-
- 22 eign country in which the relevant Federal departments and
- 23 agencies are implementing United States assistance for
- 24 global health security and pandemic prevention and pre-
- 25 paredness under this Act.

5

6

7

8

9

10

1	SEC. 202. GLOBAL HEALTH SECURITY STRATEGY AND RE-
2	PORT.
3	(a) In General.—The President shall develop, up-
4	date, maintain, and advance a comprehensive strategy for
5	improving global health security and pandemic prevention,
6	preparedness, and response that—
7	(1) clearly articulates the policy goals related to
8	pandemic prevention, preparedness, and response,
9	and actions necessary to elevate and strengthen
10	United States diplomatic leadership in global health
11	security and pandemic preparedness, including by
12	building the expertise of the diplomatic corps;
13	(2) improves the effectiveness of United States
14	foreign assistance to prevent, detect, and respond to
15	infectious disease threats, through a One Health ap-
16	proach, including through the advancement of the
17	Global Health Security Agenda, the International
18	Health Regulations (2005), and other relevant frame-
19	works and programs that contribute to global health
20	security and pandemic preparedness;
21	(3) establishes specific and measurable goals,
22	benchmarks, timetables, performance metrics, and
23	monitoring and evaluation plans for United States
24	foreign policy and assistance for global health secu-

rity that promote learning and adaptation and reflect

- international best practices relating to global health
   security, transparency, and accountability;
  - (4) establishes transparent means to improve coordination and performance by the relevant Federal departments and agencies and sets out clear roles and responsibilities that reflect the unique capabilities and resources of each such department and agency;
  - (5) establishes mechanisms to improve coordination and avoid duplication of effort among the relevant Federal departments and agencies, partner countries, donor countries, the private sector, multilateral organizations, and other key stakeholders, and ensures collaboration at the country level;
  - (6) supports, and is aligned with, partner country-led, global health security policy and investment plans, developed with input from key stakeholders, as appropriate;
  - (7) prioritizes working with partner countries with—
- 20 (A)need. demonstrated identified as21 through the Joint External Evaluation process, 22 the Global Health Security Index classification 23 of health systems, national action plans for 24 health security, Global Health Security Agenda 25 Action Packages, other risk-based assessments.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

1	and other complementary or successor indicators
2	of global health security and pandemic prepared-
3	ness; and
4	(B) demonstrated commitment to trans-
5	parency, including budget and global health data
6	transparency, complying with the International
7	Health Regulations (2005), investing in domestic
8	health systems, and achieving measurable results;
9	(8) reduces long-term reliance upon United
10	States foreign assistance for global health security
11	<i>by</i> —
12	(A) helping build and enhance community
13	resilience to infectious disease emergencies and
14	threats, such as COVID-19 and Ebola;
15	(B) ensuring that United States global
16	health assistance is strategically planned and co-
17	ordinated in a manner that contributes to the
18	strengthening of overall health systems and
19	builds the capacity of local organizations and in-
20	stitutions;
21	(C) promoting improved domestic resource
22	mobilization, co-financing, and appropriate na-
23	tional budget allocations for strong health sys-
24	tems, global health security, and pandemic pre-
25	paredness and response in partner countries; and

1	(D) ensuring partner country ownership of
2	global health security strategies, data, programs,
3	and outcomes;
4	(9) supports health budget and workforce plan-
5	ning in partner countries, including training in pub-
6	lic financial management and budget data trans-
7	parency;
8	(10) works to ensure that—
9	(A) partner countries have national action
10	plans for health security that are developed with
11	input from key stakeholders, including commu-
12	nities and the private sector;
13	(B) United States foreign assistance for
14	global health security is aligned with such na-
15	tional action plans for health security in partner
16	countries, developed with input from key stake-
17	holders, including communities and the private
18	sector, to the greatest extent practicable and ap-
19	propriate; and
20	(C) United States global health security ef-
21	forts are aligned with ongoing strategies and ini-
22	tiatives across government agencies to help na-
23	tions better identify and prevent health impacts
24	related to deforestation, climate-related events,
25	and increased unsafe interactions between wild-

life, livestock, and people, including the emer gence, reemergence, and spread of zoonoses;

bilateral and multilateral foreign assistance programs, including efforts of the World Bank, the World Health Organization, the Global Fund to Fight AIDS, Tuberculosis, and Malaria, Gavi, the Vaccine Alliance, and regional health organizations, that contribute to the development of more resilient health systems and supply chains in partner countries with the capacity, resources, and personnel required to prevent, detect, and respond to infectious disease threats; and

(12) supports innovation and partnerships with the private sector, health organizations, civil society, nongovernmental organizations, and health research and academic institutions to improve pandemic preparedness and response, including for the prevention and detection of infectious disease, and the development and deployment of effective, accessible, and affordable infectious disease tracking tools, diagnostics, therapeutics, and vaccines.

23 (b) Submission of Strategy.—Not later than 120 24 days after the date of the enactment of this Act, the Presi-

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

1	dent shall submit the strategy required under subsection (a)
2	to the appropriate congressional committees.
3	(c) Annual Report.—
4	(1) In general.—Not later than 1 year after
5	the submission of the strategy to the appropriate con-
6	gressional committees under subsection (b), and not
7	later than October 1 of each year thereafter for the fol-
8	lowing 4 fiscal years, the President shall submit a re-
9	port to the appropriate congressional committees that
10	describes—
11	(A) the status of the implementation of the
12	strategy required under subsection (a);
13	(B) any necessary updates to the strategy;
14	(C) the progress made in implementing the
15	strategy, with specific information related to the
16	progress toward improving countries' ability to
17	detect, respond and prevent the spread of infec-
18	tious disease threats, such as COVID-19 and
19	Ebola; and
20	(D) details on the status of funds made
21	available to carry out the purposes of this title.
22	(2) AGENCY-SPECIFIC PLANS.—The reports re-
23	quired under paragraph (1) shall include specific im-
24	plementation plans from each relevant Federal de-
25	partment and agency that describe—

1	(A) how updates to the strategy may have
2	impacted the agency's plan during the preceding
3	calendar year;
4	(B) the progress made in meeting the goals,
5	objectives, and benchmarks under implementa-
6	tion plans during the preceding year;
7	(C) the anticipated staffing plans and con-
8	tributions of the department or agency, includ-
9	ing technical, financial, and in-kind contribu-
10	tions, to implement the strategy;
11	(D) a transparent, open, and detailed ac-
12	counting of obligations by each of the relevant
13	Federal departments and agencies to implement
14	the strategy, including—
15	(i) the statutory source of obligated
16	funds;
17	(ii) the amounts obligated;
18	(iii) implementing partners;
19	(iv) targeted beneficiaries; and
20	(v) activities supported;
21	(E) the efforts of the relevant Federal de-
22	partment or agency to ensure that the activities
23	and programs carried out pursuant to the strat-
24	egy are designed to achieve maximum impact
25	and enduring returns, including through specific

1	activities to strengthen health systems, as appro-
2	priate; and
3	(F) a plan for regularly reviewing and up-
4	dating programs and partnerships, and for shar-
5	ing lessons learned with a wide range of stake-
6	holders in an open, transparent manner.
7	(3) FORM.—The reports required under para-
8	graph (1) shall be submitted in unclassified form, but
9	may contain a classified annex.
10	SEC. 203. COMMITTEE ON GLOBAL HEALTH SECURITY AND
11	PANDEMIC AND BIOLOGICAL THREATS.
12	(a) Statement of Policy.—It shall be the policy of
13	the United States—
14	(1) to promote global health security as a core
15	national and security interest; and
16	(2) to ensure effective coordination and collabo-
17	ration between the relevant Federal departments and
18	agencies engaged domestically and internationally in
19	efforts to advance the global health security of the
20	United States, in accordance with paragraph (1).
21	(b) Coordination.—
22	(1) Defined term.—In this subsection, the
23	term "pandemic threat" means any infectious disease
24	$\it that$ —

1	(A) has an aggregation of cases in a com-
2	munity that rises above what is normally ex-
3	pected in that population in that area;
4	(B) has the potential to spread over several
5	countries or continents; and
6	(C) could, if not addressed, threaten the na-
7	tional security of the United States.
8	(2) Committee on global health security
9	AND PANDEMIC AND BIOLOGICAL THREATS.—There is
10	authorized to be established, within the National Se-
11	curity Council, the Committee on Global Health Secu-
12	rity and Pandemic and Biological Threats (referred
13	to in this subsection as the "Committee"), whose day
14	to day operations should be led by the Special Advisor
15	for Global Health Security.
16	(3) Special advisor for global health se-
17	Curity.—The Special Advisor for Global Health Se-
18	curity referred to in paragraph (2)—
19	(A) should serve as part of the staff of the
20	National Security Council; and
21	(B) may also be the Senior Director for a
22	Global Health Security and Biodefense Direc-
23	torate within the Executive Office of the Presi-
24	dent, who reports to the Assistant to the Presi-
25	dent for National Security Affairs.

1	(4) Composition.—The Committee should in-
2	clude the following members:
3	(A) The Director of National Intelligence.
4	(B) The Secretary of State.
5	(C) The Secretary of Defense.
6	(D) The Secretary of Health and Human
7	Services.
8	(E) The Administrator of the United States
9	Agency for International Development.
10	(F) The Secretary of Agriculture.
11	(G) The Secretary of Treasury.
12	(H) The Attorney General.
13	(I) The Secretary of Homeland Security.
14	(J) The Office of Management and Budget.
15	(K) The Administrator of the Environ-
16	mental Protection Agency.
17	(L) The Director of the Centers for Disease
18	Control and Prevention.
19	(M) The Director of the Office of Science
20	and Technology Policy.
21	(N) The Assistant to the President for Na-
22	tional Security Affairs, who should serve as the
23	chairperson of the Committee.
24	(O) The Director of the National Institutes
25	$of\ Health.$

1	(P) The Director of the National Institute of
2	Allergy and Infectious Diseases.
3	(Q) The Secretary of Labor.
4	(R) Such other members as the President
5	may designate.
6	(5) Functions.—
7	(A) In General.—The functions of the
8	Committee should be—
9	(i) to provide strategic guidance for the
10	development of a policy framework for ac-
11	tivities of the United States Government re-
12	lating to global health security, including
13	pandemic prevention, preparedness and re-
14	sponse; and
15	(ii) to ensure policy coordination be-
16	tween United States Government agencies,
17	especially coordination between—
18	(I) agencies with a primarily do-
19	mestic mandate; and
20	(II) agencies with an inter-
21	national mandate relating to global
22	health security and pandemic threats.
23	(B) Activities.—In carrying out the func-
24	tions described in subparagraph (A), the Com-
25	mittee should—

1	(i) conduct, in coordination with the
2	heads of relevant Federal agencies, a review
3	of existing United States health security
4	policies and strategies and develop rec-
5	ommendations for how the Federal Govern-
6	ment may regularly update and harmonize
7	such policies and strategies to ensure the
8	timely development of a comprehensive co-
9	ordinated strategy to enable the United
10	States Government to respond to pandemic
11	threats and to monitor the implementation
12	of such strategies;
13	(ii) develop a plan for—
14	(I) establishing an interagency
15	National Center for Epidemic Fore-
16	casting and Outbreak Analytics; and
17	(II) modernizing global early
18	warning and trigger systems for scal-
19	ing action to prevent, detect, respond
20	to, and recover from emerging biologi-
21	cal threats;
22	(iii) provide policy-level recommenda-
23	tions to participating agencies regarding
24	the Global Health Security Agenda goals,
25	objectives, and implementation, and other

1	international efforts to strengthen pandemic
2	prevention, preparedness and response;
3	(iv) review the progress toward, and
4	working to resolve challenges in, achieving
5	United States commitments under the Glob-
6	al Health Security Agenda;
7	(v) develop protocols for coordinating
8	and deploying a global response to emerging
9	high-consequence infectious disease threats
10	that outline the respective roles for relevant
11	Federal agencies in facilitating and sup-
12	porting such response operations that should
13	facilitate the operational work of Federal
14	agencies, and of the Special Advisor for
15	Global Health Security;
16	(vi) make recommendations regarding
17	appropriate responses to specific pandemic
18	threats and ensure the coordination of do-
19	mestic and international agencies regarding
20	the Federal Government's efforts to prevent,
21	detect, respond to, and recover from biologi-
22	cal events;
23	(vii) take steps to strengthen the global
24	pandemic supply chain and address any
25	barriers to the timely delivery of supplies in

1	response to a pandemic, including through
2	engagement with the private sector, as ap-
3	propriate;
4	(C) develop policies and procedures to en-
5	sure the effective sharing of information from do-
6	mestic and international sources about pandemic
7	threats among the relevant Federal departments
8	and agencies, State and local governments, and
9	international partners and organizations; and
10	(D) develop guidelines to enhance and im-
11	prove the operational coordination between State
12	and local governments and Federal agencies with
13	respect to pandemic threats.
14	(6) Foreign affairs responsibilities.—The
15	Committee should not assume any foreign affairs re-
16	sponsibilities of the Secretary of State, including the
17	responsibility to oversee the implementation of pro-
18	grams and policies that advance global health security
19	within foreign countries.
20	(7) Specific roles and responsibilities.—
21	(A) In general.—The heads of the agencies
22	listed in paragraph (4) should—
23	(i) make global health security and
24	pandemic threat reduction a high priority
25	within their respective agencies, and include

1	global health security and pandemic threat
2	reduction-related activities within their re-
3	spective agencies' strategic planning and
4	budget processes;
5	(ii) designate a senior-level official to
6	be responsible for global health security and
7	pandemic threat reduction at each of their
8	respective agencies;
9	(iii) designate, in accordance with
10	paragraph (4), an appropriate representa-
11	tive at the Assistant Secretary level or high-
12	er to participate on the Committee in in-
13	stances where the head of the agency cannot
14	participate;
15	(iv) keep the Committee apprised of
16	Global Health Security and pandemic
17	threat reduction-related activities under-
18	taken within their respective agencies;
19	(v) ensure interagency cooperation and
20	collaboration and maintain responsibility
21	for agency-related programmatic functions
22	including, as applicable, in coordination
23	with host governments, country teams, and
24	alobal health security in-country teams: and

1	(vi)	keep	the	Com	mittee	appr	rised	of
2	GHSA-re	elated	activ	vities	under	taken	with	in
3	their resp	ective	ager	icies.				

- (B) Addition to the roles and responsibilities described in subparagraph (A), the heads of the agencies described in paragraph (4) should carry out their respective roles and responsibilities described in Executive Order 13747 (81). Fed. Reg. 78701; relating to Advancing the Global Health Security Agenda to Achieve a World Safe and Secure from Infectious Disease Threats) and the National Security Memorandum-1 on United States Global Leadership to Strengthen the International COVID-19 Response and to Advance Global Health Security and Biological Preparedness, as in effect on the day before the date of the enactment of this Act.
- (8) Regular Briefings.—Not less frequently than twice each year, the Special Advisor for Global Health Security shall provide a briefing on the responsibilities and activities of the Committee to the appropriate congressional committees, the Committee on Health, Education, Labor, and Pensions of the

1	Senate and the Committee on Energy and Commerce
2	of the House of Representatives.
3	SEC. 204. UNITED STATES OVERSEAS GLOBAL HEALTH SE
4	CURITY AND DIPLOMACY COORDINATION.
5	(a) Establishment.—There is established, within the
6	Department of State, a Special Representative for United
7	States International Activities to Advance Global Health
8	Security and Diplomacy Overseas (referred to in this sec-
9	tion as the "Special Representative").
10	(b) Appointment; Qualifications.—The Special
11	Representative—
12	(1) shall be appointed by the President, by and
13	with the advice and consent of the Senate;
14	(2) shall report to the Secretary of State; and
15	(3) shall have—
16	(A) demonstrated knowledge and experience
17	in the fields of development and public health,
18	epidemiology, or medicine; and
19	(B) relevant diplomatic, policy, and polit-
20	$ical\ expertise.$
21	(c) Authorities.—The Special Representative is au-
22	thorized—
23	(1) to operate internationally to carry out the
24	purposes of this title;

1	(2) to lead in developing a global pandemic pre-
2	vention, preparedness and response framework to sup-
3	port global pandemic prevention, preparedness, re-
4	sponses and recovery efforts, including through—
5	(A) diplomatic engagement and related for-
6	eign policy efforts, such as multilateral and bi-
7	lateral arrangements, enhanced coordination of
8	engagement with multilateral organizations and
9	countries, and the mobilization of donor con-
10	tributions; and
11	(B) support for United States citizens liv-
12	ing abroad, including consular support;
13	(3) to serve as the representative of the Secretary
14	of State on the Committee on Global Health Security
15	and Pandemic and Biological Threats under section
16	202;
17	(4) to represent the United States in the multi-
18	lateral, catalytic financing mechanism described in
19	section $302(a)$ ;
20	(5) to transfer and allocate United States foreign
21	assistance funding authorized to be appropriated pur-
22	suant to subsection (f) to the relevant Federal depart-
23	ments and agencies implementing the strategy re-
24	quired under section 202, in coordination with the
25	Office of Management and Budget, the United States

1	Agency for International Development, the Depart-
2	ment of Health and Human Services, and the Office
3	of Foreign Assistance Resources in the Department of
4	State;
5	(6) to utilize detailees, on a reimbursable or non-
6	reimbursable basis, from the relevant Federal depart-
7	ments and agencies and hire personal service contrac-
8	tors, who may operate domestically and internation-
9	ally, to ensure that the Office of the Special Rep-
10	resentative has access to the highest quality experts
11	available to the United States Government to carry
12	out the functions under this Act; and
13	(7) to perform such other functions as the Sec-
14	retary of State may assign.
15	(d) Duties.—The Special Representative shall coordi-
16	nate, manage, and oversee United States foreign policy,
17	diplomatic efforts, and foreign assistance funded with
18	amounts appropriated pursuant to subsection (f) to advance

20 Strategy developed pursuant to section 202, including by—
21 (1) developing and coordinating a global pan22 demic prevention, preparedness and response frame23 work consistent with subsection (c)(2);

19 the United States Global Health Security and Diplomacy

1	(2) enhancing engagement with multilateral or-
2	ganizations and partner countries, including through
3	the mobilization of donor support;
4	(3) enhancing coordination of consular services
5	for United States citizens abroad in the event of a
6	global health emergency;
7	(4) ensuring effective program coordination and
8	implementation by the relevant Federal departments
9	and agencies by—
10	(A) formulating, issuing, and updating re-
11	lated policy guidance;
12	(B) establishing, in consultation with the
13	United States Agency for International Develop-
14	ment and the Centers for Disease Control and
15	Prevention, unified auditing, monitoring, and
16	evaluation plans;
17	(C) aligning, in coordination with United
18	States chiefs of mission and country teams in
19	partner countries—
20	(i) the foreign assistance resources
21	funded with amounts appropriated pursu-
22	ant to subsection (f); and
23	(ii) the implementation plans required
24	under section $202(c)(2)$ with the relevant

1	Federal departments and agencies in a
2	manner that—
3	(I) is consistent with Executive
4	Order 13747 (81 Fed. Reg. 78701; re-
5	lating to Advancing the Global Health
6	Security Agenda to Achieve a World
7	Safe and Secure from Infectious Dis-
8	$ease\ Threats);$
9	(II) is consistent with the Na-
10	tional Security Memorandum on
11	United States Global Leadership to
12	Strengthen the International COVID-
13	19 Response and to Advance Global
14	Health Security and Biological Pre-
15	paredness, issued by President Biden
16	on January 21, 2021; and
17	(III) reflects and leverages the
18	unique capabilities of each such de-
19	partment and agency;
20	(D) convening, as appropriate, an inter-
21	agency working group on pandemic prevention
22	and preparedness, headed by the Special Rep-
23	resentative and including representatives from
24	the relevant Federal departments and agencies,
25	to facilitate coordination of activities relating to

1	pandemic prevention and preparedness in part-
2	ner countries under this Act;
3	(E) working with, and leveraging the exper-
4	tise and activities of, the Office of the United
5	States Global AIDS Coordinator, the Office of
6	the United States Global Malaria Coordinator,
7	and similar or successor entities that are imple-
8	menting United States global health assistance
9	overseas; and
10	(F) avoiding duplication of effort and work-
11	ing to resolve policy, program, and funding dis-
12	putes among the relevant Federal departments
13	and agencies;
14	(5) leading diplomatic efforts to identify and ad-
15	dress current and emerging threats to global health se-
16	curity;
17	(6) ensuring, in coordination with the Secretary
18	of Health and Human Services and the Adminis-
19	trator of the United States Agency for International
20	Development, effective representation of the United
21	States in relevant international forums, including at
22	the World Health Organization, the World Health As-
23	sembly, and meetings of the Global Health Security
24	Agenda and of the Global Health Security Initiative;

1	(7) working to enhance coordination with, and
2	transparency among, the governments of partner
3	countries and key stakeholders, including the private
4	sector;
5	(8) promoting greater donor and national invest-
6	ment in partner countries to build more resilient
7	health systems and supply chains, including through
8	representation and participation in a multilateral,
9	catalytic financing mechanism for global health secu-
10	rity and pandemic prevention and preparedness, con-
11	sistent with title III;
12	(9) securing bilateral and multilateral financing
13	commitments to advance the Global Health Security
14	Agenda, including through funding for the financing
15	mechanism described in title III; and
16	(10) providing regular updates to the appro-
17	priate congressional committees regarding the fulfill-
18	ment of the duties described in this subsection.
19	(e) Deputy Representative.—The Special Rep-
20	resentative should be supported by a deputy, who—
21	(1) should be an employee of the United States
22	Agency for International Development serving in a
23	career or noncareer position in the Senior Executive
24	Service or at the level of a Deputy Assistant Adminis-
25	trator or higher;

(2) should have demonstrated knowledge and ex-
perience in the fields of development and public
health, epidemiology, or medicine; and
(3) serves concurrently as the deputy and per-
forms the functions described in section 3(h) of Execu-
tive Order 13747 (81 Fed. Reg. 78701).
(f) Authorization of Appropriations.—
(1) In general.—There is authorized to be ap-
propriated \$5,000,000,000, for the 5-year period be-
ginning on October 1, 2022, to carry out the purposes
of this section and title III, which, in consultation
with the appropriate congressional committees and
subject to the requirements under chapters 1 and 10
of part I and section 634A of the Foreign Assistance
Act of 1961 (22 U.S.C. 2151 et seq.), may include
support for—
(A) enhancing preparedness in partner
countries through implementation of the Global
Health Security Strategy developed pursuant to
$section \ 202;$
(B) replenishing the Emergency Reserve
Fund at the United States Agency for Inter-
national Development, established pursuant to
section 7058(c)(1) of the Department of State,

Foreign Operations, and Related Programs Ap-

1	propriations Act, 2017 (division J of Public Law
2	115–31) to address new or emerging infectious
3	disease threats, as necessary and appropriate;
4	(C) United States contributions to the
5	World Bank Health Emergency Preparedness
6	and Response Multi-Donor Fund; and
7	(D) United States contributions to a multi-
8	lateral, catalytic financing mechanism for global
9	health security and pandemic prevention and
10	preparedness described in section 302.
11	(2) Exception.—Section 110 of the Trafficking
12	Victims Protection Act of 2000 (22 U.S.C. 7107) shall
13	not apply to assistance made available pursuant to
14	this subsection.
15	SEC. 205. RESILIENCE.
16	It shall be the policy of the United States to support
17	the growth of healthier, more stable societies, while advanc-
18	ing the global health security interests of the United States
19	by working with key stakeholders—
20	(1) in developing countries that are highly vul-
21	nerable to the emergence, reemergence, and spread of
22	infectious diseases with pandemic potential, including
23	disease outbreaks resulting from natural and man-
24	made disasters, human displacement, loss of natural
25	habitat, poor access to water, sanitation, and hugiene.

1	and other political,	security,	economic,	and	climatic
2	shocks and stresses;				

- (2) to develop effective tools to identify, analyze, forecast, and mitigate the risks that make such countries vulnerable;
  - (3) to better integrate short-, medium-, and longterm recovery efforts into global health emergency response and disaster relief; and
- 9 (4) to ensure that international assistance and 10 financing tools are effectively designed, objectively in-11 formed, strategically targeted, carefully coordinated, 12 reasonably adapted, and rigorously monitored and 13 evaluated in a manner that advances the policy objec-14 tives under this section.

## 15 SEC. 206. STRENGTHENING HEALTH SYSTEMS.

- 16 (a) STATEMENT OF POLICY.—It shall be the policy of
  17 the United States to ensure that bilateral global health as18 sistance programs are effectively managed and coordinated
  19 to contribute to the strengthening of health systems in each
  20 country in which such programs are carried out, as nec21 essary and appropriate for the purposes of achieving im22 proved health outcomes.
- 23 (b) Coordination.—The Administrator of USAID 24 shall work with the Director of the Centers for Disease Con-25 trol and Prevention, the Global Malaria Coordinator, and

3

4

5

6

7

- 1 the United States Global AIDS Coordinator and Special
- 2 Representative for Global Health Diplomacy at the Depart-
- 3 ment of State to identify areas of collaboration and coordi-
- 4 nation in countries with global health programs and activi-
- 5 ties undertaken by USAID pursuant to the United States
- 6 Leadership Against HIV/AIDS, Tuberculosis, and Malaria
- 7 Act of 2003 (Public Law 108–25) and other relevant stat-
- 8 utes to ensure that such activities contribute to health sys-
- 9 tems strengthening.
- 10 (c) PILOT PROGRAM.—
- 11 (1) IN GENERAL.—The Administrator of USAID 12 should identify not fewer than 5 countries in which 13 the United States has significant bilateral invest-
- ments in global health to develop an integrated ap-
- proach toward health systems strengthening that takes
- advantage of all sources of funding for global health
- in such country, with the aim of establishing an en-
- 18 during model for coordinating health systems
- strengthening activities in additional countries in the
- *future.*
- 21 (2) Assessment.—In the countries selected
- 22 under paragraph (1), USAID missions, in consulta-
- 23 tion with USAID's Office of Health Systems, should
- 24 conduct an assessment that—

1	(A) takes a comprehensive view of the con-
2	straints in the country's health system that pre-
3	vent the achievement of desired outcomes of
4	United States Government-supported health pro-
5	grams;
6	(B) identifies the best opportunities for im-
7	proving health systems to achieve improved out-
8	comes, including obstacles to health service deliv-
9	ery;
10	(C) maps the resources of the country and
11	other donors in the health sector with a focus on
12	investment in health system strengthening; and
13	(D) develops, based on the results of the as-
14	sessment described in subparagraph (A), and im-
15	plements a new or revised 5-year strategy for
16	United States assistance to strengthen the coun-
17	try's health system that—
18	(i) provides a framework for imple-
19	$menting\ such\ strategy;$
20	(ii) identifies key areas for United
21	States Government investments to strength-
22	en the health system in alignment with
23	other donors and achieve health outcomes
24	beyond a single sector;

1	(iii) specifies the anticipated role of
2	health programs undertaken by each of the
3	relevant Federal departments and agencies
4	operating in the country in implementing
5	$such\ strategy;$
6	(iv) includes clear goals, benchmarks,
7	outputs, desired outcomes, a means of meas-
8	uring progress and a cost analysis; and
9	(v) requires reporting by each Federal
10	department and agency regarding their par-
11	ticipation and contribution, including in
12	the PEPFAR Annual Report to Congress.
13	(3) Strategies to strengthen health sys-
14	TEMS.—USAID missions in countries identified pur-
15	suant paragraph (1) should develop a strategy to
16	strengthen health systems based on the assessment de-
17	veloped pursuant to paragraph (2) that—
18	(A) ensures complementarity with priorities
19	identified under any other action plan focused
20	on strengthening a country's health system, such
21	as the World Health Organization's Joint Exter-
22	nal Evaluation and National Action Plans for
23	Health Security;
24	(B) identifies bureaucratic barriers and in-
25	efficiencies, including poor linkages between gov-

1	ernment ministries and between ministries and
2	donor agencies and the extent of any corruption,
3	and identify actions to overcome such barriers;
4	(C) identifies potential obstacles to the im-
5	plementation of the strategy, such as issues relat-
6	ing to lack of political will, poor governance of
7	an effective health system at all levels of the
8	country's public health systems, especially with
9	respect to governing bodies and councils at the
10	provincial, district, and community levels, and
11	the exclusion of women, minorities, other under-
12	served groups, and frontline health workers in
13	$decision \ making;$
14	(D) includes proposals for mobilizing suffi-
15	cient and durable financing for health systems;
16	(E) identifies barriers to building and re-
17	taining an effective frontline health workforce
18	with key global health security capacities, in-
19	formed by the International Health Regulations
20	(2005), including—
21	(i) strengthened data collection and
22	analysis;
23	(ii) data driven decision making ca-
24	pacity;

1	(iii) recommendations for partner
2	country actions to achieve a workforce that
3	conforms with the World Health Organiza-
4	tion's recommendation for at least 44.5 doc-
5	tors, nurses, and midwives and at least 15
6	paid, trained, equipped, and professionally
7	supervised community health workers for
8	every 10,000 people, while supporting prop-
9	er distribution and high-quality job per-
10	formance; and
11	(iv) the formalization and inclusion of
12	the community health workforce in plan-
13	ning for a resilient health system to ensure
14	essential service delivery and pandemic re-
15	sponse;
16	(F) identifies deficiencies in information
17	systems and communication technologies that
18	prevent linkages at all levels of the health system
19	delivery and medical supply systems and pro-
20	motes interoperability across data systems with
21	real time data, while protecting data security;
22	(G) identifies weaknesses in supply chain
23	and procurement systems and practices, and rec-
24	ommends ways to improve the efficiency, trans-

1	parency, and effectiveness of such systems and
2	practices;
3	(H) identifies obstacles to health service ac-
4	cess and quality and improved health outcomes
5	for women and girls, and for the poorest and
6	most vulnerable, including a lack of social sup-
7	port and other underlying causes, and rec-
8	ommendations for how to overcome such obsta-
9	cles;
10	(I) includes plans for integrating innova-
11	tions in health technologies, services, and sys-
12	tems;
13	(J) identifies barriers to health literacy,
14	community engagement, and patient empower-
15	ment, and recommendations for overcoming such
16	barriers;
17	(K) includes proposals for strengthening
18	community health systems and the community-
19	based health workforce informed by the World
20	Health Organization guideline on health policy
21	and system support to optimize community
22	health worker programmes (2018), including the
23	professionalization of community health workers;
24	(L) describes the role of the private sector
25	and nongovernmental health providers, including

1	community groups engaged in health promotion
2	and mutual assistance and other institutions en-
3	gaged in health delivery, including the extent to
4	which the local population utilizes such health
5	services;
6	(M) facilitates rapid response during health
7	emergencies, such as last mile delivery of vac-
8	cines to respond to and prevent the spread of in-
9	fectious diseases with epidemic and pandemic
10	potential; and
11	(N) ensures that relevant USAID missions
12	and bureaus are appropriately staffed and
13	resourced to carry out such activities efficiently,
14	effectively, and in-line with best practices.
15	(4) Consultation and reporting require-
16	MENTS.—
17	(A) Consultation.—In developing a strat-
18	egy pursuant to paragraph (3), each USAID
19	mission should consult with a wide variety of
20	stakeholders, including—
21	(i) relevant partner government insti-
22	tutions;
23	(ii) professional associations;
24	(iii) patient groups;

1	(iv) civil society organizations (includ-
2	ing international nongovernmental organi-
3	zations with relevant expertise in program
4	$imple mentation); \ and$
5	(v) the private sector.
6	(B) Reporting.—Not later than 180 days
7	after the date of the enactment of this Act, the
8	Administrator of USAID and the United States
9	Global AIDS Coordinator shall submit a report
10	to the appropriate congressional committees de-
11	tailing the progress of the pilot program author-
12	ized under this subsection, including—
13	(i) progress made toward the integra-
14	tion and co-financing of health systems
15	strengthening activities by USAID and the
16	Office of the Global AIDS Coordinator; and
17	(ii) the results of integrated efforts
18	under this section, including for cross-cut-
19	ting efforts to strengthen local health
20	work forces.
21	(d) Technical Capacity.—
22	(1) In general.—The Administrator of USAID
23	shall ensure that USAID is sufficiently resourced and
24	staffed to ensure performance, consistency, and adop-
25	tion of best practices in USAID's health systems pro-

1	grams, including the pilot program authorized under
2	subsection (c).
3	(2) Resources.—The Administrator of USAID
4	and the United States Global AIDS Coordinator shall
5	include detail in the fiscal year 2023 Congressional
6	Budget Justification regarding health systems
7	strengthening activities, including—
8	(A) the plans for, and the progress toward,
9	reaching the capacity described in paragraph
10	(1);
11	(B) the requirements for sustaining such ca-
12	pacity, including the resources needed by
13	USAID; and
14	(C) budget detail on the integration and
15	joint funding of health systems capacity build-
16	ing, as appropriate.
17	(e) International Efforts.—The Secretary of
18	State, in coordination with the Administrator of USAID,
19	should work with the Global Fund to Fight AIDS, Tuber-
20	culosis, and Malaria, Gavi, the Vaccine Alliance, bilateral
21	donors, and other relevant multilateral and international
22	organizations and stakeholders to develop—
23	(1) shared core indicators for strengthened health
24	systems;

1	(2) agreements among donors that reporting re-
2	quirements for health systems come from country sys-
3	tems to reduce the burden placed on partner coun-
4	tries;
5	(3) structures for joint assessments, plans, audit-
6	ing, and consultations; and
7	(4) a regularized approach to coordination on
8	health systems strengthening.
9	(f) Public Private Partnerships to Improve
10	Health Systems Strengthening.—The country strate-
11	gies developed under subsection (c)(3) should include a sec-
12	tion that—
13	(1) discusses the role of the private sector (in-
14	cluding corporate, local, and international organiza-
15	tions with relevant expertise); and
16	(2) identifies relevant opportunities for the pri-
17	vate sector—
18	(A) to accelerate research and development
19	of innovative health and information technology,
20	and to offer training related to its use;
21	(B) to contribute to improvements in health
22	administration and management processes;
23	(C) to improve system efficiency;
24	(D) to develop training related to clinical
25	practice guidelines; and

1	(E) to help countries develop systems for
2	documenting outcomes and achievements related
3	to activities undertaken to strengthen the health
4	sector.
5	(g) Authorization for Use of Funds.—Amounts
6	authorized to be appropriated or otherwise made available
7	to carry out section 104 of the Foreign Assistance Act of
8	1961 (22 U.S.C. 2151b) may be made available to carry
9	out this section.
10	SEC. 207. ADDITIONAL AUTHORITIES.
11	(a) Foreign Assistance Act of 1961.—Chapter 1
12	of part I of the Foreign Assistance Act of 1961 (22 U.S.C.
13	2151 et seq.) is amended—
14	(1) in section $104(c)(1)$ (22 U.S.C. $2151b(c)(1)$ ),
15	by inserting "(emphasizing health systems strength-
16	ening, as appropriate)" after "health services";
17	(2) in section 104A (22 U.S.C. 2151b-2)—
18	(A) in subsection $(b)(3)(D)$ , by striking "in-
19	cluding health care systems, under other inter-
20	national donor support" and inserting "includ-
21	ing through support for health systems strength-
22	ening, under other donor support"; and
23	(B) in subsection $(f)(3)(Q)$ , by inserting
24	"the Office of the United States Global AIDS Co-
25	ordinator, partner countries, and the Global

1	Fund to Fight AIDS, Tuberculosis, and Malaria
2	to ensure that their actions support the activities
3	taken to strengthen the overall health systems in
4	recipient countries, and efforts by" after "efforts
5	by"; and
6	(3) in section $104B(g)(2)$ (22 U.S.C. 2151b-
7	3(g)(2)), by inserting "strengthening the health sys-
8	tem of the country and" after "contribute to".
9	(b) United States Leadership Against HIV/
10	AIDS, Tuberculosis, and Malaria Act of 2003.—Sec-
11	tion 204 of the United States Leadership Against HIV/
12	AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C.
13	7623) is amended—
14	(1) in subsection (a) —
15	(A) in paragraph (1)(A), by inserting "in
16	a manner that is coordinated with, and contrib-
17	utes to, efforts through other assistance activities
18	being carried out to strengthen national health
19	systems and health policies" after "systems"; and
20	(B) in paragraph (2)—
21	(i) in subparagraph (C), by inserting
22	"as part of a strategy to improve overall
23	health" before the semicolon at the end;
24	(ii) in subparagraph (D), by striking
25	"and" at the end;

1	(iii) in subparagraph (E), by striking
2	the period at the end and inserting "; and";
3	and
4	(iv) by adding at the end the following:
5	"(F) to contribute to efforts that build
6	health systems capable of preventing, detecting
7	and responding to HIV/AIDS, tuberculosis, ma-
8	laria and other infectious diseases with pan-
9	demic potential."; and
10	(2) in subsection (b), by striking "receive fund-
11	ing to carry out programs to combat HIV/AIDS, tu-
12	berculosis, and malaria" and inserting "more effec-
13	tively budget for and receive funding to carry out
14	programs to strengthen health systems such that coun-
15	tries are able to more effectively combat HIV/AIDS,
16	tuberculosis, and malaria, to prevent, respond and de-
17	tect other diseases with pandemic potential,".
18	SEC. 208. AUTHORIZATION FOR UNITED STATES PARTICIPA-
19	TION IN THE COALITION FOR EPIDEMIC PRE-
20	PAREDNESS INNOVATIONS.
21	(a) In General.—The United States is authorized to
22	participate in the Coalition for Epidemic Preparedness In-
23	novations (referred to in this section as "CEPI").
24	(b) Investors Council and Board of Direc-
25	TORS.—

- 1 (1) INITIAL DESIGNATION.—The President shall
  2 designate an employee of the United States Agency for
  3 International Development to serve on the Investors
  4 Council and, if nominated, on the Board of Directors
  5 of CEPI, as a representative of the United States dur6 ing the period beginning on the date of such designa7 tion and ending on September 30, 2022.
- 8 (2) ONGOING DESIGNATIONS.—The President
  9 may designate an employee of the relevant Federal de10 partment or agency with fiduciary responsibility for
  11 United States contributions to CEPI to serve on the
  12 Investors Council and, if nominated, on the Board of
  13 Directors of CEPI, as a representative of the United
  14 States.
  - (3) QUALIFICATIONS.—Any employee designated pursuant to paragraph (1) or (2) shall have demonstrated knowledge and experience in the fields of development and public health, epidemiology, or medicine, from the Federal department or agency with primary fiduciary responsibility for United States contributions pursuant to subsection (c).
- 22 (c) Consultation.—Not later than 60 days after the 23 date of the enactment of this Act, the employee designated 24 pursuant to subsection (b)(1) shall consult with the appro-25 priate congressional committees regarding—

15

16

17

18

19

20

1	(1) the manner and extent to which the United
2	States plans to participate in CEPI, including
3	through the governance of CEPI;
4	(2) any planned financial contributions from the
5	United States to CEPI; and
6	(3) how participation in CEPI is expected to
7	support—
8	(A) the United States Global Health Secu-
9	rity Strategy required under this Act;
10	(B) the applicable revision of the National
11	Biodefense Strategy required under section 1086
12	of the National Defense Authorization Act for
13	Fiscal Year 2017 (6 U.S.C. 104); and
14	(C) any other relevant programs relating to
15	global health security and biodefense.
16	(d) United States Contributions.—
17	(1) Sense of congress.—It is the sense of
18	Congress that the President, consistent with the provi-
19	sions under section 10003(a)(1) of the American Res-
20	cue Plan Act of 2021, should make an immediate con-
21	tribution to CEPI in the amount of \$300,000,000, to
22	expand research and development of vaccines to com-
23	bat the spread of COVID-19 variants.
24	(2) Notification.—Not later than 15 days be-
25	fore a contribution is made available pursuant to

1	paragraph (1), the President shall notify the appro-
2	priate congressional committees of the details of the
3	amount, purposes, and national interests served by
4	such contribution.
5	SEC. 209. NATIONAL INTELLIGENCE ESTIMATE AND BRIEF-
6	ING REGARDING NOVEL DISEASES AND PAN-
7	DEMIC THREATS.
8	(a) Defined Term.—In this section, the term "appro-
9	priate committees of Congress" means—
10	(1) the Committee on Foreign Relations of the
11	Senate;
12	(2) the Select Committee on Intelligence of the
13	Senate;
14	(3) the Committee on Health, Education, Labor,
15	and Pensions of the Senate;
16	(4) the Committee on Foreign Affairs of the
17	House of Representatives;
18	(5) the Permanent Select Committee on Intel-
19	ligence of the House of Representatives; and
20	(6) the Committee on Energy and Commerce of
21	the House of Representatives.
22	(b) National Intelligence Estimates.—
23	(1) In general.—Not later than 1 year after
24	the date of the enactment of this Act, and annually
25	thereafter for the following 4 years, the National In-

l	telligence Council shall submit to the appropriate
2	committees of Congress a National Intelligence Esti-
3	mate regarding the risks posed to the national secu-
1	rity interests of the United States by the emergence,
5	reemergence, and overseas transmission of pathogens
6	with pandemic potential.
7	(2) Elements — The National Intelligence Esti-

- (2) Elements.—The National Intelligence Estimate submitted pursuant to paragraph (1) shall—
  - (A) identify the countries or regions most vulnerable to the emergence or reemergence of a pathogen with pandemic potential, including the most likely sources and pathways of such emergence or reemergence, whether naturally occurring, accidental, or deliberate;
  - (B) assess the likelihood that a pathogen described in subparagraph (A) will spread to the United States, the United States Armed Forces, diplomatic or development personnel of the United States stationed abroad, or citizens of the United States living abroad in a manner that could lead to lead to an epidemic in the United States or otherwise affect the national security or economic prosperity of the United States;
  - (C) assess the preparedness of countries around the world, particularly those identified

1	pursuant to subparagraph (A), to prevent, detect,
2	and respond to pandemic threats; and
3	(D) identify any scientific, capacity, or gov-
4	ernance gaps in the preparedness of countries
5	identified pursuant to subparagraph (A), includ-
6	ing an analysis of the capacity and performance
7	of any country or entity described in subpara-
8	graph (C) in complying with biosecurity stand-
9	ards, as applicable.
10	(c) Congressional Briefings.—The National Intel-
11	ligence Council shall provide an annual briefing to the ap-
12	propriate committees of Congress regarding—
13	(1) the most recent National Intelligence Esti-
14	mate submitted pursuant to subsection (b)(1); and
15	(2) the emergence or reemergence of pathogens
16	with pandemic potential that could lead to an epi-
17	demic described in subsection $(b)(2)(B)$ .
18	(d) Public Availability.—The Director of National
19	Intelligence shall make publicly available an unclassified
20	version of each National Intelligence Estimate submitted
21	$pursuant\ to\ subsection\ (b)(1).$
22	SEC. 210. PANDEMIC EARLY WARNING NETWORK.
23	(a) In General.—The Secretary of State, in coordi-
24	nation with the Administrator of the United States Agency
25	for International Development, the Secretary of Health and

- 1 Human Services, and the heads of the other relevant Federal
- 2 departments and agencies, shall work with the World
- 3 Health Organization and other key stakeholders to establish
- 4 or strengthen effective early warning systems, at the partner
- 5 country, regional, and international levels, that utilize in-
- 6 novative information and analytical tools and robust re-
- 7 view processes to track, document, analyze, and forecast in-
- 8 fectious disease threats with epidemic and pandemic poten-
- 9 tial.
- 10 (b) Report.—Not later than 1 year after the date of
- 11 the enactment of this Act, and annually thereafter for the
- 12 following 4 years, the Secretary of State, in coordination
- 13 with the Secretary of Health and Human Services and the
- 14 heads of the other relevant Federal departments and agen-
- 15 cies, shall submit a report to the appropriate congressional
- 16 committees that describes United States Government efforts
- 17 and opportunities to establish or strengthen effective early
- 18 warning systems for infectious disease threats.

## 19 SEC. 211. INTERNATIONAL EMERGENCY OPERATIONS.

- 20 (a) Sense of Congress.—It is the sense of Congress
- 21 that it is essential to enhance the capacity of key stake-
- 22 holders to effectively operationalize early warning and exe-
- 23 cute multi-sectoral emergency operations during an infec-
- 24 tious disease outbreak, particularly in countries and areas
- 25 that deliberately withhold critical global health data and

- 1 delay access during an infectious disease outbreak in ad-
- 2 vance of the next infectious disease outbreak with pandemic
- 3 potential.
- 4 (b) Public Health Emergencies of Inter-
- 5 NATIONAL CONCERN.—The Secretary of State, in coordina-
- 6 tion with the Secretary of Health and Human Services,
- 7 should work with the World Health Organization and like-
- 8 minded member states to adopt an approach toward assess-
- 9 ing infectious disease threats under the International
- 10 Health Regulations (2005) for the World Health Organiza-
- 11 tion to identify and transparently communicate, on an on-
- 12 going basis, varying levels of risk leading up to a declara-
- 13 tion by the Director General of the World Health Organiza-
- 14 tion of a Public Health Emergency of International Con-
- 15 cern for the duration and in the aftermath of such declara-
- 16 *tion*.
- 17 (c) Emergency Operations.—The Secretary of
- 18 State, in coordination with the Administrator of USAID,
- 19 the Director of the Centers for Disease Control and Preven-
- 20 tion, and the heads of other relevant Federal departments
- 21 and agencies, and consistent with the requirements under
- 22 the International Health Regulations (2005) and the objec-
- 23 tives of the World Health Organization's Health Emer-
- 24 gencies Programme, the Global Health Security Agenda,
- 25 and national actions plans for health security, shall work,

1	in coordination with the World Health Organization, with
2	partner countries and other key stakeholders to support the
3	establishment, strengthening, and rapid response capacity
4	of global health emergency operations centers, at the na-
5	tional and international levels, including efforts—
6	(1) to collect and share data, assess risk, and
7	operationalize early warning;
8	(2) to secure, including through utilization of
9	stand-by arrangements and emergency funding mech-
10	anisms, the staff, systems, and resources necessary to
11	execute cross-sectoral emergency operations during the
12	48-hour period immediately following an infectious
13	disease outbreak with pandemic potential; and
14	(3) to organize and conduct emergency simula-
15	tions.
16	TITLE III—FINANCING MECHA-
17	NISM FOR GLOBAL HEALTH
18	SECURITY AND PANDEMIC
19	PREVENTION AND PREPARED-
20	<b>NESS</b>
21	SEC. 301. ELIGIBLE PARTNER COUNTRY DEFINED.
22	In this title, the term "eligible partner country" means
23	a country in which the Fund for Global Health Security
24	and Pandemic Prevention and Preparedness to be estab-
25	lished under section 302 may finance alobal health security

1	and pandemic prevention and preparedness assistance pro-
2	grams under this Act based on the country's dem-
3	onstrated—
4	(1) need, as identified through the Joint Exter-
5	nal Evaluation process, the Global Health Security
6	Index classification of health systems, national action
7	plans for health security, the World Organization for
8	Animal Health's Performance of Veterinary Services
9	evaluation, and other complementary or successor in-
10	dicators of global health security and pandemic pre-
11	vention and preparedness; and
12	(2) commitment to transparency, including—
13	(A) budget and global health data trans-
14	parency;
15	(B) complying with the International
16	Health Regulations (2005);
17	(C) investing in domestic health systems,
18	and
19	(D) achieving measurable results.
20	SEC. 302. ESTABLISHMENT OF FUND FOR GLOBAL HEALTH
21	SECURITY AND PANDEMIC PREVENTION AND
22	PREPAREDNESS.
23	(a) Negotiations for Establishment of Fund
24	FOR GLOBAL HEALTH SECURITY AND PANDEMIC PREVEN-
25	TION AND PREPAREDNESS.—The Secretary of State, in co-

1	ordination with the Secretary of the Treasury, the Adminis-
2	trator of the United States Agency for International Devel-
3	opment, the Secretary of Health and Human Services, the
4	Director of the Centers for Disease Control and Prevention,
5	and the heads of other relevant Federal departments and
6	agencies, as necessary and appropriate, should seek to enter
7	into negotiations with donors, relevant United Nations
8	agencies, including the World Health Organization, and
9	other key multilateral stakeholders, to establish—
10	(1) a multilateral, catalytic financing mecha-
11	nism for global health security and pandemic preven-
12	tion and preparedness, which may be known as the
13	Fund for Global Health Security and Pandemic Pre-
14	vention and Preparedness (in this title referred to as
15	"the Fund"), to address the need for and secure dura-
16	ble financing in accordance with the provisions of
17	this section; and
18	(2) an Advisory Board to the Fund in accord-
19	ance with section 305.
20	(b) Purposes.—The purposes of the Fund should be—
21	(1) to close critical gaps in global health security
22	and pandemic prevention and preparedness; and
23	(2) to work with, and build the capacity of, eligi-
24	ble partner countries in the areas of global health se-

1	curity, infectious disease control, and pandemic pre-
2	vention and preparedness, in a manner that—
3	(A) prioritizes capacity building and fi-
4	nancing availability in eligible partner coun-
5	tries;
6	(B) incentivizes countries to prioritize the
7	use of domestic resources for global health secu-
8	rity and pandemic prevention and preparedness;
9	(C) leverages government, nongovernment,
10	and private sector investments;
11	(D) regularly responds to and evaluates
12	progress based on clear metrics and benchmarks,
13	such as the Joint External Evaluation and the
14	Global Health Security Index;
15	(E) aligns with and complements ongoing
16	bilateral and multilateral efforts and financing,
17	including through the World Bank, the World
18	Health Organization, the Global Fund to Fight
19	AIDS, Tuberculosis, and Malaria, the Coalition
20	for Epidemic Preparedness and Innovation, and
21	Gavi, the Vaccine Alliance; and
22	(F) helps countries accelerate and achieve
23	compliance with the International Health Regu-
24	lations (2005) and the fulfillment of the Global
25	Health Security Agenda 2024 Framework not

1	later than 5 years after the date on which the
2	Fund is established, in coordination with the on-
3	going Joint External Evaluation national action
4	planning process.
5	(c) Executive Board.—
6	(1) In general.—The Fund should be governed
7	by a transparent and accountable body (referred to in
8	this title as the "Executive Board"), which should—
9	(A) function as a partnership with, and
10	through full engagement by, donor governments,
11	eligible partner countries, and independent civil
12	society; and
13	(B) be composed of not more than 20 rep-
14	resentatives of governments, foundations, aca-
15	demic institutions, independent civil society, in-
16	digenous people, vulnerable communities, front-
17	line health workers, and the private sector with
18	demonstrated commitment to carrying out the
19	purposes of the Fund and upholding trans-
20	parency and accountability requirements.
21	(2) Duties.—The Executive Board should—
22	(A) be charged with approving strategies,
23	operations, and grant making authorities in
24	order to conduct effective fiduciary, monitoring,

1	and evaluation efforts, and other oversight func-
2	tions;
3	(B) determine operational procedures such
4	that the Fund is able to effectively fulfill its mis-
5	sion;
6	(C) provide oversight and accountability for
7	the Fund in collaboration with the Inspector
8	General to be established pursuant to section
9	304(e)(1)(A);
10	(D) develop and utilize a mechanism to ob-
11	tain formal input from eligible partner coun-
12	tries, independent civil society, and imple-
13	menting entities relative to program design, re-
14	view, and implementation and associated lessons
15	learned; and
16	(E) coordinate and align with other multi-
17	lateral financing and technical assistance activi-
18	ties, and with the United States and other na-
19	tions leading outbreak prevention, preparedness,
20	and response activities in partner countries, as
21	appropriate.
22	(3) Composition.—The Executive Board should
23	include—
24	(A) representatives of the governments of
25	founding member countries who, in addition to

1	the requirements under paragraph (1), qualify
2	based upon meeting an established initial con-
3	tribution threshold, which should be not less than
4	10 percent of total initial contributions, and a
5	demonstrated commitment to supporting the
6	International Health Regulations (2005);
7	(B) a geographically diverse group of mem-
8	bers who—
9	(i) come from donor countries, eligible
10	partner countries, academic institutions,
11	independent civil society, including indige-
12	nous organizations, and the private sector;
13	and
14	(ii) are selected on the basis of their ex-
15	perience and commitment to innovation,
16	best practices, and the advancement of glob-
17	al health security objectives;
18	(C) representatives of the World Health Or-
19	ganization; and
20	(D) the chair of the Global Health Security
21	Steering Group.
22	(4) Contributions.—Each government or pri-
23	vate sector entity represented on the Executive Board
24	should agree to make annual contributions to the

1	Fund in an amount not less than the minimum deter-
2	mined by the Executive Board.
3	(5) QUALIFICATIONS.—Individuals appointed to
4	the Executive Board should have demonstrated knowl-
5	edge and experience across a variety of sectors, in-
6	cluding human and animal health, agriculture, devel-
7	opment, defense, finance, research, and academia.
8	(6) Conflicts of interest.—
9	(A) TECHNICAL EXPERTS.—The Executive
10	Board may include independent technical ex-
11	perts who are not affiliated with, or employed
12	by, a recipient country or organization.
13	(B) Multilateral bodies and institu-
14	TIONS.—Executive Board members appointed
15	pursuant to paragraph (3)(C) should be required
16	to recuse themselves from matters presenting con-
17	flicts of interest, including financing decisions
18	relating to such bodies and institutions.
19	(7) United states representation.—
20	(A) Founding member.—The Secretary of
21	State should seek—
22	(i) to establish the United States as a
23	founding member of the Fund; and
24	(ii) to ensure that the United States is
25	represented on the Executive Board by an

1	officer or employee of the United States,
2	who shall be appointed by the President.
3	(B) Effective and termination
4	DATES.—
5	(i) Effective date.—This paragraph
6	shall take effect upon the date on which the
7	Secretary of State certifies and submits to
8	Congress an agreement establishing the
9	Fund.
10	(ii) Termination date.—The mem-
11	bership established pursuant to subpara-
12	graph (A) shall terminate upon the date of
13	termination of the Fund.
14	(8) Removal procedures.—The Fund should
15	establish procedures for the removal of members of the
16	Executive Board who—
17	(A) engage in a consistent pattern of
18	human rights abuses;
19	(B) fail to uphold global health data trans-
20	parency requirements; or
21	(C) otherwise violate the established stand-
22	ards of the Fund, including in relation to cor-
23	ruption.
24	SEC. 303. AUTHORITIES.
25	(a) Program Objectives.—

1	(1) In general.—In carrying out the purpose
2	set forth in section 302, the Fund, acting through the
3	Executive Board, should—
4	(A) develop grant making requirements to
5	be administered by an independent technical re-
6	view panel comprised of entities barred from ap-
7	plying for funding or support;
8	(B) provide grants, including challenge
9	grants, technical assistance, concessional lending,
10	catalytic investment funds, and other innovative
11	funding mechanisms, in coordination with ongo-
12	ing bilateral and multilateral efforts, as appro-
13	priate—
14	(i) to help eligible partner countries
15	close critical gaps in health security, as
16	identified through the Joint External Eval-
17	uation process, the Global Health Security
18	Index classification of health systems, and
19	national action plans for health security
20	and other complementary or successor indi-
21	cators of global health security and pan-
22	demic prevention and preparedness; and
23	(ii) to support measures that enable
24	such countries, at the national and sub-
25	national levels, and in partnership with

1	civil society and the private sector, to
2	strengthen and sustain resilient health sys-
3	tems and supply chains with the resources,
4	capacity, and personnel required to prevent,
5	detect, mitigate, and respond to infectious
6	disease threats, including zoonotic spillover,
7	before they become pandemics;
8	(C) leverage the expertise, capabilities, and
9	resources of proven, existing agencies and orga-
10	nizations to effectively target and manage re-
11	sources for impact, including through alignment
12	with, and co-financing of, complementary pro-
13	grams, as appropriate and consistent with para-
14	graph (3); and
15	(D) develop recommendations for a mecha-
16	nism for assisting countries that are at high risk
17	for zoonotic spillover events with pandemic po-
18	tential to participate in the Global Health Secu-
19	rity Agenda and the Joint External Evaluations.
20	(2) ACTIVITIES SUPPORTED.—The activities to be
21	supported by the Fund should include efforts—
22	(A) to enable eligible partner countries to
23	formulate and implement national health secu-
24	rity and pandemic prevention and preparedness
25	action plans, advance action packages under the

- Global Health Security Agenda, and adopt and uphold commitments under the International Health Regulations (2005) and other related international health agreements and arrangements, as appropriate;
  - (B) to support health security budget planning in eligible partner countries, including training in public financial management, budget and health data transparency, human resource information systems, and integrated and transparent budget and health data;
  - (C) to strengthen the health workforce, including hiring, training, and deploying experts and other essential staff, including community health workers, to improve frontline prevention of, and monitoring and preparedness for, unknown, new, emerging, or reemerging pathogens, epidemics, and pandemic threats, including capacity to surge and manage additional staff during emergencies;
  - (D) to improve the quality of community health worker programs as the foundation of pandemic preparedness and response through application of appropriate assessment tools;

1	(E) to improve infection prevention and
2	control, the protection of healthcare workers, in-
3	cluding community health workers, and access to
4	water and sanitation within healthcare settings;
5	(F) to combat the threat of antimicrobial
6	resistance;
7	(G) to strengthen laboratory capacity and
8	promote biosafety and biosecurity through the
9	provision of material and technical assistance;
10	(H) to reduce the risk of bioterrorism,
11	zoonotic disease spillover (whether through loss of
12	natural habitat, the commercial trade in wildlife
13	for human consumption, or other means), and
14	accidental biological release;
15	(I) to build technical capacity to manage
16	health supply chains for commodities, equip-
17	ment, and supplies, including for personal pro-
18	tective equipment, testing reagents, and other
19	lifesaving supplies, through effective forecasting,
20	procurement, warehousing, and delivery from
21	central warehouses to points of service in both
22	the public and private sectors;
23	(J) to enable bilateral, regional, and inter-
24	national partnerships and cooperation, includ-
25	ing through pandemic early warning systems

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

and emergency operations centers, to identify and address transnational infectious disease threats exacerbated by natural and man-made disasters, human displacement, and zoonotic infection;

- (K) to establish partnerships for the sharing of best practices and enabling eligible countries to meet targets and indicators under the Joint External Evaluation process, the Global Health Security Index classification of health systems, and national action plans for health security relating to the prevention, detection, and treatment of neglected tropical diseases;
- (L) to build the capacity of eligible partner countries to prepare for and respond to second order development impacts of infectious disease outbreaks and maintain essential health services, while accounting for the differentiated needs and vulnerabilities of marginalized populations, including women and girls;
- (M) to develop and utilize metrics to monitor and evaluate programmatic performance and identify best practices, including in accordance with Joint External Evaluation bench-

1	marks, Global Health Security Agenda targets,
2	and Global Health Security Index indicators;
3	(N) to develop and deploy mechanisms to
4	enhance and independently monitor the trans-
5	parency and accountability of global health secu-
6	rity and pandemic prevention and preparedness
7	programs and data, in compliance with the
8	International Health Regulations (2005), includ-
9	ing through the sharing of trends, risks, and les-
10	sons learned;
11	(O) to promote broad participation in
12	health emergency planning and advisory bodies,
13	including by women and frontline health work-
14	ers;
15	(P) to develop and implement simulation
16	exercises, produce and release after action re-
17	ports, and address related gaps;
18	(Q) to support countries in conducting
19	$Joint\ External\ Evaluations;$
20	(R) to improve disease surveillance capacity
21	in partner counties, including at the community
22	level, such that those countries are better able to
23	detect and respond to known and unknown
24	pathogens and zoonotic infectious diseases; and

1	(S) to support governments through coordi-
2	nated and prioritized assistance efforts to pre-
3	vent zoonotic spillover caused by deforestation,
4	commercial trade in wildlife for human con-
5	sumption, climate-related events, and unsafe
6	interactions between wildlife, livestock, and peo-
7	ple to reduce the emergence, reemergence, and
8	spread of zooneses.
9	(3) Implementation of program objec-
10	TIVES.—In carrying out the objectives under para-
11	graph (1), the Fund should work to eliminate dupli-
12	cation and waste by upholding strict transparency
13	and accountability standards and coordinating its
14	programs and activities with key partners working to
15	advance global health security and pandemic preven-
16	tion and preparedness, including—
17	(A) governments, independent civil society,
18	nongovernmental organizations, research and
19	academic institutions, and private sector entities
20	in eligible partner countries;
21	(B) the pandemic early warning systems
22	and international emergency operations centers
23	to be established under sections 210 and 211;
24	(C) the World Health Organization;
25	(D) the Global Health Security Agenda;

1	(E) the Global Health Security Initiative;					
2	(F) the Global Fund to Fight AIDS, Tuber					
3	culosis, and Malaria;					
4	(G) the United Nations Office for the Co-					
5	ordination of Humanitarian Affairs, UNICEF,					
6	and other relevant funds, programs, and special					
7	ized agencies of the United Nations;					
8	(H) Gavi, the Vaccine Alliance;					
9	(I) the Coalition for Epidemic Preparedness					
10	$Innovations\ (CEPI);$					
11	(J) The World Organisation for Animal					
12	Health;					
13	(K) The United Nations Environment Pro-					
14	gramme;					
15	(L) Food and Agriculture Organization;					
16	and					
17	(M) the Global Polio Eradication Initiative.					
18	(b) Priority.—In providing assistance under this sec-					
19	tion, the Fund should give priority to low-and lower middle					
20	income countries with—					
21	(1) low scores on the Global Health Security					
22	Index classification of health systems;					
23	(2) measurable gaps in global health security					
24	and pandemic prevention and preparedness identified					

1	under Joint External Evaluations and national ac-				
2	tion plans for health security;				
3	(3) demonstrated political and financial commit-				
4	ment to pandemic prevention and preparedness; and				
5	(4) demonstrated commitment to upholding glob-				
6	al health budget and data transparency and account-				
7	ability standards, complying with the International				
8	Health Regulations (2005), investing in domestic				
9	health systems, and achieving measurable results.				
10	(c) Eligible Grant Recipients.—Governments and				
11	nongovernmental organizations should be eligible to receiv				
12	grants as described in this section.				
13	SEC. 304. ADMINISTRATION.				
14	(a) Appointments.—The Executive Board should ap-				
15	point—				
16	(1) an Administrator, who should be responsible				
17	for managing the day-to-day operations of the Fund;				
18	and				
19	(2) an independent Inspector General, who				
20	should be responsible for monitoring grants imple-				
21	mentation and proactively safeguarding against con-				
22	flicts of interests.				
23	(b) Authority to Accept and Solicit Contribu-				
24	TIONS.—The Fund should be authorized to solicit and ac-				

- 1 cept contributions from governments, the private sector,
- 2 foundations, individuals, and nongovernmental entities.
- 3 (c) Accountability; Conflicts of Interest; Cri-
- 4 Teria for Programs.—As part of the negotiations de-
- 5 scribed in section 302(a), the Secretary of the State, con-
- 6 sistent with subsection (d), should—
- 7 (1) take such actions as are necessary to ensure 8 that the Fund will have in effect adequate procedures 9 and standards to account for and monitor the use of 10 funds contributed to the Fund, including the cost of 11 administering the Fund;
  - (2) ensure there is agreement to put in place a conflict of interest policy to ensure fairness and a high standard of ethical conduct in the Fund's decision-making processes, including proactive procedures to screen staff for conflicts of interest and measures to address any conflicts, such as potential divestments of interests, prohibition from engaging in certain activities, recusal from certain decision-making and administrative processes, and representation by an alternate board member; and
  - (3) seek agreement on the criteria that should be used to determine the programs and activities that should be assisted by the Fund.

13

14

15

16

17

18

19

20

21

22

23

1	(d) Selection of Partner Countries, Projects,				
2	AND RECIPIENTS.—The Executive Board should establish—				
3	3 (1) eligible partner country selection criteria,				
4	include transparent metrics to measure and ass				
5	global health security and pandemic prevention a				
6	preparedness strengths and vulnerabilities in coun				
7	tries seeking assistance;				
8	(2) minimum standards for ensuring eligib				
9	partner country ownership and commitment to lon				
10	term results, including requirements for domestic				
11	budgeting, resource mobilization, and co-investment;				
12	(3) criteria for the selection of projects to receive				
13	support from the Fund;				
14	(4) standards and criteria regarding qualifica-				
15	tions of recipients of such support;				
16	(5) such rules and procedures as may be nec-				
17	essary for cost-effective management of the Fund; and				
18	(6) such rules and procedures as may be nec-				
19	essary to ensure transparency and accountability in				
20	the grant-making process.				
21	(e) Additional Transparency and Accountability				
22	Requirements.—				
23	(1) Inspector general.—				

1	(A) In General.—The Secretary of State
2	shall seek to ensure that the Inspector General
3	appointed pursuant to subsection (a)—
4	(i) is fully enabled to operate inde-
5	pendently and transparently;
6	(ii) is supported by and with the req-
7	uisite resources and capacity to regularly
8	conduct and publish, on a publicly acces-
9	sible website, rigorous financial, pro-
10	grammatic, and reporting audits and inves-
11	tigations of the Fund and its grantees; and
12	(iii) establishes an investigative unit
13	that—
14	(I) develops an oversight mecha-
15	nism to ensure that grant funds are
16	not diverted to illicit or corrupt pur-
17	poses or activities; and
18	(II) submits an annual report to
19	the Executive Board describing its ac-
20	tivities, investigations, and results.
21	(B) Sense of congress on corrup-
22	TION.—It is the sense of Congress that—
23	(i) corruption within global health pro-
24	grams contribute directly to the loss of
25	human life and cannot be tolerated; and

- 1 (ii) in making financial recoveries re2 lating to a corrupt act or criminal conduct
  3 under a grant, as determined by the Inspec4 tor General, the responsible grant recipient
  5 should be assessed at a recovery rate of up
  6 to 150 percent of such loss.
  - (2) Administrative expenses.—The Secretary of State shall seek to ensure the Fund establishes, maintains, and makes publicly available a system to track the administrative and management costs of the Fund on a quarterly basis.
  - (3) FINANCIAL TRACKING SYSTEMS.—The Secretary of State shall ensure that the Fund establishes, maintains, and makes publicly available a system to track the amount of funds disbursed to each grant recipient and sub-recipient during a grant's fiscal cycle.
  - (4) Exemption from duties and taxes.—The Secretary should ensure that the Fund adopts rules that condition grants upon agreement by the relevant national authorities in an eligible partner country to exempt from duties and taxes all products financed by such grants, including procurements by any principal or sub-recipient for the purpose of carrying out such grants.

1	SEC. 305. ADVISORY BOARD.
2	(a) In General.—There should be an Advisory Board
3	to the Fund.
4	(b) Appointments.—The members of the Advisory
5	Board should be composed of—
6	(1) a geographically diverse group of individuals
7	that includes representation from low- and middle-in-
8	come countries;
9	(2) individuals with experience and leadership
10	in the fields of development, global health, epidemi-
11	ology, medicine, biomedical research, and social
12	sciences; and
13	(3) representatives of relevant United Nations
14	agencies, including the World Health Organization,
15	and nongovernmental organizations with on-the
16	ground experience in implementing global health pro-
17	grams in low and lower-middle income countries.
18	(c) Responsibilities.—The Advisory Board should
19	provide advice and guidance to the Executive Board of the
20	Fund on the development and implementation of programs
21	and projects to be assisted by the Fund and on leveraging
22	donations to the Fund.
23	(d) Prohibition on Payment of Compensation.—
24	(1) In general.—Except for travel expenses (in-

cluding per diem in lieu of subsistence), no member

- of the Advisory Board should receive compensation for
   services performed as a member of the Board.
- 3 United states representative.—Not-4 withstanding any other provision of law (including 5 an international agreement), a representative of the 6 United States on the Advisory Board may not accept 7 compensation for services performed as a member of 8 the Board, except that such representative may accept 9 travel expenses, including per diem in lieu of subsist-10 ence, while away from the representative's home or 11 regular place of business in the performance of serv-12 ices for the Board.
- (e) Conflicts of Interest.—Members of the Advi-14 sory Board should be required to disclose any potential con-15 flicts of interest prior to serving on the Advisory Board and, 16 in the event of any conflicts of interest, recuse themselves 17 from such matters during their service on the Advisory 18 Board.

## 19 SEC. 306. REPORTS TO CONGRESS.

- 20 (a) STATUS REPORT.—Not later than 180 days after
  21 the date of the enactment of this Act, the Secretary of State,
  22 in coordination with the Administrator of the United States
  23 Agency for International Development, and the heads of
  24 other relevant Federal departments and agencies, shall sub-
- $25\ mit\ a\ report\ to\ the\ appropriate\ congressional\ committees$

1	that describes the progress of international negotiations to
2	establish the Fund.
3	(b) Annual Report.—
4	(1) In general.—Not later than 1 year after
5	the date of the establishment of the Fund, and annu-
6	ally thereafter for the duration of the Fund, the Sec-
7	retary of State, shall submit a report to the appro-
8	priate congressional committees regarding the admin-
9	istration of the Fund.
10	(2) Report elements.—The report required
11	under paragraph (1) shall describe—
12	(A) the goals of the Fund;
13	(B) the programs, projects, and activities
14	supported by the Fund;
15	(C) private and governmental contributions
16	to the Fund; and
17	(D) the criteria utilized to determine the
18	programs and activities that should be assisted
19	by the Fund, including baselines, targets, desired
20	outcomes, measurable goals, and extent to which
21	those goals are being achieved.
22	(c) GAO REPORT ON EFFECTIVENESS.—Not later than
23	2 years after the date on which the Fund is established,
24	the Comptroller General of the United States shall submit
25	a report to the appropriate congressional committees that

1	evaluates the effectiveness of the Fund, including the effec-				
2	tiveness of the programs, projects, and activities supported				
3	by the Fund, as described in section 303(a).				
4	SEC. 307. UNITED STATES CONTRIBUTIONS.				
5	(a) In General.—Subject to submission of the certifi-				
6	cation under this section, the President is authorized to				
7	make available for United States contributions to the Fund				
8	such funds as may be appropriated or otherwise made				
9	available for such purpose.				
10	(b) Notification.—The Secretary of State shall no-				
11	tify the appropriate congressional committees not later than				
12	15 days in advance of making a contribution to the Fund,				
13	including—				
14	(1) the amount of the proposed contribution;				
15	(2) the total of funds contributed by other do-				
16	nors; and				
1.7					
17	(3) the national interests served by United States				
17	(3) the national interests served by United States participation in the Fund.				
18 19	participation in the Fund.				
18 19	participation in the Fund.  (c) Limitation.—During the 5-year period beginning				
18 19 20 21	participation in the Fund.  (c) Limitation.—During the 5-year period beginning on the date of the enactment of this Act, a United States				
18 19 20 21 22	participation in the Fund.  (c) Limitation.—During the 5-year period beginning on the date of the enactment of this Act, a United States contribution to the Fund may not cause the cumulative				

(d) Withholdings.—

- (1) SUPPORT FOR ACTS OF INTERNATIONAL TERRORISM.—If the Secretary of State determines that
  the Fund has provided assistance to a country, the
  government of which the Secretary of State has determined, for purposes of section 620A of the Foreign
  Assistance Act of 1961 (22 U.S.C. 2371) has repeatedly provided support for acts of international terrorism, the United States shall withhold from its contribution to the Fund for the next fiscal year an
  amount equal to the amount expended by the Fund
  to the government of such country.
  - (2) Excessive salaries.—During the 5-year period beginning on the date of the enactment of this Act,, if the Secretary of State determines that the salary of any individual employed by the Fund exceeds the salary of the Vice President of the United States for such fiscal year, the United States should withhold from its contribution for the next fiscal year an amount equal to the aggregate amount by which the salary of each such individual exceeds the salary of the Vice President of the United States.
  - (3) ACCOUNTABILITY CERTIFICATION REQUIRE-MENT.—The Secretary of State may withhold not more than 20 percent of planned United States contributions to the Fund until the Secretary certifies to

1	the appropriate congressional committees that the
2	Fund has established procedures to provide access by
3	the Office of Inspector General of the Department of
4	State, as cognizant Inspector General, the Inspector
5	General of the Department of Health and Human
6	Services, the Inspector General of the United States
7	Agency for International Development, and the
8	Comptroller General of the United States to the
9	Fund's financial data and other information relevant
10	to United States contributions to the Fund (as deter-
11	mined by the Inspector General of the Department of
12	State, in consultation with the Secretary of State).
13	SEC. 308. COMPLIANCE WITH THE FOREIGN AID TRANS-
<ul><li>13</li><li>14</li></ul>	SEC. 308. COMPLIANCE WITH THE FOREIGN AID TRANS- PARENCY AND ACCOUNTABILITY ACT OF 2016.
14 15	PARENCY AND ACCOUNTABILITY ACT OF 2016.
14 15 16	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Ac-
14 15 16	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C.
14 15 16 17	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C. 2394c note) is amended—
14 15 16 17 18	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C. 2394c note) is amended—  (1) in subparagraph (D), by striking "and" at
14 15 16 17 18	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C. 2394c note) is amended—  (1) in subparagraph (D), by striking "and" at the end;
14 15 16 17 18 19 20	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C. 2394c note) is amended—  (1) in subparagraph (D), by striking "and" at the end;  (2) in subparagraph (E), by striking the period
14 15 16 17 18 19 20 21	PARENCY AND ACCOUNTABILITY ACT OF 2016.  Section 2(3) of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191; 22 U.S.C. 2394c note) is amended—  (1) in subparagraph (D), by striking "and" at the end;  (2) in subparagraph (E), by striking the period at the end and inserting "; and"; and

1	SEC. 309. PROHIBITION AGAINST UNITED STATES FOREIGN
2	ASSISTANCE FOR THE GOVERNMENT OF THE
3	PEOPLE'S REPUBLIC OF CHINA.
4	None of the assistance authorized to be appropriated
5	under this Act may be made available to the Government
6	of the People's Republic of China or to any entity owned
7	or controlled by the Government of the People's Republic
8	of China.

## Calendar No. 112

117TH CONGRESS S. 2297

## A BILL

To improve global health, and for other purposes.

 $J_{\rm ULY}~30,\,2021$ 

Reported with an amendment